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CHRIS CHRISTIE

Governor

KIM GUADAGNO Lt. Governor

State of New Jersey

Highlands Water Protection and Planning Council 100 North Road (Route 513) Chester, New Jersey 07930-2322 (908) 879-6737 (908) 879-4205 (fax) www.highlands.state.nj.us



JACK SCHRIER
Acting Chairman

EILEEN SWAN
Executive Director

HIGHLANDS RMP CONSISTENCY DETERMINATION HEATH VILLAGE RETIREMENT COMMUNITY

PROJECT INI	FORMATION				
Project Name: Heath Village Retirement Community					
Highlands Redevelopment Area Designation (Preservation	Area)				
Date : April 7, 2010					
Name of Applicant: Heath Village Retirement Communit	V				
Municipality: Washington Township	County: Morris				
Exempt project? No * Heath Village received an Exempt					
commence before the August 2007 deadline. Therefore, the	1 1				
NJDEP Activity #: N/A	HPAA#: N/A				
Lot and Block, if applicable: Block 20, Lots 56, 57, 58, 72	2 and 74				
Description of Project: Heath Village is a senior service facility serving over 400 residents on Block 20 Lots 56, 57, 58, 72 and 74 within the Township of Washington, Morris County. Since many of the buildings within the campus date back to the 1960s, there is a need to replace and upgrade the existing buildings and construct additional buildings and ancillary supporting uses. The applicant proposes to raze eight existing structures which now contain 37 senior housing units and replacing them with four new buildings containing 90 senior housing units, and to construct four new one story attached units to replace an existing single-family home. The applicant has indicated that the areas proposed for redevelopment have been previously disturbed and are currently served by municipal water and sewer. No disturbance is planned of the natural wooded areas that exist on the site.					
The Heath Village site is located within the Preservation ArrArea Designation from the Highlands Council, and will then (HPAA) with redevelopment waiver permit from the NJDE	n apply for a Highlands Preservation Area Approval				
PRESERVATION AND PLANNING AREA					
Project Area located in which Highlands Act Area? (Ch					
Preservation Area If yes, percentage? 100 %	Planning Area If yes, percentage? %				
Project Area within which Land Use Capability Zone or Sub-Zone? (check all that apply): Protection Zone Conservation Zone Existing Community Zone Conservation – Environmentally Constrained Sub-Zone Existing Community – Environmentally Constrained Sub-Zone Lake Community Sub-Zone Wildlife Management Sub-Zone The review below is organized by Regional Master Plan Goals, Policies and Objectives for each resource and smart					
growth category; <u>C</u> stands for Consistent, <u>I</u> for Inconsiste applicable. Project specific reviews are based on the applicand do not require the adoption of municipal ordinances. D	The review below is organized by Regional Master Plan Goals, Policies and Objectives for each resource and smart growth category; C stands for Consistent, I for Inconsistent, and N/A means the goal, policy, or objective is not applicable. Project specific reviews are based on the application of these Policies and Objectives to the project site, and do not require the adoption of municipal ordinances. Documents reviewed for this analysis include all appropriate documents submitted to the NJDEP, Highlands Council GIS data and technical reports, and documents related to the				

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PART 1 NATURAL RESOURCES			
SUBPART A FOREST RESOURCES			
Project Area within Forest Resource Area? Yes			
If yes to above, is there Encroachment into a Forest within Forest Resource Area? No			
Forest Integrity Value (check one): High Medium Low	1	1	
Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	<u>I</u>	<u>N/A</u>
Objective 1A2c: To prohibit through local development review and Highlands Project Review the deforestation of lands within the Forest Resource Area of the Preservation Area for human development except where authorized as an exemption by the Highlands Act, or is an agricultural or horticultural development as defined at N.J.S.A. 13:20-31 and meets the requirement of that provision of the Highlands Act, or if qualifying as a major Highlands Development, the project must, at a minimum, be in conformance with the NJDEP Preservation Area Rules at N.J.A.C. 7:38-3.9.			
Objective 1A2d: To prohibit through Plan Conformance, local development review and Highlands Project Review the expansion or creation of public water supply systems or public wastewater collection and treatment systems or community-based on-site wastewater facilities into forested areas of the Forest Resource Area within the Planning Area except as provided for in Policy 2J4 with Objectives 2J4a through 2J4d, and Policy 2K3 with Objectives 2K3a through 2K3e, and within the Preservation Area except as provided for in Policy 2I1 and Objectives 2I1a and 2I1b.			
Objective 1A2e: To require through local development review and Highlands Project Review that projects qualifying as major Highlands Developments, affecting or potentially affecting forests outside the Forest Resource Area in the Preservation Area, comply with the NJDEP Preservation Area Rules at N.J.A.C. 7:38-3.9. All projects in the Preservation Area that are not major Highlands Developments shall comply with Policies 1A1 and 1A2.			
Policy 1A5: To prohibit through local development review and Highlands Project Review forest clear-cutting within the Forest Resource Area except in accordance with a Forest Management Plan approved by the State Forester.			
Policy 1B2: To limit through local development review and Highlands Project Review human development of forests to low impact residential development in the Protection Zone and the Conservation Zone in the Planning Area.			
Policy 1B3: To limit through local development review and Highlands Project Review deforestation in the Forest Resource Area and forested lands within High Integrity Forest Subwatersheds within the Existing Community Zone to maximum extent practicable.			
Objective 1B3a: Implementation through Plan Conformance of regulations, which limit the clearing of trees in conjunction with human development to circumstances where the clearing will not diminish the integrity of forest resources.			
Policy 1B5: To ensure that forest resources are protected on a site specific basis during local development review and Highlands Project Review.	\boxtimes		
Objective 1B5a: Applications for local development review and Highlands Project Review require identification of any forest area on and adjacent to a site in accordance with the Highlands Council's Method for Identifying Upland Forest Areas in the Highlands Region.			
Policy 1B7: To prohibit clear-cutting of forest lands except pursuant to an approved Forest Management Plan approved by the State Forester.			
Specific Comments: The parcel is within the Forest Resource Area of high integrity value and contains forest resources within the Forest Resource Area. The applicant accepts Highlands Council mapping of forest resource rather than submitting detailed mapping of forest resources using the Highlands Council's Method for Identifying Upland Forest Areas (Objective 1B5a), and has delineated the proposed Highlands Redevelopment Area so that it does not include any mapped forest resources. Outside of the forested area, some individual trees (e.g., ornamental, shade) planted within the developed area may need to be removed, which is allowable under the RMP.			

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SUBPART B HIGHLANDS OPEN WATERS AND RIPARIAN AREAS			
Project Area includes Highlands Open Waters Buffer? Yes			
Highlands Open Waters Affected: Streams ∑ Lakes & Ponds ☐ Wetlands ∑			
Highlands Open Waters in Preservation Area: Yes			
Watershed Value (Check one): High Medium Low			
Area includes Riparian Area? YES If No, disregard remainder of Riparian Area checklist.			
Specific Riparian Area Features (Check all that apply.): Flood Prone Areas Lakes& Po Riparian Soils Wetlands Wildlife Corridor Streams	onds _		
Riparian Integrity Value (Check one per HUC14): High Medium Medium Low HUC14: 0	204010	51600	10
Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	<u>I</u>	N/A
Policy 1D4: Highlands Open Waters shall include a protection buffer of 300 feet from the edge of the discernable bank of the Highlands Open Waters feature, or from the centerline where no discernable bank exists. With respect to wetlands and other Highlands Open Waters features (e.g., seeps, springs, etc.), the feature shall include a protection buffer of 300 feet from the delineated Letter of Interpretation (LOI) line issued by the NJDEP for wetlands, or from a field-delineated boundary for other features. In areas where existing development or land uses within the protection buffers have reduced or impaired the functional values of the buffers, the Council will seek opportunities to restore the buffer and its functions. Any proposed disturbance shall, through local development review and Highlands Project Review, comply with Highlands Open Waters buffer standards. The protection buffer width for Category 2 streams in the Planning Area may be modified through a Stream Corridor Protection/Restoration Plan, as specified in Objective 1D4i. In approved Redevelopment Areas, the Council may, at its discretion, modify the required buffer, upon a showing of no alternatives, no impact to the functional value of the buffer, and provision of alternative approaches to enhancing or protecting Highlands Open Waters and resources of the buffer area.			
Objective 1D4a: Require that all applications for approval through local development review and Highlands Project Review include the identification and mapping of Highlands Open Waters.	\boxtimes		
Objective 1D4b: Preservation Area buffers for Highlands Open Waters shall comply with the Highlands Preservation Area rules at N.J.A.C. 7:38, which provide that all major Highlands developments are prohibited within Highlands Open Waters and its adjacent 300 foot buffer in the Preservation Area except for linear development, which may be permitted provided that there is no feasible alternative for the linear development outside Highlands Open Waters or its buffer. Structures or other land improvements existing within Highlands Open Waters buffer in the Preservation Area on August 10, 2004 may remain, provided that the area of disturbance is not increased other than through a HPAA. For purposes of this Objective when considering land for conversion to non-agricultural land uses, historic or current agricultural land uses shall not be considered "land improvements," "development," "land disturbances," or "land uses."			
Objective 1D4c: Require that proposed development within all Highlands Open Waters buffers (Preservation and Planning Areas) conforms through local development review and Highlands Project Review with the buffer requirements of N.J.A.C. 7:8 (Stormwater Management Rules), N.J.A.C. 7:13 (Flood Hazard Area Rules), and N.J.A.C. 7:7 (Freshwater Wetland Rules), and with any applicable requirements of a Regional Stormwater Plan adopted pursuant to N.J.A.C. 7:8 (Stormwater Management Rules).	\boxtimes		
Objective 1D4d: Structures or other land improvements existing within a Highlands Open Waters buffer of the Planning Area on August 10, 2004 may remain, provided that the area of disturbance shall not be increased unless approved through local development review or Highlands Project Review in compliance with RMP policies and objectives. For purposes of this Objective when considering land for conversion to non-agricultural land uses, historic or current agricultural land uses shall not be considered "land improvements," "development," "land disturbances," or "land uses."			
Objective 1D4e: In the Protection and Conservation Zones of the Planning Area, proposed disturbances of Highlands Open Waters buffers shall only occur in previously disturbed areas, unless a waiver is granted by the Highlands Council under Policy 7G2. For purposes of this Objective when considering land for conversion to non-agricultural land uses, historic or current agricultural land uses shall not be considered "land improvements," "development," "land disturbances," or "land uses." Such proposed disturbances must demonstrate full utilization of the following performance standards in the listed order, to demonstrate the necessity of an encroachment into Highlands Open Waters buffers: 1) avoid the disturbance of Highlands Open Waters buffers; 2) minimize impacts to Highlands Open Waters buffers; and 3) mitigate all adverse impacts to Highlands Open Waters buffers so that there is no net loss of the functional value of the buffer, in compliance with Objective 1D4h. Minimization and mitigation opportunities shall be considered only upon a clear and convincing demonstration by the applicant that the protection buffer cannot be avoided and in no case shall the remaining buffer be reduced to less than 150 feet from the edge of Highlands Open Waters, unless a waiver is granted by the Highlands Council under Policy 7G2 and the proposed disturbance complies with Objective 1D4c.			
Objective 1D4f: In the Existing Community Zone of the Planning Area, proposed disturbances of Highlands Open Waters buffers shall only occur in previously disturbed areas, unless a waiver is granted by the Highlands Council under Policy 7G2 and the proposed disturbance complies with Objective 1D4c. For purposes of this Objective when considering land for conversion to non-agricultural land uses, historic or current agricultural land uses shall not be considered "land improvements," "development," "land disturbances," or "land uses." Such disturbances shall employ performance standards such that all proposed disturbances of Highlands Open Waters buffers shall employ Low Impact Development Best Management Practices to mitigate all adverse modification to Highlands Open Waters buffers so that there is no net loss of the functional value of the buffer, in compliance with Objective 1D4h.			

