### BEFORE THE STATE OF NEW JERSEY BOARD OF PUBLIC UTILITIES OFFICE OF ADMINISTRATIVE LAW

In the Matter of:

THE PETITION OF UNITED WATER NEW JERSEY INC. FOR APPROVAL OF AN INCREASE IN RATES FOR WATER SERVICE AND OTHER TARIFF CHANGES BPU Docket No. WR09120987

OAL Docket No. PUC 01200-2010N

### DIRECT TESTIMONY AND EXHIBITS OF

### HOWARD J. WOODS, JR., P.E.

ON BEHALF OF THE NEW JERSEY DEPARTMENT OF THE PUBLIC ADVOCATE DIVISION OF RATE COUNSEL

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### United Water New Jersey, Inc. BPU Docket No. WR09120987 Direct Testimony of Howard J. Woods, Jr., P.E.

### TABLE OF CONTENTS

### **Page**

I.	STATEMENT OF OUALIFICATIONS	1
II.	SCOPE AND PURPOSE OF TESTIMONY	3
III.	SUMMARY OF FINDINGS AND CONCLUSIONS	4
IV.	PRO FORMA CHEMICAL EXPENSES	7
IV.	PRO FORMA WASTE DISPOSAL EXPENSES	14
V.	CAPITAL CONSTRUCTION PROGRAM	19
VI.	NON-REVENUE WATER	23
VII.	DISTRIBUTION SYSTEM IMPROVEMENT CHARGE	
APPE	ENDIX A - Qualifications	
APPE	ENDIX B - Schedules	
APPE	ENDIX C – Exhibits	

1	I.	STATEMENT OF QUALIFICATIONS
2		
3	Q.	PLEASE STATE YOUR NAME AND ADDRESS.
4	А.	My name is Howard J. Woods, Jr. and my address is 138 Liberty Drive, Newtown,
5		Pennsylvania 18940-1111.
6		
7	Q.	BY WHOM ARE YOU EMPLOYED?
8	A.	I am an independent consultant and the Department of the Public Advocate,
9		Division of Rate Counsel has engaged me in this matter.
10		
11	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND
12		PROFESSIONAL QUALIFICATIONS.
13	A.	I hold a Bachelor of Civil Engineering Degree from Villanova University (1977)
14		and a Master of Civil Engineering Degree with a concentration in water resources
15		engineering also from Villanova University (1985). I am a registered professional
16		engineer in New Jersey, New York, Maryland, Pennsylvania, Delaware and New
17		Mexico. I am also licensed to perform RAM-W <sup>SM</sup> security assessments of public
18		water systems. I am an active member of the American Society of Civil Engineers,
19		the National Ground Water Association, the American Water Works Association,
20		the Water Environment Federation and the International Water Association.
21		
22	Q.	HAVE YOU PROVIDED TESTIMONY IN UTILITY MATTERS ON
23		PRIOR OCCASIONS?

A. Yes. I have testified in numerous rate setting proceedings and quality of service
 evaluations in matters before the Public Utility Commissions in New Jersey, New
 York, Connecticut, Delaware and Kentucky. The focus of my testimonies is on
 matters involving utility operations, planning and engineering.

- 5
- 6

### Q. PLEASE DESCRIBE YOUR PROFESSIONAL EXPERIENCE.

7 A. A detailed description of my professional experience is provided in Appendix A 8 of this Testimony. In summary, I have over 32 years experience in the planning, 9 design, construction and operation of water and wastewater utility systems. I 10 have worked for a Federal regulatory agency, a large investor-owned water and 11 wastewater utility, a firm engaged in contract operations of municipally-owned 12 water and wastewater utilities, and in engineering and operational consulting for 13 the water and wastewater industry. During my career, I have been responsible for all operations functions including regulatory compliance, water production, 14 15 distribution and maintenance services as well as wastewater collection and 16 treatment.

1	II.	SCOPE AND PURPOSE OF TESTIMONY
2		
3	Q.	MR. WOODS, PLEASE DESCRIBE YOUR AREA OF RESPONSIBILITY
4		IN THIS MATTER.
5	A.	I have been engaged by Department of the Public Advocate, Division of Rate
6		Counsel to review the proposal by United Water New Jersey, Inc. to increase its
7		rates with specific attention to the following areas:
8		1. The Company's pro forma chemical and waste disposal expenses;
9		2. The scope and nature of the Company's capital spending program;
10		3. The Company's continuing efforts to address non-revenue water; and
11		4. The company's proposal to implement a Distribution System
12		Improvement Charge ("DSIC").
13		
14	Q.	WHAT MATERIALS HAVE YOU REVIEWED IN DISCHARGING THIS
15		ASSIGNMENT?
16	A.	I have reviewed the Company's filing and responses to discovery requests in this
17		matter. In addition, I have also reviewed various New Jersey Department of
18		Environmental Protection and New Jersey Board of Public Utilities rules applicable
19		to specific aspects of the Company's proposals.

### 1 III. SUMMARY OF FINDINGS AND CONCLUSIONS

2

## 3 Q. HAVE YOU REVIEWED UNITED WATER NEW JERSEY'S FILING FOR 4 A RATE ADJUSTMENT?

5 A. Yes, I have.

## 6 Q. WHAT DOES THE COMPANY'S FILING AND THEIR PRE-FILED 7 TESTIMONY REQUEST?

8 A. The Company's filing proposes to increase operating revenues by \$37,819,306 or 9 roughly 21.3% more than adjusted post test year period revenues at current rates.<sup>1</sup> The Company has proposed a Test Year ending January 31, 2010.<sup>2</sup> The Company 10 11 initially requested a post test year adjustment to plant in service amounting to 12 \$52,385,200 for construction anticipated to be completed by July 31, 2010, a date six months beyond the close of the Test Year.<sup>3</sup> Subsequently, the Company revised 13 14 this claim to \$22,061,000 in an update to its Exhibit P-5 provided in response to 15 discovery request RCR-A-10. A further reduction in this claim to \$18,319,800 was 16 made in response to RCR-E-66.

17

## 18 Q. DO YOU BELIEVE THAT THIS RATE INCREASE SHOULD BE 19 GRANTED?

<sup>&</sup>lt;sup>1</sup> Petition, para. 3A.

<sup>&</sup>lt;sup> $^{2}$ </sup> Petition, para. 7.

<sup>&</sup>lt;sup>3</sup> Company Exhibit P-5 as filed.

A. No. The Company's estimate of pro forma chemical expense is high and should be
adjusted to reflect unit prices known at the close of the Test Year. In addition, the
method used by the Company to establish the quantities of each chemical required
should be revised to individually forecast chemical needs at each distinct treatment
facility. In addition, the ongoing waste disposal cost is overstated and should be
reduced to levels reflective of recent actual experience.

7 While the Company has implemented a significant capital construction 8 program, the filing was based on projected construction costs that did not benefit 9 from actual bids or reflect final completed construct costs. A significant correction 10 to the Post Test Year construction cost for the Haworth Water Treatment Project 11 was made by the Company in its updated schedules. This change alone reduced the 12 projected Post Test Year Construction cost from \$32,000,000 to \$4,000,000, a reduction of \$28,000,000.<sup>4</sup> While this is a positive development, the utility plant in 13 14 service balance for the Post Test Year period remains an estimate and includes 15 projects that are not major in nature and consequence. Rates established in this 16 proceeding should be based on actual plant in service costs at the close of the Test 17 Year with adjustments made only for projects that are major in nature in 18 consequence. The actual final cost of properly qualified projects not already closed 19 to plant in service should be certified by the Company and only those items of plant 20 actually in service at the end of the Post Test Year period should be reflected in 21 rates.

<sup>&</sup>lt;sup>4</sup> Company response to RCR-A-10, p. 3 of 5.

## Q. HAVE YOU REVIEWED THE COMPANY'S EFFORTS TO REDUCE NON-REVENUE WATER?

A. Yes. The Company is continuing to make progress to address the historically
unacceptable levels of non-revenue water in its system. Recent data indicates that
the Company's efforts have produced a definitive reduction in the Infrastructure
Leakage Index ("ILI") and they have established a strong improving trend that
dates to late 2007 and the early part of 2008. While non-revenue water as a
percentage of system delivery remains unacceptably high at 23.83%,<sup>5</sup> the
improvement in ILI must be duly noted.

10

## 11 Q. WHAT IS YOUR RECOMMENDATION CONCERNING NON-REVENUE 12 WATER?

A. The Company should continue to provide quarterly reports to the Board regarding
its efforts to control non-revenue water. In addition, the increased efforts to identify
real losses from the system, including the use of external forces to locate system
leaks and the use of fixed leak detection equipment, should continue. Furthermore,
the Company's efforts to more completely account for water usage in its system
should also continue.

19

## 20 Q. HAVE YOU REVIEWED THE COMPANY'S REQUEST TO IMPLEMENT 21 A DSIC?

22 A. Yes. The DSIC program proposed by the Company should not be implemented.

<sup>&</sup>lt;sup>5</sup> Response to RCR-E-13.

### 1 IV. PRO FORMA CHEMICAL EXPENSES

2

# 3 Q. HAVE YOU REVIEWED THE COMPANY'S WORKPAPERS THAT 4 SUPPORT THE PROPOSED PRO FORMA LEVEL OF CHEMICAL 5 EXPENSE?

A. Yes. I believe the method of averaging past chemical use overstates the
requirements for the pro forma period. In addition, the chemical budget for the
Haworth Water Treatment Plant does not fully reflect the process changes made
through 2009. The Company's workpapers and discovery responses also do not
reflect the chemical pricing available to the Company as of the end of the Test
Year.