Name of Applicant: Heath Village Page: 4 Objective 1D4i: Develop through Plan Conformance and implement stream corridor or subwatershed-based Stream Corridor Protection/Restoration Plans which shall include Steps 1, 2, and 3, and may include Steps 4 and 5: 1. Identify areas where existing development, land disturbances, or land uses are within Highlands Open Waters buffers have removed or substantially impaired natural vegetation communities, and have significantly reduced or impaired the functional values of Highlands Open Waters buffers. For purposes of this Objective when considering land for conversion to non-agricultural land uses, historic or current agricultural land uses shall not be considered "land improvements," "development," "land disturbances," or 2. Identify and require opportunities for restoration of areas identified in Step 1 as part of mitigation requirements under a Highlands Act waiver or Objectives 1D4e and 1D4f, and public or nongovernmental restoration/stabilization projects; 3. Identify the extent of stream corridor features that are critical to supporting the functions of a healthy Highlands Open Waters buffer and that extend beyond the buffers required by Objectives 1D4b and 1D4c. The 300 foot buffer in these areas may be expanded to be most protective of these features which may include, but are not limited to, Critical Habitat, pollutant source areas identified through scientific techniques, and steep slopes; 4. Where Highlands Open Waters buffers include areas identified in Step 1, regarding Category 2 surface waters in the Planning Area only, the Stream Corridor Protection/Restoration Plan may identify where, based on scientific analysis of site-specific conditions (e.g., topography, vegetation cover type, habitat, soil type, upstream land uses and pollution inputs, width of floodplain, rate and volume of run-off), a buffer of less than the full 300 feet (but including the undisturbed buffer area at a minimum) is sufficient to maintain or improve the protection of Highlands Open Waters and Riparian Areas. The plan must identify alternative buffers that provide functional buffer values at least equivalent to existing conditions and are no less than 150 feet or no less than the extent allowed in State or municipal regulation (including Objectives 1D4b and 1D4c), whichever is greater. Further, the plan shall include a functional value assessment to ensure that there is no net loss in the overall functional value of the subwatershed's stream buffers. Buffers established through this process shall be determined based on site conditions rather than fixed distances, reflecting findings of the scientific analysis, and shall be used in the site design and development review process regarding determinations of restoration, continued use, or increased use of the disturbed buffer area. Buffer averaging for the purpose of accommodating development proposals is deemed not to meet the requirements of this provision; and 5. Where a proposed Highlands Redevelopment Area would not meet, in full, Objectives 1D4b through 1D4h but affects an undisturbed buffer area determined to not be necessary for the protection of the functional values for Highlands Open Waters buffer (as determined through scientific analysis of site-specific conditions), modification of the undisturbed buffer may be allowed to no less than the extent allowed in State or municipal regulation. However the Council shall first determine that there is no alternative to the proposed reduction of the buffer, and require a showing of no impact to the functional values of the buffer and provision of alternative approaches to enhancing or protecting the Highlands Open Waters and resources of the buffer area. Restoration or enhancement of buffer functional values shall be provided on-site or within the same stream reach to achieve a net improvement of existing buffer functional values. Objective 1D4j: The Highlands Council may require on a case-by-case basis, through Highlands Project Review, an expansion of M the 300 foot buffer to protect the habitat of a water or wetlands-dependant rare, threatened or endangered species, to the minimum expansion necessary to achieve protection of that species. Policy 1D5: Protect the integrity of the Riparian Areas through the application of RMP standards during local development review M and Highlands Project Review. Objective 1D5a: Require that all applications for approval through local development review and Highlands Project Review \boxtimes include the identification and mapping of Highlands Riparian Areas, including those identified by the Highlands Council and by site-specific analysis. Objective 1D5b: Limit disturbance of existing natural vegetation or increases in impervious area within High and Moderate \boxtimes Integrity Riparian Areas in any Land Use Capability Zone to the minimum alteration feasible in areas beyond Highlands Open Waters buffer requirements; protect the water quality of adjacent Highlands Open Waters; and maintain or restore habitat value of the Riparian Area. Objective 1D5c: Prohibit modifications to Riparian Areas in the Protection Zone except where a waiver is approved by the M NIDEP or the Highlands Council under Policy 7G1 or 7G2. Objective 1D5d: Restrict modifications to Riparian Areas in the Existing Community Zone, other than those addressed by M Objective 1D5b, that would alter or be detrimental to the water quality and habitat value of a Riparian Area. Objective 1D5e: Implement Low Impact Development Best Management Practices for any development activity proposed within \boxtimes a Riparian Area, which minimize both alterations of natural vegetation and increases in impervious area, in compliance with Policies 6N3 and 6N4 and provide for mitigation through restoration of impaired Riparian Areas in the same HUC14 subwatershed. Objective 1D5f: Require that development within Riparian Areas conforms through local development review and Highlands M Project Review to any applicable requirements of a Regional Stormwater Plan adopted pursuant to N.J.A.C. 7:8 (Stormwater Management Rules). Objective 1D5g: Require identification and implementation of opportunities where the restoration and enhancement of previously M impaired Riparian Areas are feasible and appropriate as mitigation to any allowable modification to Riparian Area requirements. Highlands Open Water Comments: A tributary to the Musconetcong River classified as C21/FW2-TMNT and associated wetlands are present in the northern part of the site. The redevelopment activities encroach upon the 300 foot Highlands Open Water (HOW) protection buffers associated with a stream corridor and wetland complexes that are mapped by RMP data and the applicant, which is inconsistent with Policy 1D4. A portion of Building 'A' will encroach approximately 100 ft. into the HOW buffer, however, existing structures and an access road are already situated between the proposed building and the buffer. The proposed construction is within a disturbed area. Runoff

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from Building 'A' is proposed to be recharged and no runoff will drain into a HOW buffer. Therefore no impact to the habitat value or water quality of the buffer is anticipated. A waiver for that encroachment is appropriate. Building 'D' will be situated entirely within an already disturbed HOW buffer, with the applicant stating that approximately 35-70 ft. between the proposed building and wetlands will remain. The existing undisturbed buffer will not be reduced by the proposed construction, and the distance between the closest building and the wetlands may be increased (to be determined during detailed site design). However the close proximity to the wetlands complex feature and the fact the runoff is not directly recharged means there is a potential for impacts. The applicant should provide a plan to mitigate any impacts through such means such as enhancement of the adjacent detention basin with a vegetation and vegetated filter strip. Alternatively the applicant can make enhancements to athe riparian buffer along the stream corridor, such aswith reforestation of grass areas, or other similar means. Undisturbed buffer and riparian areas must be deed restricted.

Low impact development (LID) techniques should be utilized and limit the need for new disturbance as much as possible to be consistent with Policy 1D5e. The applicant has proposed several LID techniques such as parking spaces under the buildings, direct recharge of rooftop runoff and installation of low flow fixtures.

The applicant states that proposed grading will be designed to following natural contours and runoff will continue to drain away from the C12 stream and wetlands. The roof area from the proposed buildings will drain recharge and not drain toaway from the C21 stream and wetlands on the southerly part of the property by discharging into seepage beds. The applicant states that these improvements will ensure no additional discharge of stormwater runoff into this open water buffer.

Riparian Area Comments:

The Redevelopment Area contains riparian features consisting of associated riparian soils including hydric soils and a shallow depth to ground water that lies in the middle of the Highlands Redevelopment Area running north and south. These areas have been previously disturbed and the project does not increase the overall intensity of the site. The applicant proposes to limit disturbance and new impervious areas to previously developed areas with the site layout. With respect to the remainder of the site, hydric soils are discontinuous from the adjacent water body or the majority of the area is either developed or already disturbed. Thus, a waiver from the inconsistency with riparian area policies of the RMP is warranted.

SUBPART C STEEP SLOPES	SUBPART C STEEP SLOPES			
Project Area includes: Steep Slopes >20% in Any Areas (severely constrained)? Yes				
Steep Slopes >15% in Forested Areas (severely constrained)? Yes				
Steep Slopes >10% in Riparian Area in Undeveloped Lands (moderately constrained)?	No			
Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	<u>I</u>	N/A	
Policy 1E6: To require through local development review and Highlands Project Review that applications for development include topographic information identifying the location of any Steep Slope Protection Areas located on the parcel proposed for development.				
Policy 1E7: To require through local development review and Highlands Project Review that applications for development involving parcels of land with slopes of 10% or greater include identification of forested lands, areas which are highly susceptible to erosion, depth to bedrock and Soil Capability Classes.				
Policy 1E8: To prohibit through local development review and Highlands Project Review land disturbance within areas which are Severely Constrained Slopes and Moderately Constrained Slopes, except for linear development in both the Preservation and Planning Areas that meets the requirements of N.J.A.C. 7:38-3.8(c)1-4.	\boxtimes			
Policy 1E9: To require through local development review and Highlands Project Review the use of Low Impact Best Development Practices for any land disturbance or human development within areas, which are Constrained or Limited Constrained Slopes, or that involves an approved disturbance of a Severely Constrained or Moderately Constrained Slope.				
Policy 1E10: To require that conforming municipalities and counties implement the steep slope protection provisions of Policies 1E2 through 1E9 through master plans and development regulations.				
Comments: Council staff used LIDAR data to update the topography layer, to evaluate constrained slopes on the				

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parcel. There are severely constrained slopes located in the western most part of the parcel but the limits of proposed disturbance do not encroach upon these areas. The applicant did include topographic information identifying the location of steep slopes located on the parcel, which is consistent with Policies 1E6 and 1E7. SUBPART D CRITICAL HABITAT **Project Area includes:** Critical Wildlife Habitat? Yes Vernal Pool(s) +1,000 ft? No Significant Natural Area(s)? No Cooper's Barred Owl shouldered Species of Hawk Wood Turtle Hawk Concern: **Bobcat** Landscape Rank: Regional Master Plan Goals, Policies, and Objectives: \mathbf{C} I N/APolicy 1F2: To prohibit through Plan Conformance, local development review and Highlands Project Review the direct impact of X new human development or expansion or increased intensity of existing development within Critical Habitat. Policy 1F5: To establish a Habitat Conservation and Management Program, including minimum performance standards and criteria M for the protection, enhancement, and restoration of lands within Critical Habitat Policy 1F6: To require that applications for any local development review and Highlands Project Review for Critical Habitat be \boxtimes subject to minimum standards and criteria outlined in the Habitat Conservation and Management Plan. Objective 1F6a: Prohibit direct impacts from new development or expansion or increased intensity of existing development that will jeopardize the continued existence of, or result in the likelihood of the destruction or adverse modification of Critical Habitat, except as permitted through the issuance of a waiver under Policy 7G1 or 7G2. Objective 1F6b: Prohibit indirect impacts from activity that is off-site, adjacent to, or within Critical Habitat that will jeopardize X the continued existence of, or result in the likelihood of the destruction or adverse modification of Critical Habitat, except as permitted through the issuance of a waiver under Policy 7G1 or 7G2. Objective 1F6c: Waiver applications under Policy 7G2 for local development in a municipality with a Council-approved Critical \boxtimes Habitat Conservation and Management Plan shall be subject to the minimum standards and criteria for waiver provisions as set forth in the plan, to the maximum extent practicable. Objective 1F6d: Waiver applications under Policy 7G2 for development in a municipality without a Council-approved Critical \boxtimes Habitat Conservation and Management Plan shall be subject to the Low Impact Development Best Management Practices required in Objective 1F5b. Objective 1F6e: A vernal pools protection buffer may be reduced only if an applicant can demonstrate, to the satisfaction of the M Highlands Council in coordination with the NJDEP's Endangered and Nongame Species Program, that the reduction is the In an undisturbed wetland, documented and field-determined vernal pool-breeding wildlife require a smaller protective buffer, as documented in scientific literature; or Existing land uses present a significant, insurmountable and permanent barrier to the migration or viability of vernal poolbreeding wildlife that is infeasible to mitigate. Requirements for demonstrating the above criteria shall be included in the Critical Habitat Conservation and Management Plan. Objective 1F6f: A Critical Wildlife Habitat area or Significant Natural Area delineation may be modified if an applicant can M demonstrate, to the satisfaction of the Highlands Council in coordination with the NJDEP's Endangered and Nongame Species Program or Natural Heritage Program, that: The nature of the site is such that it does not provide habitat for species of concern; The species of concern are not present on the site during any critical part of their life cycle, do not depend upon the site for food, shelter or breeding, and the habitat; on the site is either unsuitable or not critical to species' recovery in the Region; or Existing land uses present a human, natural or development barrier to the use of the site by species of concern. Requirements for demonstrating the above criteria shall be included in the Critical Habitat Conservation and Management Plan. Policy 1F7: To require through local development review and Highlands Project Review that projects qualifying as major X Highlands Developments, affecting or potentially affecting Critical Habitat in the Preservation Area, comply with the NJDEP Preservation Area Rules at N.J.A.C. 7:38-3.11 and with the minimum standards and criteria outlined in the Critical Habitat Conservation and Management Plan. All projects in the Preservation Area that are not major Highlands Developments shall comply with Policies 1F1 through 1F6. Comments: Based on Landscape Project Version 3, the site contains wooded area shown as critical habitat for three species listed as state threatened including the Cooper's Hawk, Barred Owl, and Wood Turtle. It also contains habitat for two species listed as endangered, the Red-shouldered Hawk and Bobcat. The proposed redevelopment activities do not encroach on the mapped critical habitat, which is consistent with Policy 1F2 and Objectives 1F6a. Regarding potential indirect impacts due to lights or noise, the existing uses have likely displaced the species to areas of higher habitat value, include the core forest up the slopes, so no waiver is required. However, the Highlands Council

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recommends that the applicant develop a lighting plan to avoid any potential indirect impacts to the threatened and

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endangered species, to address Objective 1F6b by preventing increased light impingement at the woodland borders. Low Impact Development techniques should be used to be consistent with Objective 1F6d. SUBPART E LAND PRESERVATION AND STEWARDSHIP Project Area within Conservation Priority Area? Yes If yes, percentage? 5 % Project Area within Special Environmental Zone? No If yes, identify properties (B/L): Project Area includes preserved land? No If yes, identify properties (B/L): Regional Master Plan Goals, Policies, and Objectives: \mathbf{C} N/A Policy 1H7: To identify and designate a Special Environmental Zone in the Preservation Area where development shall not occur \boxtimes in order to protect water resources and environmentally sensitive lands and which shall be permanently preserved through use of a variety of tools including, but not limited to, fee simple acquisition, easement acquisition, transfer of development rights programs, and development regulations. Objective 1H7b: Adopt and enforce development regulations which prohibit the development of those portions of a parcel of land \boxtimes which are located within a Special Environmental Zone. Objective 1H7c: Require through Plan Conformance, local development review, Highlands Project Review, and NJDEP review M under N.J.A.C. 7:38 that development shall not occur within a Special Environmental Zone. In any Special Environmental Zone, any exemption identified through Policy 7F1 or waiver issued under the Highlands Act under Policy 7G1 or 7G2 shall be conditioned upon a determination that the State or local government unit has exhausted all means for the permanent preservation of these lands through use of preservation tools including, but not limited to, fee simple acquisition, easement acquisition, and transfer of development rights. Comments: The property is not in the Special Environmental Zone and does not have preserved land. A small amount of land in the western part of the property is considered High Conservation Priority and Moderate Conservation Priority Areas lies in the northern and a small amount in the southern part of the property. Redevelopment activities do not encroach upon these areas and they will be deed restricted as part of the Highlands Redevelopment Area Designation and HPAA with waiver process. SUBPART F CARBONATE ROCK (KARST) TOPOGRAPHY Project Area within or contributing to Carbonate Rock Area? Yes <u>C</u> N/A Regional Master Plan Goals, Policies, and Objectives: I Policy 1K2: To identify and delineate through local development review and Highlands Project Review land areas that drain surface water into the Carbonate Rock Area, as changes in the quantity, quality and rate of discharge of surface water runoff from upslope lands can impair ground water resources in the Carbonate Rock Area. Policy 1K4: To ensure through Plan Conformance that municipalities in, or within subwatersheds draining directly to, the M Carbonate Rock Area protect public health and safety and the quality of ground waters from inappropriate land uses and pollutant Objective 1K4b: Applications for site plan or subdivision approval will include a multi-phased geotechnical site investigation (e.g., \bowtie test borings, test pits) to locate any potential karst features and potential hazards to public health and safety, structures and ground water quality. Objective 1K4c: Local development reviews and Highlands Project Reviews and requirements shall ensure that all potential X hazards to public health and safety, structures and ground water quality, including but not limited to concentrated surface water flows that dissolve carbonate rock, are fully addressed and mitigated in the construction plans and subsequent approval process, with the maximum emphasis on nonstructural measures, including, but not limited to, avoidance of modifications to the karst Objective 1K4d: Public works projects, including but not limited to water supply, sewerage, stormwater and transportation \boxtimes facilities, shall be constructed and maintained such that the potential for damage from karst features and the contamination of ground water are avoided. Objective 1K4e: Highlands Project Reviews and requirements and local development reviews (where applicable) shall prohibit new \boxtimes land uses and facilities that constitute unacceptable risks of discharge due to karst topography where karst features have been identified, including but not limited to: Underground storage tanks; Solid waste landfills; Hazardous waste storage and disposal; and Hazardous materials storage and handling. Comments: Approximately 90% of the site is underlain by limestone and is located within the Carbonate Rock Area. The applicant states that during routine boring operations that have occurred over the years in the area of Friendship Center, Cloisters, Mayflower House, the Clarence W. Sickles Health Care Center, and in an area South of Heath House, the overburden was found to be substantial to depths of thirty feet or more. Therefore the potential for karst

hazards are minimal and no further investigation is warranted.

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To offset the increase in public water usage, multiple recharge basins will be designed to be long in length and wide in width to infiltrate the recharge over a larger area and not to concentrate the infiltration in one area in order to accommodate the carbonate rock condition. The recharge basins will infiltrate clean runoff from the roof and be placed in an open area away from impervious surfaces such as buildings or parking areas. SUBPART G LAKE MANAGEMENT Project Area within Lake Management Area? No If No, disregard remainder of Lake Management checklist. If yes, which Tier: Shoreland Protection Tier No Water Quality Management Tier No Scenic Resources Tier No Lake Watershed Tier No Project Area within Lake Community Sub-Zone? No If yes, which Tier: Shoreland Protection Tier No Water Quality Management Tier No Scenic Resources Tier No Lake Watershed Tier No Regional Master Plan Goals, Policies, and Objectives: \mathbf{C} I N/A Policy 1L2: To establish tiers of lake management appropriate to management strategies that help protect lake water quality and \boxtimes community value from the impacts of present and future development. Objective 1L2a: Lake management programs shall use the following management tiers around all Highlands Region lakes of \boxtimes greater than ten acres in size: A Shoreland Protection Tier consisting of an area measured 300 foot or the first property line perpendicular from the shoreline of the lake; A Water Quality Management Tier consisting of an area measured 1,000 foot perpendicular from the shoreline of the lake, including the shoreland protection tier; A Scenic Resources Tier consisting of an area measured 300 to 1,000 foot perpendicular from the shoreline of the lake, scaled based upon the view distance from the opposite shoreline, and determined through the size and layout of the lake, with wider portions of lakes having longer view distances; and A Lake Watershed Tier consisting of the entire land area draining to the lake, through the evaluation of drainage areas using LiDAR topographic analyses or other topographic data where LiDAR data are not available. Policy 1L3: To establish unique standards (as compared to lakes within the Protection and Conservation Zones) for the Lake M Community Sub-Zone within the Existing Community Zone within 1,000 feet of lakes, particularly with respect to the Shoreline Protection Tier, to prevent degradation of water quality, harm to lake ecosystems, and promote aesthetic values within the Existing Community Zone. Policy 1L4: To establish and implement management strategies to help protect lake water quality and ecosystem values from the impacts of present and future development for all lakes. Objective 1L4a: Implementation of standards through Plan Conformance regarding lake ecosystem and water quality in the M Shoreland Protection Tier to address direct and proximate impacts upon the lake, including but not limited to shoreline modification and development (including limits to the hardscaping of shorelines using bulkheads, rip-rap and walls), docks, piers, boathouses, dredging, vegetation removal, and increased impervious cover. Pollutant discharges shall also be addressed, including the potential for contamination from septic systems, cesspools and other wastewater management systems within the tier that are failing or are inadequately designed and constructed. As such systems fail, landowners should be required to provide upgraded treatment (whether on-site or through public or community systems) to minimize pollutant movement to the lake. Standards for the Lake Community Sub-Zone and for the Protection and Conservation Zones may be distinct to the extent necessary to recognize the existence of significant development within the Lake Community Sub-Zone. Objective 1L4b: Implementation of standards through Plan Conformance regarding land use compatibility and water quality in the M Water Quality Management Tier, to prevent or minimize continuous pollutant sources that can contribute pollutants overland or through ground water to the lake from greater distances than the Shoreland Protection Tier. Objective 1L4c: Implementation of standards through Plan Conformance regarding the protection of visual and scenic resources \boxtimes in the Scenic Resources Tier, including but not limited to requirements for vegetative screening of buildings, building height limitations, and limits on tree and understory removal for reasons other than public health and safety or as the minimum necessary to make reasonable use of the designated building envelope for the parcel proposed for development. Standards for the Lake Community Sub-Zone and for the Protection and Conservation Zones may be distinct to the extent necessary to recognize the existence of significant development within the Lake Community Sub-Zone. Policy 1L5: To require that conforming municipalities adopt and implement for all lakes the standards applicable to the Shoreland \boxtimes Protection and Water Quality Management Tiers; the standards applicable to the scenic resources tier shall be adopted and implemented for all public lakes (i.e., with shorelines that are not entirely privately-held and managed through a lake association), and for privately-held lakes to the extent feasible under law, recognizing the existence of previously approved lake community development plans. Objective 1L5a: Shoreland Protection and Water Quality Management Tier requirements shall apply to all new development, \boxtimes regardless of lake ownership.