12

## 13 Q. HAVE YOU PREPARED YOUR OWN ESTIMATE OF THE CHEMICAL 14 EXPENSE?

15 A. Yes. I began with the actual quantities of chemicals used in 2009. While it may be 16 desirable to identify the average chemical dose rates used at each particular location 17 over a period of years, such an approach is not proper for the Haworth Treatment 18 Plant. In this specific case, the facility was undergoing a major renovation and 19 upgrade that also resulted in the implementation of a very different treatment 20 strategy. During the course of the renovation project, different chemicals were 21 utilized to treat the water at this location. Thus, an averaging technique that 22 attempts to establish a typical use pattern over, say a three year period, would not 23 be appropriate because chemicals used at the beginning of the period were

1 discontinued or the feed rate for those chemicals changed as the plant renovations 2 were completed. The usage for 2009 appears to be stable and reflective of the 3 treatment strategy the Company intends to move forward with. While the 4 Company has apparently minimized the application of the coagulant polyaluminum 5 chloride in 2009, some upward adjustments are necessary to account for the 6 requirement to reduce the amount of Total Organic Carbon (TOC) in the treated 7 water. This will result in dose rates higher than what was experienced in 2009. In 8 addition, the completion of the last phase of the Haworth Plant Improvement 9 project will allow the Company to reduce the amount of sodium hypochlorite used 10 in treatment at this location while the amount of oxygen used in the ozone 11 generation process will increase. To be consistent with my approach to the 12 calculation of the Haworth Water Treatment Plant chemical needs, my analysis of 13 the chemical requirements at Lambertville, Arlington Hills, Vernon Hills and 14 Hampton utilized the actual use for 2009.

15

## 16 Q. DID YOU REVIEW THE QUANTITIES OF CHEMICALS USED AT EACH 17 SEPARATE SYSTEM (e.g., HAWORTH, LAMBERTVILLE, ARLINGTON 18 HILLS, ETC.)?

A. Yes. It is important to track production rates and chemical use at each facility to
get an accurate assessment of the quantities of chemicals and the cost for those
chemicals at each location. The quantities of chemicals used to treat water at
Lambertville, for example, are being used to treat only the volume of water
produced at Lambertville. It is inappropriate to construct an averaging model that

1		compares chemicals used at a discrete location with the volumes of water treated
2		company-wide. Because of the wide variation in the magnitude of the values used
3		in such a calculation, the necessary precision is lost due to rounding and it is not
4		possible to accurately estimate the quantities of chemicals needed in the pro forma
5		period. For example, the Company's method of calculation produces an
6		erroneously low result for the quantity of soda ash needed at Lambertville. In
7		Exhibit P-4, Schedule 2-D, the Company is claiming an annual expense for soda
8		ash of only \$15 (Fifteen Dollars). This is one of the principal chemicals used to
9		treat water at Lambertville and the proper budget amount for this chemical at this
10		location should be \$14,406.
11		
12	Q.	HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED
12 13	Q.	HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED BY THE COMPANY IN 2009?
12 13 14	<b>Q.</b> A.	<ul><li>HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED</li><li>BY THE COMPANY IN 2009?</li><li>Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I</li></ul>
12 13 14 15	<b>Q.</b> A.	<ul><li>HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED</li><li>BY THE COMPANY IN 2009?</li><li>Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I</li><li>have also shown the volume of water treated at each location in 2009 along with the</li></ul>
12 13 14 15 16	<b>Q.</b> A.	<ul> <li>HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED</li> <li>BY THE COMPANY IN 2009?</li> <li>Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I</li> <li>have also shown the volume of water treated at each location in 2009 along with the</li> <li>Company's projection of the volume of water that will be subject to treatment at</li> </ul>
12 13 14 15 16 17	<b>Q.</b> A.	HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED BY THE COMPANY IN 2009? Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I have also shown the volume of water treated at each location in 2009 along with the Company's projection of the volume of water that will be subject to treatment at each location in the Post Test Year period in Schedule HJW-2. Because 2009 was
12 13 14 15 16 17 18	<b>Q.</b> A.	HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED BY THE COMPANY IN 2009? Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I have also shown the volume of water treated at each location in 2009 along with the Company's projection of the volume of water that will be subject to treatment at each location in the Post Test Year period in Schedule HJW-2. Because 2009 was an unusually low year for water consumption, I have also calculated the 3-Year
12 13 14 15 16 17 18 19	<b>Q.</b> A.	HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED BY THE COMPANY IN 2009? Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I have also shown the volume of water treated at each location in 2009 along with the Company's projection of the volume of water that will be subject to treatment at each location in the Post Test Year period in Schedule HJW-2. Because 2009 was an unusually low year for water consumption, I have also calculated the 3-Year Average and 5-Year Average values for production volumes at each location.
12 13 14 15 16 17 18 19 20	<b>Q.</b> A.	HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED BY THE COMPANY IN 2009? Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I have also shown the volume of water treated at each location in 2009 along with the Company's projection of the volume of water that will be subject to treatment at each location in the Post Test Year period in Schedule HJW-2. Because 2009 was an unusually low year for water consumption, I have also calculated the 3-Year Average and 5-Year Average values for production volumes at each location.
12 13 14 15 16 17 18 19 20 21	Q. A. Q.	HAVE YOU SUMMARIZED THE QUANTITIES OF CHEMICALS USED BY THE COMPANY IN 2009? Yes. You will find this summary in Schedule HJW-1 in Appendix B. In addition, I have also shown the volume of water treated at each location in 2009 along with the Company's projection of the volume of water that will be subject to treatment at each location in the Post Test Year period in Schedule HJW-2. Because 2009 was an unusually low year for water consumption, I have also calculated the 3-Year Average and 5-Year Average values for production volumes at each location.

1	A.	I believe the 5-Year Average volumes are most representative of the production
2		requirements likely to be seen when rates resulting from this proceeding are in
3		effect. In addition, the Company has used a technique to forecast water sales
4		volumes that is based on a 5-Year Average, so the use of a 5-Year Average to
5		determine production volumes and chemical expense would be consistent.
6		
7	Q.	GIVEN THE ACTUAL CHEMICAL USE AND WATER VOLUMES
8		SUBJECT TO TREATMENT AT EACH LOCATION, DID YOU THEN
9		CALCULATE A DOSE RATE FOR EACH CHEMICAL USED BY THE
10		COMPANY?
11	A.	Yes. The results of this calculation are presented in Schedule HJW-3. All units are
12		in pounds of chemical used per thousand gallons of water treated unless different
13		units are specifically noted in Schedule HJW-3. For example, sodium hypochlorite
14		is purchased and applied in a liquid form, so the results for this chemical are
15		presented in gallons of chemical per thousand gallons of water treated.
16		
17	Q.	DO THE DOSE RATES SHOWN IN SCHEDULE HJW-3 INCLUDE ANY
18		ADJUSTMENTS FOR CHANGES IN THE AMOUNT OF
19		POLYALUMINUM CHLORIDE, SODIUM HYPOCHLORITE AND
20		LIQUID OXYGEN THAT WILL BE NEEDED TO PROPERLY TREAT
21		THE WATER AT THE HAWORTH WATER TREATMENT PLANT?
22	A.	Yes. I have summarized the dose rate adjustments in Schedule HJW-4. The
23		average dose rate for polyaluminum chloride in the first four months of 2010 was

1 higher than that actually seen in 2009. In addition, the Company will need to 2 increase the use of this chemical to optimize TOC removal in accordance with 3 current surface water treatment rules. I adjusted the actual dose rate for the first 4 four months of 2010 to account for the TOC treatment requirements and I used this 5 adjusted feed rate to calculate pro forma chemical expense. The use of sodium 6 hypochlorite was reduced significantly as the Company completed Phase 3 of the 7 Haworth Treatment Plant Improvements. I calculated an average dose rate for the 8 first quarter of 2010 and used this does rate to develop the pro forma chemical 9 expense. Finally, the use of liquid oxygen increased after the end of the first 10 quarter in 2009 when the new ozone system was placed in service. I calculated a 11 normalized oxygen use rate for 2009. Approximately one-third less oxygen was 12 consumed in the first quarter per unit volume of water treated than the amount of 13 oxygen used after the advent of the new ozone system. I calculated an oxygen use 14 rate representative of the new system operations and used this feed rate rather than 15 the unweighted average use rate for the full year.

16

## 17 Q. HAVE YOU REVIEWED THE UNIT PRICES PAID BY THE COMPANY 18 FOR EACH CHEMICAL THEY ARE USING?

A. Yes. The unit prices for each chemical are presented in Schedule HJW-5. The first
column to the right of the chemical name shows the unit price used by the
Company in calculating the pro forma chemical expense on Exhibit P-4, Schedule
2-D in their original filing. The columns to the right of this show the actual unit
prices paid by the Company at various points in time. The column headed "Unit

1		Cost 1/31/2010" shows the unit prices at the end of the Test Year. The next two
2		columns headed "Variance" and "Variance (%)" show the change in unit prices
3		between the time of the filing and used by the Company in Exhibit P-4, Schedule 2-
4		D and the end of the Test Year. The prices for some chemicals increased
5		dramatically over this period. Caustic, for example increased in price by 64%.
6		Conversely, the cost of Sodium Chlorite went down by 67% over this same period.
7		
8	Q.	WHAT PRICES DO YOU BELIEVE SHOULD BE USED IN COMPUTING
9		THE PRO FORMA CHEMICAL COST?
10	А.	The prices available to the Company at the end of the Test Year should be used.
11		
10	0	GIVEN THESE UNIT PRICES WHERE YOU ABLE TO CALCULATE
12	Q.	GIVEN THESE CIVIT TRICES, WHERE TOO THELE TO CHECCENTE
12	Q.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY
12 13 14	Q.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY SYSTEM?
12 13 14 15	<b>Q.</b> A.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY         SYSTEM?         Yes. The results of this calculation are shown in Schedule HJW-6. These values
12 13 14 15 16	<b>Q.</b> A.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY SYSTEM? Yes. The results of this calculation are shown in Schedule HJW-6. These values are derived by multiplying the 5-Year Average volume of water subject to
12 13 14 15 16 17	Q. A.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY SYSTEM? Yes. The results of this calculation are shown in Schedule HJW-6. These values are derived by multiplying the 5-Year Average volume of water subject to treatment presented in Schedule HJW-2 by the dose rate for each chemical used at
12 13 14 15 16 17 18	<b>Q.</b> A.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY SYSTEM? Yes. The results of this calculation are shown in Schedule HJW-6. These values are derived by multiplying the 5-Year Average volume of water subject to treatment presented in Schedule HJW-2 by the dose rate for each chemical used at that location and shown in Schedule HJW-3 by the unit price at the end of the Test
12 13 14 15 16 17 18 19	<b>Q.</b> A.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY SYSTEM? Yes. The results of this calculation are shown in Schedule HJW-6. These values are derived by multiplying the 5-Year Average volume of water subject to treatment presented in Schedule HJW-2 by the dose rate for each chemical used at that location and shown in Schedule HJW-3 by the unit price at the end of the Test Year and shown in Schedule HJW-5.
12 13 14 15 16 17 18 19 20	Q. A.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY SYSTEM? Yes. The results of this calculation are shown in Schedule HJW-6. These values are derived by multiplying the 5-Year Average volume of water subject to treatment presented in Schedule HJW-2 by the dose rate for each chemical used at that location and shown in Schedule HJW-3 by the unit price at the end of the Test Year and shown in Schedule HJW-5.
12 13 14 15 16 17 18 19 20 21	Q. A. Q.	THE LEVEL OF CHEMICAL EXPENSE FOR EACH COMPANY SYSTEM? Yes. The results of this calculation are shown in Schedule HJW-6. These values are derived by multiplying the 5-Year Average volume of water subject to treatment presented in Schedule HJW-2 by the dose rate for each chemical used at that location and shown in Schedule HJW-3 by the unit price at the end of the Test Year and shown in Schedule HJW-5. WHAT IS THE TOTAL CHEMICAL EXPENSE THAT YOU HAVE

A. As shown in Schedule HJW-6, the total chemical expense recommended by Rate
 Counsel is \$4,504,500. This is \$228,586 less than the level of chemical expense
 projected by the Company.

1 2	IV.	PRO FORMA WASTE DISPOSAL EXPENSES
3	Q.	HAVE YOU REVIEWED THE COMPANY'S ESTIMATE OF PRO
4		FORMA WASTE DISPOSAL EXPENSE?
5	A.	Yes. I believe the amount is overstated.
6		
7	Q.	WHAT ARE THE COMPONENTS OF WASTE DISPOSAL EXPENSE?
8	A.	Waste Disposal Expense includes three distinct items: 1) the cost of removing
9		treatment residuals stored in the former residuals management lagoons; 2) the
10		ongoing cost of treating new residuals produced in the course of normal operations;
11		and 3) the cost of disposing of a limited portion of the liquid waste stream that
12		cannot be recycled to the water treatment process. The last item results in a
13		treatment charge from the Bergen County Utilities Authority (BCUA).
14		
15	Q.	WHAT WAS THE COMPANY'S ORIGINAL CLAIM FOR THE COST OF
16		<b>REMOVING RESIDUALS FROM THE LAGOONS?</b>
17	A.	The Company's workpapers presented in SIR-26 estimated the cost to properly
18		dispose of this material at \$1,056,000 and the Company proposed to amortize this
19		amount over three years. The annual expense was calculated to be \$352,000.
20		
21	Q.	DID THE COMPANY MODIFY THIS ESTIMATE DURING THIS
22		PROCEEDING?

- A. Yes. The response to RCR-A-89(b) reduced the estimated cost to \$975,613. The
   annual amount of the amortization over three years is \$325,204.
- 3
- 4 Q. IS IT YOUR UNDERSTANDING THAT THIS IS THE FINAL ESTIMATED
  5 COST OF CLEANING THE LAGOONS?
- 6 A. The Company has advised me that the latest estimate of the cost of cleaning the 7 lagoons may be higher than the estimate originally offered in SIR-26 and the 8 modified cost estimate presented in RCR-A-89(b). Once this amount is fully 9 documented, I would be willing to adjust my calculations of pro forma waste 10 disposal expense to reflect a fixed, known and measureable expense. However, at 11 this time, the most complete information available for the Company is the 12 calculation presented in RCR-A-89(b) and I have relied on this in my estimate of 13 pro forma waste disposal expense.
- 14
- Q. WHAT IS THE COMPANY'S ESTIMATE OF THE ONGOING WASTE
   DISPOSAL COSTS FOR THE HAWORTH WATER TREATMENT
   PLANT?
- 18 A. The Company claimed an expense of \$2,485,319 for the Post Test Year Period
  19 Ending July 31, 2010. This amount is shown on Exhibit P-4, Schedule 2-E.
- 20

### 21 Q. HAVE YOU INDEPENDENTLY CALCULATED THIS COST?

A. Yes. I prepared two distinct calculations of the cost of this expense. First, I
calculated the average unit cost of waste disposal incurred in 2009 by dividing the

1 total cost of waste disposal by the volume of water treated at the Haworth Water 2 Treatment Plant. The results of this calculation are shown in Schedule HJW-7 3 along with the historical values for the total weight of chemicals applied, the total 4 volume of water treated and the actual residuals disposal cost for the years 2005 5 through 2009. 6 7 Q. IN THIS CALCULATION, WHY DID YOU USE THE UNIT COST 8 INCURRED IN 2009 RATHER THAN AN AVERAGE OF THE 9 **HISTORICAL VALUES?** 10 The Haworth Plant has undergone significant renovations that included major A. 11 changes to the treatment process and the method of handling the residuals produced 12 from that process. A simple averaging of the unit costs would not properly reflect 13 the changes in cost incurred over time or the changes in chemical application rates 14 made as the treatment plant was modified as a result of the plant improvement 15 project. 16 17 WHAT WAS THE RESULT OF YOUR CALCULATION? **O**. 18 A. Using this method, the pro forma level of expense would be \$1,669,816. 19 20 PLEASE EXPLAIN THE ADDITIONAL METHOD OF CALCULATING Q. 21 THE PRO FORMA WASTE DISPOSAL EXPENSE THAT YOU 22 **CONSIDERED.** 

1	A.	The amount of residuals generated in a water treatment process will be related to
2		the quantities of chemicals added to the water and the volume of water treated. In
3		addition, the cost of residuals disposal will also vary with time as the unit cost of
4		land disposal charges changes with inflation. These factors can be addressed in a
5		multivariate linear regression analysis. Using the data in Schedule HJW-7 for 2005
6		through 2009, I calculated the regression coefficients for a straight line that would
7		approximate the relationship between annual residuals disposal expense and the
8		variables of time, amount of chemicals applied and the quantity of water treated.
9		The numerical value of the year (e.g., 2005, 2006, etc.) is used to represent time, the
10		total quantity of chemicals applied in pounds and the volume of water treated in
11		thousand gallons per year represent the variables. The results of this analysis are
12		shown in Schedule HJW-9. The relationship between the variables and the annual
13		cost of residuals disposal expense is very strong. This is reflected in the value of
14		the correlation coefficient, which is 0.9314. A perfect straight line relationship
15		would have a coefficient of 1.000.

### 17 Q. WHAT IS THE RESULT OF THIS ANALYSIS?

A. Using this method, I calculated a pro forma expense of \$1,677,193. This amount is
\$7,377 per year higher than the amount calculated by using the actual 2009 unit
cost and the 5-Year Average volume of water treated as shown in Schedule HJW-7.
This is a difference of only 0.44%.