Name of Applicant: Heath Village Page: 9 Objective 1L5b: Scenic Resource Tier requirements shall apply to all lakes with public access and to lakes with no public access M that are not entirely managed by a single homeowner or lake community association. For lakes that are privately-held and managed by a single homeowner or lake community association, the scenic resource tier requirements shall be voluntary. Policy 1L6: To require that conforming municipalities develop and adopt lake restoration plans, with sufficient input from lake Xcommunity residents and landowners, for each of the municipality's developed lakes that has been identified as water quality impaired, to include watershed delineation, description of point and nonpoint sources of pollution in the watershed, lake monitoring schedules, existing and proposed in-lake management techniques, and recommended watershed best management practices. TMDLs adopted by the NJDEP to address known pollution problems may be used as lake restoration plans. For lakes that are privately-held and managed by a single homeowners or lake community association, the municipality may require that the association share in or assume the costs of developing such plans. Policy 1M4: To establish and implement performance and development standards through local development review and X Highlands Project Review for shoreline uses which achieve compatibility among shoreline activities and nearby neighborhoods. **Comments:** The site is not in a Lake Management Area. PART 2 WATER RESOURCES AND WATER UTILITIES SUBPART A WATER RESOURCES AVAILABILITY Source HUC14(s): Net Availability (MGD): **HUC14 Constraint -HUC14 Constraint -Conditional Availability** Current Deficit Area **Existing Constrained Area** (MGD): (Y/N): (Y/N): **1.** 02040105160010 1. -0.209122 1. N/A 1. 0.0295 1. Yes 2. 0.0157 **2.** 02040105150100 2. -1.144895 2.Yes 2. N/A Regional Master Plan Goals, Policies, and Objectives: N/A \mathbf{C} I Policy 2B4: To strictly limit consumptive and depletive water uses to the water availability in each HUC14 subwatershed and to X establish priorities for water uses that implement the policies and objectives of the RMP. Objective 2B4a: Give highest priority for the use of non-agricultural Net Water Availability or Conditional Water Availability \boxtimes within Protection Zone and Conservation Zone subwatersheds, through a Water Use and Conservation Plan developed under Objective 2B8c, local development review, and Highlands Project review: 1. To address a documented existing or imminent threat to public health and safety from contaminated domestic and other on-site water supplies that is of sufficient scale to justify a public water supply and where no alternative is feasible that would sufficiently assure long-term protection of public health and safety. Such needs shall have highest priority for Net Water Availability; 2. To serve a designated Highlands Redevelopment Area; 3. To serve a cluster development that complies with Objective 2J4b; and 4. To serve affordable housing projects where at least 10% of the units are affordable. Objective 2B4b: The highest priority for use of Net Water Availability or Conditional Water Availability within Existing \boxtimes Community Zone subwatersheds, through a Water Use and Conservation Plan developed under Objective 2B8c, local development review and Highlands Project review to serve documented threats to public health and safety from contaminated water supplies, designated TDR Receiving Zones, infill development, designated Highlands Redevelopment Area, affordable housing projects where at least 10% of the units are affordable, or new areas for development that meet all other requirements of the RMP. Objective 2B4c: Establish and implement mandatory stormwater reuse for recreational and other non-agricultural irrigation, as M well as other non-potable water purposes to minimize both the volume of stormwater discharges and water withdrawals for these Objective 2B4d: The highest priority for agricultural water uses in the Conservation Zone shall be those Preservation Area uses M that promote agricultural and horticultural uses and opportunities that are compatible with protection of the Highlands environment, and those Planning Area uses that promote the continuation and expansion of agricultural, horticultural, recreational, and cultural uses and opportunities. Compatible agricultural and horticultural uses shall minimize consumptive water uses through efficiency measures. Policy 2B5: To require, through Plan Conformance (including through a Water Use and Conservation Plan developed under M Objective 2B8c), local development review, and Highlands Project Review, the use of water conservation, recycling and reuse methods (where appropriate) and devices for any redevelopment or development activity, including renovations to existing residential, institutional, commercial or industrial buildings, to minimize consumptive water use tailored to meet the resource protection and other goals for each Zone and considering subwatershed-specific conditions and Net Water Availability status. Policy 2B6: To require through Plan Conformance (including through a Water Use and Conservation Plan developed under M Objective 2B8c), local development review, Highlands Project Review, and interagency coordination that proposed public water supply and wastewater service areas, new or increased water allocations and bulk water purchases will not directly or indirectly cause or contribute to a Net Water Availability deficit, and where feasible will help mitigate any existing deficit. Objective 2B6a: Areawide Water Quality Management Plans, Wastewater Management Plans or their amendments shall ensure X that the proposed service area will not directly or indirectly cause or contribute to a Net Water Availability deficit, and shall be in conformance with any Water Use and Conservation Plan developed under Objective 2B8c. Objective 2B6b: NJDEP Water Allocation decisions and Highlands Project Reviews shall ensure that any new or increased water \boxtimes allocation permits within the Highlands Region are in conformance with the policies and objectives of the RMP and do not result in significant reductions in safe yields for any water supply facility with an existing water allocation permit and the NJDEP-approved safe yield.

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Name of Applicant: Heath Village Page: 10 Policy 2B7: To ensure through Plan Conformance (including through a Water Use and Conservation Plan developed under Objective 2B8c), local development review, and Highlands Project Review that the use of Net Water Availability and Conditional Water Availability within each subwatershed supports development patterns that are in conformance with RMP policies and Policy 2B8: To require through Plan Conformance, local development review, and Highlands Project Review the efficient and \boxtimes effective use of water availability, the planning for future water needs, the reduction and elimination of water deficits, and the mitigation of new consumptive or depletive use in any Current Deficit Areas or subwatersheds that could become deficit areas based on projected development and water uses, to ensure sustainable water supply, water resource and ecological values in conformance with RMP policies and objectives. Objective 2B8a: Prevent net increases in consumptive or depletive water uses in Current Water Deficit Areas to prevent M exacerbation of and help reduce or eliminate the deficit to ensure sustainable water supply, water resource and ecological values, emphasizing techniques including, but not limited to water reuse, recycling and conservation. Objective 2B8b: Proposed new consumptive or depletive water uses within a Current Deficit Area shall only occur under the \boxtimes auspices of a Water Use and Conservation Management Plan approved under Objective 2B8c or through mitigation of the proposed consumptive or depletive use within the same HUC14 subwatershed through: a permanent reduction of existing consumptive and depletive water uses; ground water recharge in excess of the requirements of N.J.A.C. 7:8 (Stormwater Management Rules); or other permanent means. Where a Water Use and Conservation Management Plan has not been approved: 1. Each project shall achieve mitigation ranging from 125% to 200%, based on the severity of the Current Deficit and the amount of consumptive or depletive water use proposed; 2. Total consumptive and depletive water uses from any single project and all projects combined are not to exceed the Conditional Water Availability of Objectives 2B3a or 2B3b for any HUC14 subwatershed; 3. Mitigation shall be successfully completed prior to initiation of the water use, except as required by #4, below. Mitigation may be phased in keeping with project development; 4. For water uses where the combination of proposed consumptive and depletive water uses and current subwatershed deficit is high, according to a schedule established by the Highlands Council, off-site mitigation shall be successfully completed prior to any on-site construction. On-site mitigation shall be successfully completed prior to initiation of the water use but may be implemented concurrent with on-site construction. Mitigation may be phased in keeping with the level of consumptive or depletive water uses; and Mitigation plans for a project shall include: specific objectives for each mitigation component; monitoring and reporting requirements; methods by which shortfalls in meeting the mitigation objectives shall be addressed through additional action; and be guaranteed through performance bonds. Objective 2B8c: Water Use and Conservation Management Plans shall be required through municipal Plan Conformance for all M subwatersheds to meet the policies and objectives of Goal 2B, to ensure efficient use of water through water conservation and Low Impact Development Best Management Practices, and to avoid the creation of new deficits in Net Water Availability. Where developed for Current Deficit Areas, the plans shall include provisions to reduce or manage consumptive and depletive uses of ground and surface waters as necessary to reduce or eliminate deficits in Net Water Availability, or to ensure continued stream flows to downstream Current Deficit Areas from Existing Constrained Areas, to the maximum extent practicable within each HUC14 subwatershed. Water Use and Conservation Management Plans shall demonstrate through a detailed implementation plan and schedule how and when the current deficit will be resolved in a subwatershed prior to approval for new water uses in the subwatersheds with the most severe deficits (i.e., in excess of 0.25 million gallons per day), and the plan shall be implemented prior to initiation of new water uses. Objective 2B8d: All water users within a Current Deficit Area shall seek funding and opportunities to meet the intent of Objective M Objective 2B8e: Allow water resource transfers between or from Highlands subwatersheds only when there is no other viable \boxtimes alternative and where such transfers would demonstrably not result in impairment of resources in any subwatershed. Potential effects on upstream and downstream subwatersheds should be included in any such evaluation. Comments: Heath Village is supplied by public water from Hackettstown Municipal Utility Authority (HMUA) wells, including one public well located on the premises. HMUA has wells located in two HUC14 subwatersheds, including the subwatershed in which the site is located. Both of the HUC14 subwatersheds that HMUA relies upon are in deficit of net water availability. The applicant is proposing a 10,220 gpd increase over existing demands. Objective 2B8a states that the applicant should prevent net increases in consumptive or depletive uses in Current Water Deficit Areas to prevent the exacerbation of and help reduce or eliminate the deficit to ensure a sustainable water supply. However, Objective 2B8b permits additional consumptive/depletive uses under certain conditions. Because no Water Use and Conservation Management Plan (WUCMP) exists for the subwatershed, conditional water availability may be used subject to certain types of mitigation. To evaluate the required mitigation, the additional consumptive/depletive use must be calculated. Given the proximity of the onsite HMUA well (Heath Well 6) and an adjacent storage tank to supply pressure, the majority of Heath's water originates in the subwatershed [HUC14 02040105160010] in which the site is located (confirmed by personal communication with Bruce Smith, HMUA Executive Director). Because HMUA's wastewater treatment facility discharges in the same subwatershed, the use should be considered consumptive, which equates to 2,964 gpd of additional consumptive uses, which is within the Conditional Water Availability for the HUC14 subwatershed. Based on the HUC14 deficit status and additional demand sought, a 125% mitigation factor is applied. The results in