1	Q.	WHAT LEVEL OF EXPENSE DID THE COMPANY CLAIM FOR
2		DISPOSAL CHARGES LEVIED BY THE BCUA?
3	A.	In its filing in Exhibit P-4, Schedule 2-E, the Company claimed an expense of
4		\$855,273 for the Post Test Year Period.
5		
6	Q.	DID THE COMPANY MODIFY THIS CLAIM DURING THIS
7		PROCEEDING?
8	A.	Yes. The response to RCR-A-128(a) reduced this amount to \$360,000.
9		
10	Q.	PLEASE SUMMARIZE YOUR ESTIMATE OF TOTAL WASTE
11		DISPOSAL EXPENSE AND YOUR ADJUSTMENT TO THE COMPANY'S
12		INITIAL CLAIM.
13	A.	A summary of my estimate of pro forma residuals disposal expense is shown in
14		Schedule HJW-10. The estimated expense amount is \$2,362,397 and this
15		represents a reduction in the Company's claim of \$1,330,195.
16		
17	Q.	HAS THIS EXPENSE ITEM BEEN ADDRESSED BY ANY OTHER
18		WITNESS FOR RATE COUNSEL?
19	A.	Yes. Rate Counsel Witness Robert Henkes has included a slightly higher level of
20		expense in his estimate of waste disposal costs. He has related the pro forma level
21		of expense to the history of actual expense incurred by the Company and included a
22		modest factor of safety in his estimate. I support his recommendation regarding
23		this expense item.

### 1 V. CAPITAL CONSTRUCTION PROGRAM

2

## 3 Q. PLEASE SUMMARIZE THE COMPANY'S POST TEST YEAR CAPITAL 4 CONSTRUCTION PROGRAM.

5 The Company's capital construction program is presented in Company Exhibit P-5. A. 6 This exhibit was modified in the Company's response to discovery request RCR-A-7 10 and was subsequently modified further in response to RCR-E-65. In the 8 Company's filing, the Post Test Year construction program suggested that a total of 9 \$52,205,800 in plant would be placed in service by July 31, 2010. The largest 10 single addition contained in this amount was \$32,000,000 for the Haworth Plant 11 Upgrade Project Phase 2. In its RCR-A-10 update, the Company reduced this 12 amount to \$4,000,000 and it further reduced the amount to \$1,600,000 in response 13 to RCR-E-65. While the project was completed ahead of schedule and under 14 budget, the reason for the large initial adjustment was the correction of an 15 arithmetic error in which capital expenses incurred for this project within the Test 16 Year were also counted in the Post Test Year period.

17

## 18 Q. HAS THE BOARD PERMITTED THE INCLUSION OF POST TEST 19 YEAR CAPITAL ADDITIONS IN THE PAST?

A. In the past, the Board has recognized inclusion of post-test-year adjustments to
 rate base when they are known and measurable and of major consequence. In *In re Elizabethtown Water Company Rate Case*, Docket No. WR85040330 (May 23,
 1985), the Board stated that the test year to be used in a base rate proceeding must

1		be fully historical prior to the close of record in the proceeding, but that such
2		historical test year data may be adjusted for "known and measurable" changes.
3		Known and measurable changes to the test year must be (1) prudent and major in
4		nature and consequence, (2) carefully quantified through proofs which (3)
5		manifest convincingly reliable data.
6		In fully litigated proceedings, such as the September 13, 2006 decision in
7		Parkway Water Company (Docket No. WR05070634), the Board has continued to
8		maintain the standard established in In re Elizabethtown Water Company Rate
9		<u>Case</u> .
10		
11	Q.	DO YOU BELIEVE THAT POST TEST YEAR CAPITAL ADDITIONS
12		SHOULD BE BARRED IN THIS MATTER?
13	A.	It is my testimony that the Haworth Water Treatment Plant improvement project,
14		as detailed on Schedule HJW-11, should be permitted as a post test-year
15		adjustment in this matter. This project has been a significant undertaking and
16		portions of this project have been placed in service and recognized in rates in the
17		two previous rate adjustment Petitions filed by the Company. The project is
18		certainly major in nature and consequence and has actually been completed and
19		placed in service at this point in time. As a result, the costs are known.
20		
21	Q.	ARE ALL ELEMENTS OF THE HAWORTH PROJECT INCLUDED
22		UNDER A SINGLE PROJECT HEADING ON COMPANY EXHIBIT P-5
23		AND ON SCHEDULE HJW-11?

1	А.	No. There are several items that make up this project or are otherwise closely
2		related to this effort. I believe these projects should be treated as a whole and
3		recognized in the rates resulting from this proceeding. I have identified the
4		Haworth related projects in Schedule HJW-11. The post test year additions to
5		plant in service represented by these projects have a total value of \$5,305,200.
6		
7	Q.	IN YOUR OPINION, ARE THERE ANY OTHER PROJECTS THAT
8		SATISFY THE QUALIFICATIONS OF THE BOARD'S
9		ELIZABETHTOWN DECISION?
10	A.	Yes. I have also identified these on Schedule HJW-11. These projects include
11		the improvements to the Monksville Dam, the Tappan Bascule Gates, the Saddle
12		River Booster Hypo System and the Rivervale Pump Upgrade. The total value
13		for these additional qualified projects, which will be in service by July 31, 2010,
14		is \$886,400.
15		
16	Q.	WHAT IS YOUR OPINION CONCERNING THE OTHER PROJECTS
17		CLAIMED AS POST TEST YEAR ADDITIONS ON EXHIBIT P-5 AND
18		ON YOUR SCHEDULE HJW-11?
19	A.	The remaining work is a collection of routine and recurring construction projects
20		that should not be included in rate base at this time. These items individually are
21		not major in nature and consequence and the actual cost to complete most of
22		these works is not fixed. From the initial filing and through the various updates,
23		we have seen the scheduled completion dates for some of these projects slip

1		while the estimated cost to complete others has changed to reflect new
2		conditions.
3	Q.	WHAT IS YOUR RECOMMENDATION REGARDING POST TEST
4		YEAR ADDITIONS TO RATE BASE?
5	А.	The value of the qualified Post Test Year Additions is \$6,191,600 and this
6		amount should be included with the total utility plant in service at the close of the
7		Test Year in establishing the rate base value in this proceeding. These additions
8		are reflected in Schedule RJH-4 in testimony offered by Mr. Robert Henkes.

### 1 VI. NON-REVENUE WATER

2

### 3 Q. PLEASE DEFINE THE TERM "NON-REVENUE WATER."

4 A. Non-revenue water is simply that volume of water represented by the difference 5 between the amount of treated water delivered by a water utility to its water 6 distribution system and the amount of water recorded and billed as consumption 7 on customer meters. Non-revenue water includes a number of authorized but 8 unbilled uses like fire protection or distribution system flushing as well as 9 improperly metered use (e.g., meter reading and billing inaccuracies) and leakage 10 from the system. Non-revenue water is often referred to as a percentage of the 11 amount of water delivered to the distribution system.

12

# Q. DOES THE AMOUNT OF WATER DELIVERED TO THE DISTRIBUTION SYSTEM INCLUDE TREATED WATER THAT MAY BE PURCHASED FROM ANOTHER WATER UTILITY?

- A. Yes. This amount of water is often called system delivery and it includes water
   produced in the Company's own treatment facilities as well as treated water that
   may be purchased from another utility for resale.
- 19

## 20 Q. DOES THE AMOUNT OF BILLED CONSUMPTION INCLUDE SALES 21 OF TREATED WATER TO OTHER WATER UTILITIES?

1	A.	Yes. All billed, metered and un-metered consumption is included in billed
2		consumption. If the water is used by a customer of any nature and a bill is
3		rendered for that volume of water, it is recorded as billed consumption.
4		
5	Q.	IS IT CUSTOMARY TO EXPRESS NON-REVENUE WATER AS AN
6		ANNUAL VOLUME OF WATER IN UNITS OF MILLION GALLONS
7		PER YEAR (MGY)?
8	A.	Yes. Although it is possible to calculate non-revenue water on a shorter time
9		basis, say a month or a quarter, non-revenue water is typically reported as a
10		quantity of unbilled use and leakage over the course of a year. Shorter time
11		periods are often influenced by timing differences between the delivery of the
12		water to the distribution system and customer meter reading cycles that may not
13		record the volume consumed during the same calendar period. The use of annual
14		periods is employed as a technique to minimize the effect of timing differences
15		on the data.
16		
17	Q.	ARE THERE ANY STANDARDS FOR NON-REVENUE WATER?
18	A.	Yes. The NJDEP enforces a series of water allocation rules that include
19		standards for non-revenue water. These rules can be found in the Water Supply

21 water" as the amount of water "withdrawn by a purveyor from a source and not

Management Act Rules at N.J.A.C. 7:19-6.4. NJDEP defines "unaccounted-for

1		accounted for as being delivered to customers in measured amounts." <sup>6</sup> This
2		definition is more stringent than the typical industry definition of non-revenue
3		water in that it includes water used within a treatment plant in the course of
4		treatment operations and water lost in residuals processing and disposal
5		operations. The less stringent industry definition calculates non-revenue water
6		starting with the volume of treated water delivered to the water distribution
7		system, so any losses within the treatment process are ignored.
8		
9	Q.	WHAT IS NJDEP'S STANDARD FOR "UNACCOUNTED-FOR
10		WATER"?
11	A.	NJDEP's standard for "unaccounted-for water" is 15% of the amount of water
12		withdrawn from sources. <sup>7</sup>
13		
14	Q.	HOW LONG HAVE THESE RULES BEEN IN EFFECT?
15	A.	The Water Supply Management Act Rules were adopted in 1985, so these rules
16		have been in effect for 25 years. <sup>8</sup>
17		
18	Q.	USING THE INDUSTRY DEFINITION FOR NON-REVENUE WATER,
19		HOW HAS THE COMPANY PERFORMED WITH RESPECT TO THE
20		NJDEP STANDARD FOR UNACCOUNTED-FOR WATER?