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a mitigation amount of 3,705 gpd or 1,352,234 gallons per year. The applicant has proposed on-site recharge through recharge beds as mitigation, above the level required by stormwater regulations. This action will satisfy the mitigation requirement. If the recharge facilities are incorporated into the site's stormwater management plan, the additional consumptive use is acceptable and does not require a waiver. SUBPART B PROTECTION OF WATER RESOURCES QUANTITY Project Area includes Prime Ground Water Recharge Area? Regional Master Plan Goals, Policies, and Objectives: \mathbf{C} N/A \boxtimes Policy 2D3: To protect, enhance, and restore the quantity and quality of Prime Ground Water Recharge Areas. Objective 2D3c: Implement master plans and development review ordinances through Plan Conformance that protect Prime \boxtimes Ground Water Recharge Areas and minimize the potential for disruption of recharge in such areas by development. Objective 2D3g: Require through Plan Conformance and local health ordinances, that existing land uses that have a significant X potential to result in major discharges of pollutants to ground water or to the land surface (including but not limited to non-sanitary wastewater effluent and any major sources of potential discharges such as spills and leaks), such that they may degrade ground water quality within a Prime Ground Water Recharge Area, shall incorporate ongoing management of toxic chemical sources and prohibition of unregulated discharges, so that the potential for ground water contamination is minimized and the opportunity for discharge discovery and control is maximized. Policy 2D4: To apply standards through Plan Conformance, local development review and Highlands Project Review to protect, restore and enhance the functionality and the water resource value of Prime Ground Water Recharge Areas by restricting development and uses of land within a Prime Ground Water Recharge Area that reduce natural ground water recharge volumes or may directly or indirectly contribute to or result in water quality degradation. Objective 2D4a: Development shall not occur in Prime Ground Water Recharge Areas unless necessary to avoid Critical Habitat, \boxtimes Highlands Open Waters Buffers and Moderately and Severely Constrained Steep Slopes. Objective 2D4b: Any development activity approved to occur in a Prime Ground Water Recharge Area shall provide an equivalent M of 125% of pre-construction recharge volumes for the affected Prime Ground Water Recharge Area of the site within the following areas, in order of priority: (1) the same development site where feasible; (2) the same HUC14 subwatershed, or (3) an interrelated HUC14 subwatershed as approved by the Highlands Council where no feasible option exists in the same HUC14 subwatershed. This requirement shall apply to all portions of the Prime Ground Water Recharge Area where the recharge is disrupted through impervious surfaces, routing of stormwater runoff and recharge from natural flow paths, and other similar changes. Objective 2D4c: Require through Plan Conformance, local development review and Highlands Project Review that the disruption \bowtie of Prime Ground Water Recharge Area shall be minimized through the implementation of Low Impact Development Best Management Practices meeting the requirements of Objective 2D3a. Objective 2D4d: Require through Plan Conformance, local development review and Highlands Project Review that the disruption \boxtimes of Prime Ground Water Recharge Area, after conformance with Objectives 2D4a, 2D4b and 2D4c is achieved, shall be limited to no greater than 15% of the Prime Ground Water Recharge Area on the site and shall be preferentially be sited on that portion of the Prime Ground Water Recharge Area that has the lowest ground water recharge rates and the lowest potential for aquifer Objective 2D4e: Prohibit through Plan Conformance, local development review and Highlands Project Review the expansion or X creation of public water supply systems or public wastewater collection and treatment systems or community-based on-site wastewater facilities into a Prime Ground Water Recharge Area within the Protection or Conservation Zone within the Planning Area except as provided for in Policy 2J4 with Objectives 2J4a through 2J4d, and Policy 2K3 with Objectives 2K3a through 2K3e, and within the Preservation Area except as provided for in Policy 2I1 and Objectives 2I1a and 2I1b. Objective 2D4f: Prohibit through Plan Conformance, local development review and Highlands Project Review new land uses, M including those identified through Objective 2D3d, that have a significant potential to result in the discharge of persistent organic chemicals sources (including but not limited to existing discharges of industrial or other non-sanitary wastewater effluent) to ground water or to the land surface within a Prime Ground Water Recharge Area, such that they may degrade or contribute to the degradation of ground water quality. Objective 2D4g: Require conformance with applicable components of regional stormwater management plans, where applicable, \boxtimes as a mandatory requirement for any site plan application.

General Comments: The Highlands Council GIS data indicates that there is Prime Ground Water Recharge Area located in the undeveloped portions along the western building boundaries. No change is proposed to this area, which will be deed restricted as part of the Highlands Redevelopment Area Designation process. Recharge basins are proposed to be located on site but these basins will recharge clean runoff from the roofs and will be located away from buildings or parking areas, which should not affect water quality.

 \boxtimes

 \bowtie

Objective 2D4h: Achieve a net improvement in ground water recharge volume and maintenance of water quality as required

Objective 2D4i: Achieve a net improvement in ground water volume and maintenance of water quality through redevelopment,

through compliance with and implementation of any related provisions of an adopted regional stormwater plan.

enhanced infiltration, pretreatment or other means where feasible.

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SUBPART C WATER QUALITY			
Project Area within Wellhead Protection Area? Yes			
If yes to above, check all that apply: Tier 1 \(\sum \) Tier 2 \(\sum \) Tier 3 \(\sum \)			
Name of Nearest Waterway(s) (1,000 feet of Project Area): Trib to Musconetcong			
SWQS Classification: C <u>1</u> 2			
Description of Impairments, or TMDL : TMDL for fecal coliform (93% reduction), sublist 5 for	•		2
Trout, and Drinking Water, and sublist 4a for primary recreation, non attainment of temperature			
Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	<u>I</u>	<u>N/A</u>
Policy 2G2: To reduce or avoid water quality impacts using requirements for water quality protection measures for new land uses through local development review and Highlands Project Review.			
Policy 2G3: To adopt and implement water quality protections through Plan Conformance, local development review and Highlands Project Review.			\boxtimes
Objective 2G3a: Prohibit land uses that would increase pollutant loadings to waters for which TMDLs have been adopted by the NJDEP unless in compliance with the relevant TMDL.			
Objective 2G3b: Ensure that new land uses draining to a stream designated as impaired but lacking a TMDL (i.e., Sublist 5) avoid increased pollutant loadings for the parameter or parameters for which a TMDL is required.			
Objective 2G3c: Water Quality Management Plans, Wastewater Management Plans or amendments shall demonstrate that the proposed service area will not directly or indirectly support development that would be in violation of an adopted TMDL.			
Policy 2G5: To adopt and implement stormwater management controls through Plan Conformance, local development review and Highlands Project Review.	\boxtimes		
Objective 2G5a: Require recharge of clean stormwater rather than contaminated stormwater wherever feasible to meet stormwater management requirements, and to pretreat contaminated stormwater wherever its recharge is required.	\boxtimes		
Objective 2G5b: Require Low Impact Development and other Best Management Practices standards for stormwater management to minimize the discharge of stormwater-entrained pollutants to ground and surface waters.			
Objective 2G5c: Implement agricultural best management practices for water conservation, water reuse, nutrient and pesticide application, animal waste management, environmental restoration, pollution assessment and prevention, and irrigation efficiency in farm operations for the protection of ground and surface water quality.			
Objective 2G6c: Require conforming municipal and county master plans and development regulations to incorporate relevant TMDLs, additional water quality protection measures and wellhead protection for public water supply wells and nitrate standards as development standards.			
Policy 2H2: To develop and implement, through Plan Conformance, local development review and Highlands Project Review, resource protection measures to protect and enhance ground water and water supply resources within Wellhead Protection Areas consistent with the source water assessments for each water supply source.	\boxtimes		
Objective 2H2a: Prohibit land uses that have a significant potential to result in the discharge of pathogens (including, but not limited to, septic systems and engineered stormwater infiltration from surfaces with significant potential for contact with pathogenic contaminants) to ground water or to the land surface within a designated Tier 1 Wellhead Protection Area, such that they may degrade or contribute to the degradation of ground water quality. Require that the construction of sewer lines within Tier 1 of a Well Head Protection Area prevent seepage of untreated sewage into ground water.			
Objective 2H2b: Prohibit land uses that have a significant potential to result in the discharge of persistent organic or toxic chemicals sources (including but not limited to existing discharges of industrial or other non-sanitary wastewater effluent) to ground water or to the land surface within a designated Tier 2 Wellhead Protection Area, such that they may degrade or contribute to the degradation of ground water quality.			
Objective 2H2c: Require that land uses that have a significant potential to result in major discharges of persistent organic or toxic pollutants to ground water or to the land surface (including but not limited to non-sanitary wastewater effluent and any major sources of potential discharges such as spills and leaks), such that they may degrade ground water quality within a designated Tier 3 Wellhead Protection Area, shall incorporate ongoing management of toxic chemical sources and prohibition of unregulated discharges, so that the potential for ground water contamination is minimized and the opportunity for discharge discovery and control is maximized.			
Objective 2H4a: Require site specific and municipal stormwater management plans to address wellhead protection requirements.	\boxtimes		
Policy 2H5: To require that conforming municipalities revise master plans and development regulations to address wellhead protection requirements.			\boxtimes
Objective 2H5b: Restrict development activities that pose threats to the water quality of public water supply wells.			\boxtimes
Objective 2H5c: Ensure that development activities and existing land use activities implement best management practices to protect the quality of ground water within Wellhead Protection Areas.			
Objective 2H5d: Amend Areawide Water Quality Management Plans or Wastewater Management Plans for conforming municipalities and counties to ensure that any activity associated with the proposed service area will not adversely affect a Wellhead Protection Area.			

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Comments: The facility is located within Tier One of wellhead protection area for the public well located onsite. As stated in Objective 2H2a, the construction of sewer lines or laterals within Tier 1 of a Wellhead Protection Area must prevent exfiltration of untreated sewage into groundwater (e.g., using PVC pipe with viton gaskets and water-tight joints tested to HMUA standards for exfiltration). The stormwater management should also utilize low impact development (LID) techniques to the maximum extent possible. The applicant is making extensive use of direct recharge from rooftop runoff and minimizing disturbance of undisturbed areas.

SUBPART D SUSTAINABLE DEVELOPMENT AND WATER RESOURCES				
	WATER UTILITY			
Potable Water Supply? Yes	Domestic? No			
Source Water HUC(s): 02040105160010 and	1 02040105150100			
Public Community Water System? Yes	If PCWS, Name of Facility: Hackettstown MUA	1		
PCWS ID No: 2108001	Projected Increase of Water Demand for Proje		PD): 1	0,220
Regional Master Plan Goals, Policies, and	,	<u>C</u>	Ī	N/A
	water supply systems, public wastewater collection and treatment servation Area unless approved through a Highlands Applicability A.C. 7:38 and Policy 7G1.	\boxtimes		
community on-site treatment facilities in the Preservation Area and Policy 7G1 shall maximize the protection of sensitive envir	ply systems, public wastewater collection and treatment systems and as approved through a HPAA with waiver pursuant to N.J.A.C. 7:38 commental resources including avoidance of Highlands Open Waters at Resource Area, agricultural lands of Agricultural Resource Areas, Habitat.	\boxtimes		
Policy 2J2: To ensure, through Plan Conformance and Hig Systems conform with Policy 2B6.	hlands Project Review, that Highlands Public Community Water			\boxtimes
Objective 2J2a: Limit future water system demand and reduce on Current Deficit Areas or Existing Constrained Areas as a sou	existing demand where feasible by water systems that are dependent arce of water.			
Objective 2J2b: Limit future water system demands to levels that will not create a Current Deficit Area where one does not currently exist.				\boxtimes
Policy 2J3: To identify, through Plan Conformance, the RMP Water Resources Science Agenda and other means, areas of the Highlands Region with existing or imminent threats to public health and safety from contaminated domestic and other on-site water supplies that are of sufficient scale to potentially justify the extension or creation of a public water supply.				
Policy 2J4: To minimize, through Plan Conformance, local development review and Highlands Project Review, the creation or extension of public water supply systems within the Protection Zone, the Conservation Zone and the Environmentally-Constrained Sub-zones of the Planning Area, and to allow for the creation or extension of public water supply systems where appropriate within the Existing Community Zone.				
the Environmentally-Constrained Sub-zones of the Planning A the Highlands Council for one or more of the purposes listed maximize the protection of sensitive environmental resources forested portion of the Forest Resource Area, agricultural lands Recharge Areas and Critical Habitat. For approvals regarding pa buffer areas, Riparian Areas, Steep Slopes and Critical Habitat, a Resource Area, agricultural lands of Agricultural Resource Ar creation of systems shall follow the requirements in Objective 2 1. To address through a waiver under Policy 7G1 or 7G2 a d from contaminated domestic and other on-site water supplies the	ocumented existing or imminent threat to public health and safety hat is of sufficient scale to justify a public water supply and where no rotection of public health and safety. Such needs shall have highest evelopment Area or takings waiver under Policy 7G1 or 7G2; or			
Environmentally-Constrained Sub-zones of the Planning Area since the Planning Area Served Areas pursuant to Policy 3As 2. Extension of an existing public water system will occur only an Existing Area Served with available capacity; 3. Creation of a new public water system will occur only who Existing Area Served with available capacity; 4. The clustered development preserves at least 80% of the	ne requirements of the RMP, including provisions for mandatory			