 <sup>&</sup>lt;sup>6</sup> N.J.A.C. 7:19-6.1
 <sup>7</sup> N.J.A.C. 7:19-6.4(a).
 <sup>8</sup> Subchapter 6, Water Supply Management Act Rules, was adopted as R.1985 d.133, effective March 18, 1985. See: 16 N.J.R. 2399(a), 17 N.J.R. 687(c).

1	А.	Even if one uses the less stringent industry definition of non-revenue water, as
2		opposed to the NJDEP definition of unaccounted-for water, the Company has
3		had a history of poor performance with regard to the NJDEP standard. The
4		report titled "A Comprehensive Management Audit of United Water New Jersey,
5		Final Report" prepared by Vista Consulting Group, Inc. and dated January 3,
6		1997 indicated that the Company was experiencing unaccounted-for water
7		percentages of 17.9% in 1994 and 1995.9 However, the calculation used in this
8		report represents the difference between system delivery and sales after making
9		an allowance for Company uses. If the same data in the report were recast to be
10		consistent with the industry definition for non-revenue water, the volume of non-
11		revenue water for 1994 would be 8,170 MGY or 21% of system delivery.
12		Similarly, the data for 1995 indicate a non-revenue water volume of 7,485 MGY
13		or 19%. Neither these restatements of the values presented in the report nor the
14		actual calculations in the 1997 Management Audit report use the more stringent
15		NJDEP definition which is based on the amount of water diverted from sources,
16		not the smaller amount of water that would actually be delivered to the
17		distribution system. Performance at these levels has persisted. For the years
18		2001 through 2009, the level of non-revenue water has ranged from 20.9% to
19		25.0% with a median value of 23.2%. The value for the latest quarterly report
20		provided in response to RCR-E-13 shows a level of 23.8% for the twelve months
21		ending September 30, 2009.

<sup>&</sup>lt;sup>9</sup> RCR-E-2 in BPU Docket No. WR07020135; <u>A Comprehensive Management Audit of United Water New</u> Jersey, Final Report; New Jersey Board of Public Utilities; Vista Consulting Group, Inc.; McLean, Virginia; January 3, 1997; BPU Docket No. WA95080388; p. III-11.

1	Q.	AS A RESULT OF THIS PERFORMANCE RECORD, HAS THE NEW
2		JERSEY BOARD OF PUBLIC UTILITIES TAKEN ANY ACTION ON
3		THIS ISSUE?
4	A.	Yes. In BPU Docket No. WR07020135, the Board Ordered the Company to
5		begin reporting on a quarterly basis its efforts to control non-revenue water and
6		reaffirmed this decision in its Order in BPU Docket No. WR08090710 where it
7		directed the Company to "continue to address its level of non-revenue water" and
8		"to continue to provide Board Staff and Rate Counsel with quarterly data on non-
9		revenue water." <sup>10</sup>
10		
11	Q.	HAVE YOU REVIEWED THE QUARTERLY REPORTS FILED BY THE
12		COMPANY?
13	A.	Yes. In response to RCR-E-13, the Company provided the most recent quarterly
14		reports which cover the reporting periods from January 1, 2008 through
15		September 30, 2009.
16		
17	Q.	DO THESE REPORTS SHOW THAT THE COMPANY HAS MADE ANY
18		PROGRESS IN IMPROVING PERFORMANCE?
19	A.	Yes. While the percentage of non-revenue water relative to the amount of water

<sup>&</sup>lt;sup>10</sup> In The Matter of the Petition of United Water New Jersey Inc. for Approval of an Increase in Rates for Water Service and Other Tariff Changes; Order Adopting Initial Decision/Stipulation; BPU Docket No. WR08090710; OAL Dockect No. PUC 11730-2008N; April 3, 2009; p. 3; para. b.

performance, the "Infrastructure Leakage Index" or "ILI," shows a dramatic
 decline since the Board's initial Order in Docket WR07020135.

3

### 4 Q. WHAT IS THE INFRASTRUCTURE LEAKAGE INDEX?

5 A. The Infrastructure Leakage Index, or ILI, is a ratio adopted by the American 6 Water Works Association and the International Water Association to serve as a 7 benchmark of performance for system leakage. It is the ratio of the actual real 8 losses from a water system per service connection to the theoretical minimum 9 loss rate that could be obtained given the physical characteristics of the system. 10 Every water system will have some level of unavoidable losses from the system 11 and this unavoidable average real loss rate is a function of the size of the system, 12 the number of services and the pressure under which the system operates. A 13 water system with an ILI value of 1.0 would experience leakage at a rate equal to 14 the unavoidable rate. As the actual real losses form a particular system increase 15 above the unavoidable average real losses, the ILI increases. The magnitude of 16 the ILI above a value of 1.0 indicates the severity of the leakage problem from 17 any particular system. The index can be compared form one system to another to 18 see how any particular system performs relative to its peers.

19

## 20 Q. WHAT IS THE CURRENT VALUE OF THE ILI FOR UNITED WATER 21 NEW JERSEY?

A. The report for 12 months ending September 20, 2009 shows an ILI value of 4.14.
23

## 1Q.HOW DOES THIS VALUE FOR ILI COMPARE TO OTHER NEW2JERSEY WATER SYSTEMS?

3 A. Schedule HJW-12 shows a summary of recent ILI data for New Jersey Board 4 regulated water utilities. United Water New Jersey's performance is better than 5 some other regulated utilities in New Jersey while it is much worse than others. The data in Schedule HJW-12 show that the Company's performance is 6 7 improving over time. This seems to be a direct result of the Board's Order in 8 Docket No. WR07020135. If we look at a wider history of ILI for the Company, 9 we can see that the ILI was actually increasing up to the point that the Board 10 ordered the Company to address this issue and begin quarterly reporting. 11 Following that Order, the value of ILI has been on a steady decline. This can be 12 seen in the graph in Exhibit HJW-1. Prior to the Board's Order, ILI had been 13 trending upward and there was some variability in the data from year to year. 14 After the Board's Order, ILI is consistently moving downward in a strong linear 15 trend.

16

## 17 Q. IN YOUR OPINION, WHAT ACTIONS HAVE PRODUCED THIS 18 CHANGE?

A. The Company's non-revenue water control programs have been described in
 detail in testimony offered by Company Witness Glozzy.<sup>11</sup> This is a
 comprehensive program that addresses key elements of accounting for the
 disposition of all water produced. The Company has put in place a number of

<sup>&</sup>lt;sup>11</sup> Direct Testimony of James A. Glozzy; Exhibit PT-1; pp. 20 – 29.

1 ongoing efforts to make sure that all customers are accounted for in the Company 2 billing database and that any potential theft of service through unauthorized 3 connections is minimized. In addition, the meter replacement program should 4 produce improvements in the accuracy of the meter readings and the 5 minimization of lost revenue tied to poor, missed or inaccurate readings. The 6 Company has also made some significant changes in its approach to the way it 7 assesses the condition of its distribution system. For example, the Company has 8 identified an issue with ductile iron water mains installed in the early 1960's and 9 it is using this information to guide its main repair and replacement strategies. 10 This has allowed the Company to recognize that older cast iron mains may have 11 a significant remaining service life if these mains are cleaned and lined. The 12 Company has clearly moved away from an approach that erroneously assumes 13 that age is the only determining factor in a decision to replace a water main to an 14 approach that focuses on ongoing condition assessment and actions that allow the 15 service life of structurally sound mains to be extended. This means that the 16 Company, and its customers, will get a bigger bang for its distribution system 17 maintenance and renovation buck. In addition to these activities, the Company 18 has also increased its efforts in service renewals. It is certain that a significant 19 portion of the real losses from this system are the result of leaks on service lines. 20 As of the close of the Test Year, the Company had completed service renewals worth \$796,600.<sup>12</sup> This additional investment should be recognized in rates 21 22 resulting from this proceeding.

<sup>&</sup>lt;sup>12</sup> Response to RCR-A-9, Exhibit P-5, Page 1 of 5, lines 73 and 74.

## Q. WHAT IS YOUR RECOMMENDATION WITH REGARD TO THE ISSUE OF NON-REVENUE WATER?

A. The Board should continue its requirement that the Company address the issue of
non-revenue water and the Order to provide quarterly progress reports to the
Board and Rate Counsel should be reaffirmed in this proceeding.

6

## Q. WHY IS IT IMPORTANT THAT THE COMPANY CONTINUE ITS 8 EFFORTS TO ADDRESS NON-REVENUE WATER?

9 A. Real losses from the system represent an actual expense that could be avoided. If 10 we look only at power and chemical costs, the Company is using energy and 11 chemicals to treat water that is not reaching any customer. For the 12 months 12 ending September 2009, the value of real losses from the system amounted to 13 \$3,164,127 per year. If the ILI could be reduced from its current level of 4.14 to 14 3.10, a 25% reduction, the cost of power and chemicals used to treat water would 15 be reduced by \$791,000. In addition, because real losses represent leakage from 16 the system, this amount of improvement in the ILI would represent a savings of 17 nearly 5 million gallons per day that could be used to service new retail or 18 wholesale customers or offset purchased water expense.