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Objective 2J4c: Allow the expansion or creation of public water systems within the Existing Community Zone of the Planning \boxtimes Area, other than the Environmentally-Constrained Sub-zone, to serve lands which are appropriate for designated TDR Receiving Zones, infill or redevelopment, to meet needs and protection requirements equivalent to Objective 2J4a within the Existing Community Zone, or to serve new areas for development that meet all other requirements of the RMP. TDR Receiving Zones, affordable housing projects (where the affordable units exceed 10% of the total units), infill and redevelopment shall have higher priority for capacity than expansion of public water service areas within this Zone. Objective 2J4d: All development within the Highlands Region, in areas that are not served by public water systems, shall be at a M density that can be supported by on-site wells. Where cluster development in the Protection Zone, the Conservation Zone and the Environmentally-Constrained Sub-zones of the Planning Area will be served by on-site wells, and the undeveloped land is preserved for agricultural purposes in perpetuity, the cluster development in combination with the Agriculture Retention/Farmland Preservation Plan required by Objective 214b shall provide for best management practices that protect the on-site wells from contamination resulting from agricultural practices and shall include provisions to minimize or reduce net pollutant loadings from the total cluster project area including the preserved agricultural lands. Policy 2J5: To prohibit, through local development review and Highlands Project Review, new or increased water resource \boxtimes transfers between subwatersheds unless it is demonstrated that no other option exists to meet public health, safety and welfare objectives and where such transfers do not result in impairment of resources in the subwatershed from which water is proposed to Policy 2J7: To require water resource management for all development in the Highlands Region, through local development review M and Highlands Project Review. Objective 2J7a: Require the maximum feasible water conservation and recycling for any redevelopment or development activity, including renovations to existing single family residences and commercial/industrial buildings. Objective 2J7b: Require consideration of and the cost-effective use of recycled or re-used water rather than potable public water \boxtimes for non-potable purposes such as fountains, and nonessential uses such as golf courses, certain recreational, commercial, or agricultural uses. Objective 2J7c: Require that new residential development served by public community water systems, be except where also served \boxtimes by septic systems, at a minimum density of 1/2 acre per dwelling unit for the developed part of the site (e.g., not including wetlands, Highlands Open Waters buffers, recreational space), to ensure cost-effective utility service. Objective 2J7d: Require that new non-residential development served by public water systems, except where also served by septic X systems, be designed to target a floor area ratio (FAR) of 0.84 for the developed part of the site (e.g., not including wetlands, Highlands Open Waters buffers, recreational lands) to the maximum extent feasible, as a means to maximize parking and employment efficiency and compact development. Comments: The entire site is served by Hackettstown MUA, which has 27 MGM of available capacity. The project does not require an expansion of the existing water service area or increase of the utility's water allocation permit. The applicant has stated they are using low-flow fixtures in the new construction. Therefore, the applicant has reduced future demand as much as possible. WASTEWATER UTILITY Projected Flow of Project (GPD): Unknown NJPDES Permit Number: NJ0021369 **HDSF Facility?** Yes HDSF Available Capacity (MGD): 0.71 Subject to Allocation Agreement? Unknown Capacity Allocated from HDSF (MGD): Unknown Extent of HDSF Service Area Included in WMP: Full Partial X Wastewater Treatment Facility: Hackettstown WPCF WWTF Discharge Flow (MGD): Service Area: NJPDES-DGW: Existing Proposed [Existing: Increase: NJPDES-DSW: Existing X Proposed Permitted: 3.39 Increase: N/A Regional Master Plan Goals, Policies, and Objectives: <u>C</u> I Policy 211: To prohibit the expansion or creation of public water supply systems, public wastewater collection and treatment \boxtimes systems and community on-site treatment facilities in the Preservation Area unless approved through a Highlands Applicability Determination (HAD) or a HPAA with waiver pursuant to N.J.A.C. 7:38 and Policy 7G1.

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Objective 211a: Designated sewer service areas in the Preservation Area shall be restricted to the Existing Area Served as of August

10, 2004, except to serve development that is approved through a HAD or a HPAA with waiver pursuant to N.J.A.C. 7:38 and

Policy 7G1.

Name of Applicant: Heath Village Page: 15 Objective 2I1b: The expansion or creation of public water supply systems, public wastewater collection and treatment systems and community on-site treatment facilities in the Preservation Area as approved through a HPAA with waiver pursuant to N.J.A.C. 7:38 and Policy 7G1 shall maximize the protection of sensitive environmental resources including avoidance of Highlands Open Waters buffer areas, Riparian Areas, the forested portion of the Forest Resource Area, agricultural lands of Agricultural Resource Areas, Steep Slopes, Prime Ground Water Recharge Areas, and Critical Habitat. Policy 2K2: To base projected demand for current needs, appropriate economic revitalization and opportunities for designated \boxtimes TDR Receiving Zones within Existing Areas Served on existing maximum three month demands plus an estimate of redevelopment needs based on either Highlands Council regional analyses or more detailed local analyses, to assess whether there is adequate treatment capacity to encourage redevelopment. Policy 2K3: To provide adequate, appropriate, efficient and cost-effective wastewater management to all development in the Highlands Region, through Plan Conformance, local development review and Highlands Project Review. Objective 2K3b: Existing wastewater collection and treatments systems which are non-compliant with state water quality standards M for wastewater treatment and effluent discharge shall be prohibited from collecting and treating additional wastewater until the treatment systems are fully compliant with State permit requirements. Objective 2K3c: Prohibit new, expanded or extended public wastewater collection and treatment systems and community on-site \boxtimes treatment facilities within the Protection Zone, the Conservation Zone and the Environmentally-Constrained Sub-zones of the Planning Area unless they are shown to be necessary for and are approved by the Highlands Council for one or more of the purposes listed below. For approvals regarding parts 1, 2, and 3, the project must maximize the protection of sensitive environmental resources such as Highlands Open Waters buffer areas, Riparian Areas, the forested portion of the Forest Resource Area, agricultural lands of Agricultural Resource Areas, Steep Slopes, Prime Ground Water Recharge Areas and Critical Habitat. For approvals regarding part 3, the project must avoid disturbance of Highlands Open Waters buffer areas, Riparian Areas, Steep Slopes and Critical Habitat, and must minimize disturbance of the forested portion of the Forest Resource Area, agricultural lands of Agricultural Resource Areas, and Prime Ground Water Recharge Areas. The choice of extension or creation of systems shall follow the requirements in Objective 2K3d (2 and 3). The applicable purposes are: 1. To address through a waiver under Policy 7G1 or 7G2 a documented existing or imminent threat to public health and safety from a pattern of failing septic systems (where the failing systems cannot reasonably be addressed through rehabilitation or replacement) or highly concentrated septic systems, where the threat is of sufficient scale to justify a public wastewater collection and treatment system or community on-site treatment facility and where no alternative is feasible that would sufficiently assure long-term protection of public health and safety. To address other issues of public health and safety, such needs shall have highest priority for allocation of existing system capacity; 2. To address development permitted through a Highlands Redevelopment Area or takings waiver under Policy 7G1 or 7G2; or 3. To serve a cluster development that meets all requirements of Objective 2K3d. Objective 2K3d: Clustered development served by a public wastewater collection and treatment system or community on-site X treatment facility within the Protection Zone, the Conservation Zone and the Environmentally-Constrained Sub-zones of the Planning Area shall be approved only if the following conditions are met: 1. The development impacts are otherwise consistent with the requirements of the RMP, including provisions for mandatory clustering in Agricultural Resource Areas; 2. Extension of an existing public wastewater collection and treatment system will occur only where the cluster development is within or immediately adjacent to an Existing Area Served with available capacity; 3. Creation of a community on-site treatment facility will occur only where such development is not within or immediately adjacent to an Existing Area Served with available capacity, where the proposed system is designed, permitted, and constructed at a capacity limited to the needs of the clustered development, and where the system does not create the potential for future expansion into areas that are not the subject of cluster developments immediately adjacent to the initial cluster served; 4. The cluster development preserves at least 80% of the cluster project area in perpetuity for environmental protection or agriculture purposes. To the maximum extent feasible the developed portion of the project area (e.g., not including wetlands, Highlands Open Waters buffers, and recreational lands) occupies no more than 10% of the cluster project area if served by a public or community on-site wastewater system; and 5. Where the preserved land in the cluster project area is dedicated to agricultural purposes, the cluster development ordinance and an Agriculture Retention/Farmland Preservation Plan supports continued agricultural viability of the agricultural land and requires the implementation of best management practices, including development and implementation of a Farm Conservation Plan that addresses the protection of water and soil resources prepared by the USDA Natural Resources Conservation Service (NRCS), Technical Service Provider (TSP), appropriate agent or NJDA staff, and approved by the local Soil Conservation District (SCD). Objective 2K3e: Allow the expansion or creation of wastewater collection systems within the Existing Community Zone of the M Planning Area, other than the Environmentally-Constrained Sub-zone, to serve lands which are appropriate for designated TDR Receiving Zones, infill or redevelopment, to meet needs and protection requirements equivalent to those provided at Objective 2K3c within the Existing Community Zone, or to serve new areas for development that meet all other requirements of the RMP. The highest priority for allocation of excess or additional wastewater treatment capacity is to areas where there are clusters of failed septic systems that are located within or adjacent to Existing Areas Served. TDR Receiving Areas, where designated, affordable housing projects (where the affordable units exceed 10% of the total units), infill and redevelopment shall have higher priority for capacity than other developments requiring expansion of sewer service areas. Objective 2K3f: All development within the Highlands Region, in areas which are not served by public wastewater collection and \boxtimes treatment system or community on-site treatment facility, shall be at a density that can be supported by septic systems under Goal 2L. Where cluster development in the Protection Zone, the Conservation Zone and the Environmentally-Constrained Sub-Zones of the Planning Area shall be served by on-site wells, and the undeveloped land is preserved for agricultural purposes in perpetuity, the cluster development and the Agriculture Retention/Farmland Preservation Plan required by Objective 2K3d in combination

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shall include provisions for best management practices that protect the on-site wells from contamination resulting from agricultural

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PART 3 AGRICULTURAL RESOURCES				
Area within Agricultural Resource Area? No	Area within Agricultural Priorit	y Area	? No	
If yes, percentage? 0%	If yes, percentage? 0%			
Project Area includes preserved farmland? No If yes,	identify properties (B/L):			
Affects Farm Unit >250 acres? No	Includes Important Farmland S	Soils?	Yes	
Agricultural Uses? No				
Regional Master Plan Goals, Policies, and Objectives:		<u>C</u>	Ī	N/A
Policy 3A5: Where it is not feasible to preserve agricultural lands within the easement acquisition, or a TDR Program, require mandatory clustering through review and Highlands Project Review for residential development in an ARA. Concorporates public or community on-site wastewater utilities shall meet the through 2J4d, and Policy 2K3 with Objectives 2K3a through 2K3e, and within the Policy 2I1 and Objectives 2I1a and 2I1b, and where reliant on septic systems shall	Municipal Plan Conformance, local development Cluster development within the Planning Area that requirements of Policy 2J4 with Objectives 2J4a he Preservation Area shall meet the requirements of Il meet the requirements of Objective 6I1a.			
Objective 3A5a: Implement regulations requiring that cluster or conservation de Resource Area support the preservation of farmland, avoid conflicts with agricultural viability of the agricultural industry, protect Important Farmland Soi requirements of the RMP.	ulture, maintain and enhance the sustainability and			\boxtimes
Objective 3A5b: Implement regulations requiring that all cluster or conservation Resource Area be buffered appropriately with existing natural resources, such as conflicts between non-agricultural development and agricultural activities, and environmental resources.	s hedgerows or trees, or with new buffers to avoid			\boxtimes
Objective 3A5c: Implement regulations requiring that all land preserved in perpurposes as a result of clustering be subject to a conservation easement enforce the following: the appropriate municipality, for agricultural purposes the County for environmental purposes Green Acres or a qualified land trust non-profit organisation.	eable by the Highlands Council and at least one of Agriculture Development Board or the SADC and			
Objective 3A5d: Where the preserved land in the cluster project area is ded agricultural viability of the agricultural land, encourage that the original or new wherever feasible, and require the implementation of best management practices Agriculture Retention/Farmland Preservation Plan, including development and addresses the protection of water and soil resources prepared by the USDA NR agent or NJDA staff, and approved by the local Soil Conservation District (SCD)	r farmstead remain attached to the preserved land through the cluster development ordinance and an implementation of a Farm Conservation Plan that ICS, Technical Service Provider (TSP), appropriate			
Policy 3A6: To permit through local development review and Highlands Project Review limited development, including family and farm labor housing in Agricultural Resource Areas which are necessary to support the viability of the agricultural operation, in coordination with the NJDA and the SADC, and subject to compliance with the resource management and protection requirements of the RMP.				
Objective 3A6a: Implement regulations allowing for construction of ancillary st necessary to support the viability of the agricultural operation, upon a demonstr with the resource management and protection requirements of the RMP.				\boxtimes
Policy 3C1: To prohibit through Plan Conformance, local development review additional water and wastewater infrastructure in a Agricultural Resource Are Zones of the Planning Area, unless they meet the requirements of Policy 2J4 with Objectives 2K3a through 2K3e, and will maximize the preservation of agricultural review.	a (ARA) within the Conservation and Protection with Objectives 2J4a through 2J4d, and Policy 2K3			
Policy 3D2: To require any agricultural or horticultural development in the involves new agricultural impervious cover, since enactment of the Highlands Unit (either individually or cumulatively) of greater than 3% but less than 9%, to prepared by the USDA NRCS, TSP, appropriate agent, or NJDA staff, and appropriate	Act, to the total land area of a Farm Management develop and implement a Farm Conservation Plan			\boxtimes
Policy 3D3: To require any agricultural or horticultural development in the involves new agricultural impervious cover, since enactment of the Highlands a Unit (either individually or cumulatively) of 9% or greater to develop and implement by the USDA NRCS, TSP, appropriate agent, or NJDA staff, and approved by the	Act, to the total land area of a Farm Management aent a Resource Management System Plan prepared			\boxtimes
Policy 3D6: To identify subwatersheds with elevated nitrate levels and develop a quality in these subwatersheds while maintaining and enhancing agricultural viability.				
Policy 3E3: To require conforming municipalities and counties, with farmland land base, to incorporate Right to Farm provisions, in accordance with N.J.S.A. plans and development regulations.				
Policy 3E4: To address agricultural or horticultural development and agricultural accordance with the Right to Farm Act, N.J.S.A. 4:1C-1, and in coordinated Agriculture Development Boards (CADB).				\boxtimes

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Comments: Important farmland soils exist on most of the site, but no agricultural activities are present onsite. The site is either disturbed or forested. The applicant is encouraged to develop a Forest Management Plan in accordance with Policy 1B4, the implementation of which should be a permitted activity of any conservation easement. PART 4 HISTORIC, CULTURAL, ARCHAEOLOGICAL, AND SCENIC RESOURCES Highlands Historic District Polygons Absence Presence of Resources: No Highlands Historic Properties Polygons Absence Highlands Historic Property Points Absence Archaeological Grids Absence Highlands Scenic Resource Inventory Absence Description of Resources: Regional Master Plan Goals, Policies, and Objectives: N/AI Policy 4A3: To ensure through local development review, where a municipality has adopted an historic preservation ordinance X under Policy 4C2, that human development does not adversely affect the character or value of resources which are listed on the Highlands Historic and Cultural Resource Inventory to the maximum extent practicable. Objective 4A3a: All development and redevelopment applications shall include submission of a report identifying potential \boxtimes historic, cultural and/or archaeological resources on the subject property or immediately adjacent properties. Policy 4A4: To require that the impact of proposed human development on the historic and cultural resources of the Highlands M Region be addressed during local development review and Highlands Project Review and approval. Objective 4A4a: All applications for site plan or subdivision approval shall include identification of any cultural, historic or M archaeological resources in the Highlands Region, which are listed on the Highlands Historic and Cultural Resource Inventory and may be affected by the proposed development. Objective 4A4b: Where a municipality has adopted an historic preservation ordinance under Policy 4C2, all development which X affects identified cultural, historic sites/districts, or archaeological resources shall comply with minimum standards for the preservation of the affected resources. Policy 4B5: To require that the impact of proposed human development on the scenic resources of the Highlands Region be \boxtimes addressed during local development review and Highlands Project Review and approval. Objective 4B5a: All development applications shall include identification of any scenic resources in the Highlands Region that are M listed on the Highlands Scenic Resources Inventory and may be affected by the proposed development. Objective 4B5b: All development which affects identified scenic resources shall comply with minimum standards for the \boxtimes preservation of the affected resources. Objective 4B5c: Any proposed action that requires federal permits, involves federal grants, or involves other federal actions that X may impact the resource values of the Musconetcong National Scenic and Recreational River and the Lower Delaware National Scenic and Recreational River, pursuant to section 10(a) of the National Wild and Scenic Rivers Act, shall require review by the National Park Service, National Wild and Scenic Rivers Program. Comments: There are no historic, cultural, archaeological, or scenic resources located on the site. **PART 5 TRANSPORTATION** Project supports local transportation/transit infrastructure? NA Regional Master Plan Goals, Policies, and Objectives: \mathbf{C} I N/APolicy 5B2: To require through Plan Conformance and Highlands Project Review an evaluation of potential growth inducing M effects such as substantial new land use, new residents, or new employment that could occur as a result of road improvements for increased motorized vehicle traffic capacity. Policy 5B3: To prohibit through Plan Conformance and Highlands Project Review road improvements in the Highlands Region in X areas for which a Growth Inducing Study demonstrates that proposed improvements do not support the RMP resource protection and smart growth policies and are likely to be growth-inducing for lands with limited or no capacity to support human development without an adverse impact on the Highlands ecosystem. Policy 5C3: To limit road improvements through local development review and Highlands Project Review where roads are \boxtimes constrained by topography, forested lands or the community character of land uses fronting on the road. Comments: The project is a redevelopment project and continues existing land uses. No new public road improvements are planned. Any evaluation of potential growth inducing effects would have been addressed by the municipal development review board during the local approval process.

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PART 6 FUTURE LAND USE			
SUBPART A LAND USE CAPABILITY ZONES			
Project Area within which Land Use Capability Zone or Sub-Zone? (check all that apply):			
Protection Zone Conservation Zone Existing Community Zone	,		
Conservation – Environmentally Constrained Sub-Zone Existing Community – Environmentally Con	istrainec	l Sub-Z	one 🔀
Lake Community Sub-Zone Wildlife Management Sub-Zone		т	NI/A
Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	<u>I</u>	N/A
Policy 6C1: To limit new human development in the Protection Zone to redevelopment, exempt activities, and environmentally-compatible low density new land uses, in accordance with RMP resource protection needs and water quality and quantity capacity constraints and to ensure that the impacts of development using exemptions under the Highlands Act (see Policy 7F1) are considered in regional protection measures.			
Objective 6C1a: Centers in the Protection Zone, potentially including clustered development, shall be at densities appropriate to the Zone, the community character, the State Development and Redevelopment Plan, and the use of septic systems or community wastewater systems.			
Policy 6C2: To ensure through Plan Conformance, local development review and Highlands Project Review that any future development or redevelopment which does occur in a Protection Zone is subject to standards and criteria which protect the land and water resources of the Protection Zone from any potential adverse impact to the maximum extent possible.			
Policy 6D3: To limit through Plan Conformance, local development review and Highlands Project Review the use and development of lands within the Conservation Zone to agriculture use and development, including ancillary and support uses, redevelopment of existing developed areas, and environmentally-compatible low density land uses that are to the maximum extent possible achieved in compact development patterns, to be designed and developed in a manner which is compatible with the long term use of adjacent land for agricultural purposes.			
Objective 6D3b: Centers in the Conservation Zone, potentially including clustered development, shall be at densities appropriate to the Zone, the community character, the State Development and Redevelopment Plan, and the use of septic systems or community wastewater systems.			
Policy 6F3: To ensure that development activities within the Existing Community Zone are subject to standards and criteria which ensure that development and redevelopment incorporate smart growth principles and do not adversely affect natural resources.			
Policy 6F4: To ensure that development and redevelopment within the Existing Community Zone are served by adequate public facilities including water supply, wastewater treatment, transportation, educational and community facilities.			
Policy 6F5: To ensure that development and redevelopment in the Existing Community Zone are compatible with existing community character.			
Objective 6F6a: Center based development initiatives shall be planned within the Existing Community Zone at densities appropriate to the Zone, the community character, the State Development and Redevelopment Plan. Densities of five dwelling units and above are encouraged, and are required in areas designated as voluntary TDR Receiving Zones where TDR benefits are sought under the Highlands Act.			\boxtimes
Comments: The Highlands Redevelopment Area boundary is limited to the Existing Community	Zone	and Ex	isting
Community Zone- Environmentally Constrained Subzone on the property. The project incorpor	ates rec	develop	ment
of an existing developed area. The redevelopment is served by adequate public facilities and is co existing community character which is consistent with Policy 6F4 and 6F5.	mpatib	le with	
SUBPART B REGIONAL GUIDANCE FOR DEVELOPMENT AND REDE	VELO	PMF	NT
Regional Master Plan Goals, Policies, and Objectives: (it is important to note the policy regarding	C	1	
discretionary growth - Policy 6H7 Provisions and standards relating to regional growth activities which increase the	<u> </u>	<u>I</u>	N/A
intensity of development shall be discretionary for conforming municipalities and counties):			
Policy 6H1: To protect, restore, or enhance sensitive environmental resources of the Highlands Region, including but not limited to Forests, Critical Habitat, Highlands Open Waters and their buffers, Riparian Areas, Steep Slopes, Prime Ground Water Recharge Areas, Wellhead Protection Areas, and Agricultural Resource Areas.			
Objective 6H1b: Prevent the extension or creation of water and wastewater utility services in the Protection Zone, Conservation Zone and Environmentally Constrained Sub-Zones of the Planning Area, unless they meet the requirements of Policy 2J4 with Objectives 2J4a through 2J4d, and Policy 2K3 with Objectives 2K3a through 2K3e, and will maximize the protection of agricultural and environmentally sensitive resources.			
Objective 6H1d: Cluster and conservation design development plans and regulations shall consider existing community character, incorporate smart growth design principles, and require Low Impact Development including but not limited to: locating development adjacent to existing infrastructure such as water, wastewater, transportation, and public facilities to limit the degree of new impervious surface, and permitting smaller residential lots in order to incorporate community open space and existing natural resources into the design.			
Policy 6H3: To require conforming municipalities to include site development programs, such as clustering and lot averaging, to protect natural and agriculture resources.			\boxtimes