### 1 VII. DISTRIBUTION SYSTEM IMPROVEMENT CHARGE

2

### 3 Q. WHAT IS A DISTRIBUTION SYSTEM IMPROVEMENT CHARGE?

4 A. As it is proposed by the Company, a Distribution System Improvement Charge 5 ("DSIC") is a surcharge applied to customer bills between rate cases. The 6 purpose of the surcharge is to begin recovering the cost of capital and 7 depreciation on certain investments in utility plant. Investments in utility plant 8 made by a water utility after a rate case is concluded will not earn a rate of return 9 and depreciation expense will not be recovered by the utility until a new rate 10 adjustment petition is filed and acted upon by the Board. The delay in recovering the cost of capital and depreciation for these investments is referred to as 11 12 regulatory lag and the purpose of the DSIC mechanism is to shorten the 13 regulatory lag for a specific class of investments.

14

### 15 Q. HOW DOES THE COMPANY PROPOSE TO SET THE DSIC RATE?

- 16 A. The Company has proposed a calculation that defines the DSIC rate as the ratio of 17 the pre-tax rate of return requirement and depreciation expense associated with 18 eligible plant investments to the total revenues received from metered sales and 19 fire protection.<sup>13</sup>
- 20

## 21 Q. HOW FREQUENTLY DOES THE COMPANY PROPOSE TO ADJUST 22 THE DSIC RATE?

<sup>&</sup>lt;sup>13</sup> Direct Testimony of James C. Cagle; Exhibit PT-6; p. 7.

1	A.	The Company proposes semi-annual adjustments <sup>14</sup> to the DSIC rate as new
2		investments are made in qualified utility plant projects. As a result, if the Board
3		approves this mechanism, customers can expect a rate increase every six months.
4		
5	Q.	HAS THE COMPANY PROPOSED A CAP ON THE AMOUNT OF THE
6		DSIC RATE?
7	A.	Yes. The Company has proposed to limit the DSIC surcharge rate to $5\%$ . <sup>15</sup>
8		
9	Q.	WHAT WOULD HAPPEN TO THE DSIC RATE WHEN THE COMPANY
10		FILES A NEW BASE RATE PROCEEDING?
11	A.	The DSIC surcharge rate would be reset to zero and the Company would continue
12		to recover a rate of return on its investments and the related depreciation expense
13		through base rate charges resulting from the new rate case.
14		
15	Q.	UNDER THE COMPANY'S PROPOSAL, WHAT PROJECTS WOULD BE
16		ELIGIBLE FOR DSIC RATE RECOVERY?
17	A.	The Company's proposed DSIC mechanism is intended to recover the capital cost
18		and depreciation expense associated with distribution system improvements
19		projects that "renew or replace water mains, valves, services and meters." <sup>16</sup>
20		

<sup>&</sup>lt;sup>14</sup> Direct Testimony of James C. Cagle; Exhibit PT-6; p. 10, line 15.
<sup>15</sup> Ibid; p.10, line 5.
<sup>16</sup> Ibid; p. 8, line 20.

## Q. DO YOU BELIEVE SUCH A MECHANISM SHOULD BE APPROVED BY THIS BOARD?

3 A. No.

4

### 5 Q. WHY ARE YOU OPPOSED TO THE ADOPTION OF THIS PROPOSAL?

6 A. The proposed mechanism would allow the Company to begin earning a rate of 7 return and recovering depreciation expense on a select class of plant investments 8 almost immediately after the projects are complete. I believe this would create a 9 preferential incentive for investments in DSIC eligible plant over other categories 10 of plant that could be more important in providing reliable service or controlling 11 operating costs. Essentially, a mechanism that allows for the recovery of capital 12 investments for a select type of plant between rate cases is a distortion to an 13 otherwise neutral capital investment planning process. If the Company has a 14 mechanism to immediately recover the capital cost of projects that renew or 15 replace water mains, valves, services and meters, they will be more likely to 16 invest their finite capital dollars in these projects as opposed to projects that might 17 increase energy efficiency or result in improved water quality.

18

# 19 Q. DO YOU BELIEVE THAT A MECHANISM TO ALLOW IMMEDIATE 20 RECOVERY OF THE CAPITAL COST OF PROJECTS THAT RENEW 21 OR REPLACE WATER MAINS, VALVES, SERVICES AND METERS IS 22 NECESSARY?

A. No, I do not.

# Q. THE COMPANY TESTIFIED THAT THERE IS AN IMPENDING INFRASTRUCTURE CRISIS. ISN'T THIS A COMPELLING REASON TO IMPLEMENT A DSIC?

4 A. The Company has testified in very general terms about an impending No. 5 infrastructure crisis on a national level and the aging of distribution plant.<sup>17</sup> By 6 contrast, the information provided in the discovery portion of this proceeding 7 demonstrates that the Company does not have a crisis of any kind on its hands. 8 The Company is well aware of the age of the various components of its 9 distribution system and has even identified a specific set of mains installed in the early 1960's that may be problematic.<sup>18</sup> In addition, the Company has identified 10 11 specific causes of isolated high main failure rates that may be linked to the operation of nearby booster stations.<sup>19</sup> These are not problems that should be 12 13 solved by an accelerated main replacement program targeting the entire 2,200 14 miles of mains the Company has in service. Furthermore, the general main failure 15 rate in the Company's distribution network is lower than the industry average<sup>20</sup> 16 and less than 25 to 30 breaks per 100 miles of main generally regarded as a 17 benchmark performance standard in the industry. The Company's average main 18 failure rate over nearly the last decade has been 15.9 breaks per 100 miles and in some years the failure rate has been as low as 4.7 breaks per 100 miles.<sup>21</sup> 19

<sup>&</sup>lt;sup>17</sup> Ibid; p. 4 line 20 through p. 5, line 9; and Direct Testimony of Emad Sidhom, P.E.; Exhibit PT-5; p.12, lines 3-15.

<sup>&</sup>lt;sup>18</sup> Response to RCR-E-14; p.2.

<sup>&</sup>lt;sup>19</sup> Ibid.

<sup>&</sup>lt;sup>20</sup> Ibid.

<sup>&</sup>lt;sup>21</sup> Response to RCR-E-64.

## Q. HAS THE PETITIONER EVER BEEN DENIED RATE RELIEF FOR A DISTRIBUTION IMPROVEMENT PROJECT?

- A. To the best of my knowledge, which was confirmed in the Petitioner's Discovery
   responses<sup>22</sup> in this matter, the Petitioner has never been denied rate relief for a
   timely completed distribution improvement project.
- 6

7 Q. EARLIER, YOU INDICATED THAT THE PURPOSE OF DSIC WAS TO 8 REDUCE THE REGULATORY LAG BETWEEN THE TIME THE 9 COMPANY INVESTS IN A DSIC ELIGIBLE PROJECT AND THE TIME 10 IT BEGINS RECOVERING THE COST OF CAPITAL AND 11 DEPRECIATION FROM ITS CUSTOMERS. HAS THE COMPANY 12 ESTIMATED THE REGULATORY LAG IMPACTING ITS INVESTMENT **PROGRAM?** 13

14 A. Yes. The response to RCR-E-52 shows a calculation of the regulatory lag. Over 15 the past several years the average lag has been 23 months. However, this 16 calculation is influenced by the extended period of time during which the Company 17 refrained from filing rate adjustment applications. When the Company filed its rate 18 adjustment application in February 2007, it was requesting an adjustment in rates 19 put into effect by this Board in 1996. All projects undertaken by the Company, 20 regardless of the nature of those projects, over this ten year period were impacted 21 by some degree of regulatory lag. If we look at the more recent period when the 22 Company was filing regular rate adjustment petitions, we can see that the regulatory

<sup>&</sup>lt;sup>22</sup> Response to RCR-E-51.

- lag is only about 9 months. This is the average lag for the last three periods shown
   in first table in the response to RCR-E-52.
- 3

## 4 Q. WOULD YOU EXPECT THIS AMOUNT OF REGULATORY LAG TO 5 PERSIST GOING FORWARD?

6 A. The time between rate filings for any utility will be driven by the total magnitude of 7 its investment program and changes in operating expenses. If, for example, the 8 Company were to increase the level of investments in utility plant for any reason, 9 the frequency of rate filings will increase and the regulatory lag will become 10 shorter. If the Company were to settle on a filing frequency of once every two 11 years, the average lag between investments and rate recognition would be about 12 12 months. If the filing frequency were extended to once every three years, the lag 13 would grow to about 18 months.

14

## 15 Q. IS THE RATE CASE FILING SCHEDULE UNDER THE COMPANY'S 16 CONTROL?

17 A. Yes, it is.

18

Q. SO, IF THE COMPANY WERE TO ACCELERATE THE RATE AT
WHICH IT INVESTS IN DISTRIBUTION SYSTEM IMPROVEMENTS,
WOULD IT BE ABLE TO FILE TIMELY RATE ADJUSTMENT
PROCEEDINGS TO RECOVER THE COST OF THOSE INVESTMENTS
IN RATES CHARGED TO ITS CUSTOMERS?

1	A.	Yes, that is correct. If the company followed its recent filing schedule, the
2		regulatory lag would be an average of 9 months and possibly less.
3		
4	Q.	HAS THE COMPANY CALCULATED THE REGULATORY LAG THAT
5		WOULD EXIST IF ITS DSIC PROPOSAL WERE ADOPTED?
6	A.	Yes. This calculation is also shown in the response to RCR-E-52. The regulatory
7		lag for only DSIC eligible plant investments would be reduced to about 106 days or
8		3.5 months. The non-DSIC eligible plant investments would not be reflected in
9		rates until a new base rate case were concluded.
10		
11	Q.	WOULD THE EXISTENCE OF A DSIC MECHANISM LENGTHEN THE
12		TIME BETWEEN BASE RATE ADJUSTMENTS?
13	A.	The Company's proposal dose not commit to any stay-out periods between base
14		rate filings if a DSIC is adopted. Because the DSIC mechanism proposed covers
15		only a limited class of plant investments, it is unlikely that the DSIC mechanism
16		would significantly influence the Company's base rate adjustment filing schedule.
17		
18	Q.	IS THE RATE AT WHICH THE COMPANY INVESTS IN THE RENEWAL
19		AND REPLACEMENT OF MAINS, VALVES, SERVICES AND METERS
20		UNDER MANAGEMENT'S CONTROL?
21	A.	Yes. Unlike some water quality related mandates imposed by USEPA or NJDEP in
22		recent years, these types of investments can be scheduled at the discretion of the
23		Company's management. While one may argue that failure related replacements

1 are not entirely predictable, it is important to recognize that the number of main and 2 service failures repaired by the Company is very consistent from year to year. So 3 even though the scope of any specific main repair project may not be known, the 4 aggregate budget level of expenses incurred is consistent from year to year. It is 5 also important to remember that main breaks do not always result in a capital 6 replacement that would be covered by the DSIC proposal. Many main breaks are 7 simply repaired as an operating expense and these maintenance activities are not 8 part of the Company's DSIC proposal.

9

# Q. SO, IS IT YOUR OPINION THAT ANY INCREASE IN MAIN RENEWAL ACTIVITY IS SOMETHING THAT WOULD BE DONE ONLY AT THE DISCRETION OF COMPANY MANAGEMENT?

13 A. Yes; and I would hope that Management would be able to make a logical business 14 case for the elements of its overall strategy. For example, given the engineering 15 evaluations that the Company has already completed, I would expect to see a 16 continued emphasis on cleaning and relining of unlined cast iron water mains, the 17 implementation of a cathodic protection strategy as recommended in the 18 Company's engineering assessments, a further evaluation of the relationship 19 between booster station operations and local main failures and, where absolutely 20 necessary, the replacement of mains that are no longer serviceable.

21

## Q. ARE THERE ANY OTHER ISSUES THAT SPEAK AGAINST THE IMPLEMENTATION OF THE COMPANY'S DSIC PROPOSAL?

1	A.	Yes. As described in detail in testimony offered by Rate Counsel Witness Robert
2		Henkes, DSIC represents single issue rate making. While the DSIC proposal gives
3		the Company the opportunity to earn a rate of return and recover depreciation on a
4		specific class of projects, there is no part of this mechanism that addresses increases
5		in revenues that may result from meter replacement programs or lowered operating
6		costs resulting from an improved main break frequency or lower real losses for the
7		distribution network. This DSIC proposal is a plus to the Company in that it could
8		result in a minor improvement in regulatory lag but if requires customers to wait for
9		the next base rate proceeding to begin enjoying the benefits of lower operating
10		expenses in their rates.
1 1		

### 12 Q. DOES THIS COMPLETE YOUR TESTIMONY AT THIS TIME?

13 A. Yes it does.

**APPENDIX A - Qualifications** 

Of

Howard J. Woods, Jr., P.E.

### **KEY EXPERIENCE**

Mr. Woods has spent over 32 years in water and wastewater utility engineering and operations. In his career he has worked for US EPA, engineering consultants and in numerous senior engineering and operational roles at a large investor-owned utility. His experience is well rounded, covering all aspects of public water and wastewater operations and management including outsourcing, acquisitions, maintenance, water production, filtration, distribution, water quality, wastewater collection and treatment, regulatory compliance and safety.

Mr. Woods managed numerous water and wastewater management contracts. He has assisted clients in outsourcing management activities and transferring ownership of complete utility systems. He has advised clients on alternative contracting approaches and reduced operating costs by renegotiating plant operations contracts. He has helped clients reduce operating expenses and he has provided expert testimony in construction arbitrations, contamination incidents and utility rate and service proceedings.

### EDUCATION

Masters of Civil Engineering, Water Resources – Villanova University Bachelor of Civil Engineering (cum laude) – Villanova University

### ACCOMPLISHMENTS

- Directed and managed the procurement process leading to the sale of a municipal wastewater system in Southeastern Pennsylvania. The sale of the Upper Dublin Township Sanitary Sewer System will yield \$20,000,000 for a system serving approximately 8,000 connections and having annual revenues of \$3,000,000. Advised the Township on alternative outsourcing and contracting approaches, reduced interim operating expenses by 30% prior to the sale by renegotiating the plant operations contract.
- Prepared an analysis of ownership alternatives for Lower Makefield Township's sanitary sewer collection system. Managed a procurement process that lead to the receipt of a \$17 million bid for the potential sale of a system serving 10,700 residential and commercial customers.
- Assessed an existing public private partnership contract and future contracting alternatives for the Jersey City Municipal Utilities Authority (JCMUA). Recommended alternative contract terms and assisted JCMUA in negotiating a new ten-year operations agreement saving approximately \$3,000,000 per year.
- Completed and independent assessment of ownership and operating alternatives for the Township of Sparta water utility. The study evaluated current operating and financial conditions of the utility and considered two alternative service delivery approaches: contract operation and a sale of the system to an investor-owned utility.

- Completed an assessment of the financial and operating impacts of a proposal by a Pennsylvania municipality to dissolve its municipal water and sewer authority. The authority served multiple political subdivisions and dissolution would have resulted in regulation by the Pennsylvania Public Utility Commission. The additional regulatory burdens identified and limitations on municipal financing capacity resulted in a recommendation to retain authority ownership and operations.
- Completed an independent assessment of the planning and engineering decision making for a major water treatment plant renovation project undertaken by Aquarion Water Company of Connecticut in Stamford Connecticut. Evaluated process selection decisions, project sizing and regulatory compliance issues and testified before the Connecticut Department of Public Utility Control on the findings of the evaluation.
- Completed audits of water production operations and water quality management functions at Aquarion Water Company of Connecticut and Aquarion Water Company of Massachusetts. Assessed operational procedures and staffing levels, reviewed risk management plans including emergency response plans and dam safety programs, evaluated programmed and preventative maintenance systems and developed recommendations to assist the Company in lowering the cost of service while reducing risk and improving reliability.
- Completed a Vulnerability Assessment for a municipally-owned public water system in northern New Jersey. Organized, planned and conducted the assessment using the RAM-W<sup>SM</sup> methodology. Evaluated existing physical protection systems at utility facilities, developed threat assessments and adversary sequence analyses, prepared recommendations to reduce risk.
- Completed an energy management evaluation for the Elmira (NY) Water Board and provided operator training on energy management strategies. Recommendations from the study allowed the client to reduce energy expenses by 30% through a series of operational modifications.
- Completed an energy management audit of the Pittsburgh Water and Sewer Authority and identified strategies for reducing power consumption. The results of this investigation provided the foundation for the Authority and its contract manager (U.S. Water L.L.C.) to develop and implement more effective maintenance and operations procedures to reduce energy costs.
- Served as an expert witness in a matter involving the diversion of service by a large commercial customer of Atlantic City Municipal Utilities Authority (ACMUA). Statistically analyzed customer water use and billing records by relating water use variables (e.g. weather, occupancy rates, and restaurant output) to recorded consumption. Identified periods of service diversion and assisted ACMUA in the collection of revenues and penalties due.
- Served as an expert witness in a matter involving excess billing of a large commercial customer of a New Jersey public utility. Statistically analyzed usage patterns over a ten year period and identified periods of excess billing. Assisted the customer in negotiating a \$50,000 settlement of the dispute.
- Developed a model of the major water resources facilities in the Passaic, Pompton, Ramapo and Hackensack River Basins that allows the calculation of the safe and

dependable yield of the Wanaque/Monksville, Point View and Oradell Reservoir systems under varying drought conditions. The model is being used by Passaic Valley Water Commission to evaluate long term water supply management strategies and to plan for future water supply needs.

- Prepared a long-range water supply needs forecast for the Passaic Valley Water Commission. Analyzed water use patterns within the Commission's retail service area and for over two dozen large contract customers. Produced population forecasts for the service area and individual water demand forecasts for each contract sale-forresale customer using statistical and numeric forecasting techniques. The forecast projects total annual demand, average day, maximum month and maximum day demands and forms the basis for other ongoing facility and operations planning efforts. Current efforts involve the preparation and support of a renewed surface water diversion permit for the Commission which will support more flexible operations and more efficient source utilization. The Commission serves a retail service population of 325,000 and effectively serves an additional 260,000 people through sale-for-resale connections.
- Prepared a cost of service allocation study for Passaic Valley Water Commission, a regional water system that serves a large urban retail service population and a significant outlying area through direct retail and wholesale water sales. Allocated costs based on standard methodologies to Owner Cities, External Cities Retail and Wholesale classes of service. The Commission has annual revenues in excess of \$71 million.
- Prepared a cost of service allocation study for three Pennsylvania Municipal Utilities Authorities considering a joint water supply expansion project. Evaluated and allocated anticipated construction and operating costs for the plant expansion and assigned costs of existing facilities using a commodity-demand allocation method. Developed a recommended tariff design to allow for the fair recovery of prospective costs associated with the expanded facilities.
- Assisted the Banco Gubernamental de Fomento para Puerto Rico, Autoridad para el Financiamiento de la Infrastructura de Puerto Rico and PricewaterhouseCoopers in developing a new operating contract for the Puerto Rico Aqueduct and Sewer Authority (PRASA). The contract was developed, bid and awarded in less than six months, cutting the normal procurement time by nearly two-thirds. The value of the contract was \$300 million per year.
- Served as an expert witness in an arbitration involving a dispute between a New Jersey municipal water department and A.C. Schultes, Inc., a well contractor. Assisted A.C. Schultes in supporting its claim for a contract modification and the recovery of unanticipated expenses. The arbitrator awarded the contractor 100% of its cost claim.
- Served as an expert witness in a matter involving the alleged contamination of a New Jersey municipal water system with heavy metals and organic chemicals. Reviewed over 38,000 discrete water quality sample results, analyzed the operational records of the system and developed a computer model (EPANET2) depicting water flow and water quality changes over a period spanning two decades. Assisted the client in successfully defeating a threatened class action lawsuit at the certification level.