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Project Review which identify the velocity, volume and pattern of water flow into, through, and off of the parcel proposed for

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development.			
Objective 6N2d: Minimum requirements that stormwater management systems employ a "design with nature" approach.			
Objective 6N2e: Minimum requirements for use of grass channels, dry swales, wet swales, infiltration basins, bio-swales and water gardens, green roofs, and other low impact approaches to attenuate and control stormwater and provide multiple environmental benefits.			
Policy 6N3: To require through Plan Conformance that municipalities and counties adopt Low Impact Development practices to minimize land disturbance during construction activities.			
Policy 6N4: To require through Plan Conformance that municipalities and counties adopt LID best management practices where disturbance of Highlands resources is proposed, including but not limited to Steep Slopes, forest resources, Critical Habitat, Highlands Open Waters and Riparian Areas, and Prime Ground Water Recharge Areas.			
Policy 6N5: To require through Plan Conformance that municipalities and counties incorporate programs for community and neighborhood design that support a variety of housing options, mixed uses, redevelopment, adaptive re-use of historic sites and structures, and infill development in their master plans and development regulations.			
Comments: Stormwater from the project area should be addressed through the HPAA with re	edevelo	pment	waive
permitting process. Low impact development techniques shall be used where feasible in the rede	evelopn	nent ac	tivities
including stormwater management techniques used for mitigation. The applicant has located to			
areas of existing impervious surfaces to reduce additional disturbances. By reusing and red			
disturbed areas, economic investment and community development within the framework of small	_		
The project promotes smart growth policies by maintaining a land use pattern balancing econom		elopme	ent with
resource protection, and providing an equitable distribution of the costs and benefits of redevelop	oment.		
SUBPART E HOUSING AND COMMUNITY FACILITIES			
Does the project area include an affordable housing site? UNK 3 rd Round Status: Certi	fied		
Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	<u>I</u>	N/A
Policy 607: To require that conforming municipalities implement both the resource protection requirements of the RMP along with the New Jersey Supreme Court's doctrine, in its Mount Laurel decisions, that every municipality in a "growth area" has a constitutional obligation to provide through its land use regulations, sound land use, and long range planning, a realistic opportunity for a fair share of its region's present and prospective needs for housing for low and moderate income families.			
Policy 608: To require that conforming municipalities update and adopt a housing element, fair share plan, and implementing ordinance(s) to reflect current conditions and resource protection requirements of the RMP.			
Objective 608a: Conforming municipalities, through housing plans, will evaluate and provide for alternate mechanisms to address affordable housing obligations where RMP resource protection standards restrict the ability of planned but not built sites to be developed for affordable housing.			
Comments: Washington Township received 3rd Round Substantial Certification on January 10, 2	2007.	•	
PART 7 LANDOWNER EQUITY			
Is the project exempt from the Highlands Act? No			
Does the project support the use of Highlands Development Credits? No			
Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	<u>I</u>	N/A
Objective 7F1c: Preservation Area exemptions issued by the NJDEP in accordance with N.J.A.C. 7:38, shall be required, where appropriate, prior to consideration of a local development review or a Highlands Project Review. Guidance shall specify the exceptions where a review may proceed absent an exemption determination from the NJDEP.			
Objective 7F1d: Planning Area exemptions, issued by the Highlands Council, shall be required, where appropriate, prior to consideration of a local development review or a Highlands Project Review. Guidance shall specify the exceptions where a review may proceed absent such an exemption determination. Applications for exemptions submitted to the Highlands Council shall be based upon the application requirements exemptions codified in N.J.A.C. 7:38.			
Objective 7F1f: Activities authorized under exemptions #9 and #11, which require a finding that the activity is consistent with the goals and purposes of the Highlands Act, shall be based upon a finding that the proposed activities are consistent with Highlands Act, the RMP, any rules or regulations adopted by the NJDEP pursuant to the Highlands Act, or any amendments to a master plan, development regulations, or other regulations adopted by a local government unit specifically to conform them with the RMP.			
Policy 7G1: For the Preservation Area, coordinate with NJDEP during Highlands permit review for any major Highlands development including the review of waivers on a case-by-case basis: 1) if determined to be necessary in order to protect public health and safety; 2) for redevelopment in certain previously developed areas as identified by the Highlands Council, or 3) in order to avoid the taking of property without just compensation.			
Policy 7G2: For both the Preservation Area and the Planning Area, a waiver may be issued by the Highlands Council on a case-by-case basis from the requirements of the RMP or any amendments to a master plan, development regulations, or other regulations adopted by a local government unit specifically to conform them with the RMP: 1) if determined to be necessary in order to protect			

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	public health and safety; 2) for redevelopment in certain previously developed areas as identified by the Highlands Council, or 3) order to avoid the taking of property without just compensation. Any waiver issued shall be conditioned upon a determination the proposed development meets the requirements prescribed for a finding as listed in Section 36.a of the Highlands Act to to maximum extent possible.	nat he			
	Policy 7G3: For both the Preservation Area and the Planning Area during local development review, any variance or exception issued shall be conditioned upon a written determination, specifically included in an approving resolution, that the propost development meets the requirements prescribed for a finding as listed in Section 36.a of the Highlands Act to the maximum extensible.	sed			
	Comments: This is an application to the Highlands Council for a Highlands Redevelopment previously developed area. The applicant must seek an HPAA with redevelopment waiver from consistent with Policies 7G1 and 7G2.		_		
	PART 8 SUSTAINABLE ECONOMIC DEVELOPMENT	•			
	Regional Master Plan Goals, Policies, and Objectives:	<u>C</u>	Ī	N/A	
	Policy 8A1: To maintain and expand the existing job and economic base by promoting appropriate, sustainable, and environmentally compatible economic development throughout the Highlands Region.				
	Policy 8A2: To preserve the high quality of life in the Highlands Region through economic planning of the RMP.				
	Policy 8A3: To identify and pursue state and federal programs that offer financial and/or technical assistance for sustainable economic development in the Highlands Region.				
	Policy 8A5: To advocate for appropriate public investment in the Highlands Region through the strategic location of public facilities and institutions that will spur sustainable and appropriate economic activity.				
	Objective 8A6a: Coordinate with municipalities and counties as local and regional strategies are developed to improve the tax base and to create jobs and economic opportunities consistent with the policies and objectives of the RMP.				
	Policy 8C1: To promote recreation and tourism based economic initiatives, which derive economic benefit from sustainable use of the natural resources of the Highlands Region.				
	Comments: This project enhances and promotes economic development in the Highlands Ro	egion wi	thin an		
	environmentally compatible site by reusing and expanding previously disturbed areas. The pro-	posed p	roject wi	111	
	enable an existing health care institution facility to expand their operations in the Highlands, in			cies 6J1	
	and 8A1 and the Highlands Act. The project enhances and promotes economic development is	n the Re	gion.		
	CONCLUSION				
	This application is for a Highlands Redevelopment Area Designation wherein the Highlands Council designates an area for redevelopment activities with conditions and waivers as appropriate from the RMP. For the second part of the process, the applicant shall request an HPAA with waivers from NJDEP regarding unavoidable impacts to resources affected by the proposal in order to retain economic viability. The current development proposal utilizes existing development and disturbed areas on a previously developed parcel. The project is therefore consistent with many RMP and Highlands Act goals of encouraging redevelopment, smart growth, and expansion of the economic base with appropriate and compatible redevelopment.				
	The redevelopment proposal is consistent with the Highlands Act and Highlands Council procedures regarding designation of a Highlands Redevelopment Area in the Preservation Area with at least 70% existing impervious surface. However, it is inconsistent with several RMP Policies and Objectives, including Policies 1D4 and 1D5 and Objectives 1D4b, 1D5b, and 1D5e. These inconsistencies result from the encroachment into a previously disturbed Highlands Open Waters (HOW) buffer relating to a stream corridor and associated wetlands along the northern border of Block 20, Lot 72. Therefore, a waiver is required for encroachments into the HOW protection area. The encroachment of Building 'A' into the HOW buffer should be waived without condition, due to de minimis resource impacts. However the encroachment resulting from Building 'D' should be subject to Condition 1, listed below.				
	The proposed improvements will generate an increased consumptive water demand of 2,964 gpd. Because the source for the public water relies on a Current Deficit Area, this increase in consumptive use is inconsistent with RMP standards 2B7 and 2B8a. However, in accordance with RMP Objective 2B8b, conditional water availability can be used if appropriate mitigation is provided. The HUC14 subwatershed has sufficient conditional water availability for the proposed water use. The applicant is proposing on-site mitigation through recharge basins, equivalent to 125% of the consumptive use in addition to normal stormwater recharge requirements. As the mitigation is made a condition of approval, no waiver should be required.				

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A waiver from Objectives 1B5a (requiring mapping of forest resources using the Method for Identifying Upland Forest Areas) is also appropriate given the limited potential of any tree removal, none of which are identified as forested resources. The applicant is encouraged to develop a Forest Stewardship Plan in accordance with Policy 1B4. Although the project should have no direct or indirect impacts on critical habitat, the Highlands Council recommends that the applicant develop a lighting plan to reduce or avoid the potential indirect impact to the threatened and endangered species, particularly the nocturnal Barred Owl.

The Highlands Council staff recommends that the Council approve the proposed Highlands Redevelopment Area designation and current redevelopment proposal subject to the following conditions:

- 1. that the applicant develop a Highlands Open Water protection area mitigation plan, reviewed and approved by the Highlands Council and NJDEP, to mitigate potential impacts from Building 'D' to the wetlands and associated buffer. Staff recommends these potential impacts be mitigated by means such as enhancement of the adjacent detention basin with vegetation and vegetated filter strip. Alternatively the applicant can make, enhancements to the riparian buffer along the stream corridor, or other similar means. Any mitigation plan must be approved cooperatively by the Highlands Council and NJDEP. The mitigation plan, which must also be maintained in perpetuity with appropriate deed restrictionsed.
- 2. that the applicant design and implement the proposed on-site recharge to mitigate for the additional consumptive water demand created by the project. The amount of annual mitigation required is 1,352,234 gallons per year. The applicant has proposed utilizing rooftop runoff into recharge basins to satisfy this requirement, which should be incorporated into their stormwater management plan.
- 3. that the remainder of Block 20, Lots 56, 57, 58, 72 and 74 outside of the proposed Redevelopment Area be deed restricted to prevent future development and that the deed restriction recognize any existing easements for the water tower and access and potential forest stewardship plans;
- 4. that the construction of sewer lines and laterals within the Tier 1 Wellhead Protection Area must prevent exfiltration of untreated sewerage into ground water (e.g., using PVC pipe with viton gaskets and water-tight joints tested to HMUA standards for exfiltration); and
- 5. that the project be designed to incorporate low impact development techniques and other Best Management Practices where feasible, including stormwater management techniques and non-structural measures to the maximum extent feasible. Natural hydrology and vegetation should be used to the maximum extent possible to achieve required stormwater performance targets.