- Served as a mediator involving a dispute between the Long Beach Township Water Department and Don Siegel Construction Co., Inc., a pipeline installation contractor. Assisted the parties in resolving various construction cost claims and in interpreting the contract construction documents. Litigation over the disputes was avoided.
- Reviewed engineering plans and operational practices in numerous water and wastewater rate adjustment proceedings and quality of service proceedings for the New Jersey Division of Rate Counsel. Assessed utility engineering design and construction plans, developed alternatives to utility proposed projects, and evaluated the utility companies' ability to render safe, adequate and proper water or wastewater service. Provides expert testimony in the following utility rate and service quality proceedings:
  - Acacia Lumberton Manor Fire Service Complaint BPU Docket No. WC01080495
  - Applied Waste Water Management Rates BPU Docket No. WR03030222
  - Applied Waste Water Management Base Rates BPU Docket No. WR08080550
  - Applied Waste Water Management Franchise BPU Docket No. WE03070530
  - Applied Waste Water Management Andover Franchise BPU Docket No. WE04111466
  - Applied Waste Water Management Hillsborough Franchise BPU Docket No. WE04101349
  - Applied Waste Water Management Oakland Franchise BPU Docket No. WE04111467
  - Applied Waste Water Management Union Twp Franchise BPU Docket No. WE050414
  - Applied Waste Water Management Tewksbury Franchise BPU Docket No. WR08100908
  - Aqua NJ Pine Hill Franchise BPU Docket No. WE05070581
  - Aqua NJ Upper Freehold Franchise BPU Docket No. WE05100822
  - Aqua NJ Readington Wastewater Franchise BPU Docket No. WE07030224
  - Aqua New Jersey Base Rate Case BPU Docket No. WR07120955
  - Aqua New Jersey Acquisition of Bloomsbury Water BPU Docket WE09050360
  - Aqua New Jersey Acquisition of Harkers Hollow Water BPU Docket WM09020119
  - Aqua NJ Upper Freehold Franchise Extension BPU Docket No. WE09120965
  - Atlantic City Sewerage Company Rates BPU Docket WR09110940
  - Bayview Water Company Rates BPU Docket No. WR01120818

- Borough of Haledon Rates BPU Docket No. WR01080532
- City of Orange Privatization Review BPU Docket No. WO03080614
- Crestwood Village Loan Approval BPU Docket No. WF04091042
- Crestwood Village Water Co Base Rates BPU Docket No. WR07090706
- Elizabethtown Water Co. v. Clinton Board of Adjustment BPU Docket No. WE02050289
- Elizabethtown Water Company Rates BPU Docket No. WR03070510
- Elizabethtown Water Company Franklin Franchise BPU Docket No. WE05020125
- Elizabethtown Water Company Purchased Water Adjustment Clause BPU Docket No. WR04070683
- Environmental Disposal Corporation Main Extension Agreement BPU Docket No. WO04091030
- Environmental Disposal Corporation Rates BPU Docket No. WR04080760
- Environmental Disposal Corporation Rates BPU Docket No. WR07090715
- Fayson Lake Water Company Rates BPU Docket No. WR03040278
- Fayson Lake Water Company Base Rates BPU Docket No. WR07010027
- Gordon's Corner Water Company Rates BPU Docket No. WR03090714
- Lake Valley Water Company Rates BPU Docket No. WR04070722
- Middlesex Water Company Rates BPU Docket No. WR03110900
- Middlesex Water Company Rates BPU Docket No. WR05050451
- Middlesex Water Company Base Rates BPU Docket No. WR07040275
- Middlesex Water Co Transmission Main Prudency Review BPU Docket No. WO08020098
- Middlesex Water Company Base Rates BPU Docket No. WR09080666
- Montague Water Company Rates BPU Docket No. WR03121034
- Montague Sewer Company Rates BPU Docket No. WR03121035
- Montague Sewer Company Rates BPU Docket No WR05121056
- Mount Holly Water Company Rates BPU Docket No. WR03070509

- Mount Olive Villages Water & Sewer Franchise BPU Docket No. WE03120970
- New Jersey American Water Company Rates BPU Docket No. WR03070511
- New Jersey American Water Company Rates BPU Docket No. WR06030257
- New Jersey American Water Acquisition of Mt. Ephraim and Approval of Municipal Consent BPU Docket No. WE06060431
- New Jersey American Water Purchased Water Adjustment Clause BPU Docket No. WR05110976
- New Jersey American Water Company Mantua Franchise BPU Docket No. WE07060372
- New Jersey American Water Co Rocky Hill Franchise BPU Docket No. WE07020103
- New Jersey American Water Company Rates BPU Docket No. WR08010020
- New Jersey American Hopewell Township Franchise BPU Docket No. WE07120981
- New Jersey American Water Co/City of Trenton Joint Petition for Approval of the Sale of Water System BPU Docket No. WE08010063
- New Jersey American Water Company Petition for Approval of a Distribution System Improvement Charge (DSIC) BPU Docket No. WO08050358
- New Jersey Natural Gas Rates BPU Docket No. GR07110889
- Oakwood Village Sewer Change in Control BPU Docket No. WM07070535
- Parkway Water Company Rates BPU Docket No. WR05070634
- Pinelands Water Company Rates BPU Docket No. WR03121016
- Pinelands Wastewater Company Rates BPU Docket No. WR03121017
- Pinelands Water Company Rates BPU Docket No. WR08040282
- Pinelands Wastewater Company Rates BPU Docket No. WR08040283
- Rock GW, LLC Determination of Applicability of Board Regulation BPU Docket No. WO08030188
- Roxbury Water Company Rates BPU Docket No. WR09010090
- Seabrook Water Company Franchise BPU Docket No. WC02060340
- Shorelands Water Company Rates BPU Docket No. WR04040295

- Shore Water Company Rates BPU Docket No. WR09070575
- South Jersey Water Supply Change in Control BPU Docket No. WM07020076
- United Water Acquisitions Evaluation BPU Docket No. WM02060354
- United Water Arlington Hills Franchise BPU Docket No. WE07020084
- United Water Arlington Hills Sewerage Base Rates BPU Docket No. WR08100929
- United Water New Jersey Base Rates BPU Docket No. WR07020135
- United Water New Jersey Base Rates BPU Docket No. WR08090710
- United Water New Jersey Management Audit BPU Docket: WA05060550
- United Water New Jersey Mount Arlington Franchise BPU Docket No. WE09121006
- United Water Toms River Base Rates BPU Docket No. WR080830139
- United Water West Milford Sewerage Base Rates BPU Docket No. WR08100928
- Assisted the New Jersey Division of Rate Counsel in assessing drought conditions effecting water utilities in New Jersey during the 2002 drought. Analyzed proposals for water supply interconnections to mitigate drought impacts, developed position statements regarding pricing alternatives, and provided a critique of State water supply management initiatives prior to and during drought conditions.
- Assisted the Delaware Public Advocate in assessing drought conditions effecting water utilities in northern New Castle County during the 2002 drought (PSC Docket No. 323-02). Reviewed water utility operations prior to and during the drought emergency, assessed the effectiveness of use curtailments, developed recommendations to assure proper, cost-effective resources management for future drought conditions.
- Assisted the Delaware Public Service Commission in a determination of rate base for Artesian Water Company in PUC Docket 08-96. Evaluated selected plant facilities and proposed projects to determine the need to impute revenues for under-utilized facilities in establishing new base rates.
- Prepared an assessment of the water supply capacity certification and water conservation plan submitted by United Water Delaware in PUC Docket 09-282 on behalf of the Delaware Public Service Commission. Evaluated the capacity of the sources of supply available to the Company with respect to projected demands and the requirements of the Delaware Water Supply Self-Sufficiency Act of 2003. Assessed the effectiveness of water conservation activities and developed recommendations to improve the efficiency and effectiveness of Company conservation programs.

- Provided expert testimony on behalf of the Delaware Public Advocate in the matter of Inland Bays Preservation Company's request for an increase in wastewater rates before the Delaware Public Service Commission (PUC Docket No. 09-327-WW). Evaluated plant facilities, proposed projects and the allocation of developer contributions in aid of construction to determine rate base. Assessed the level of operating expenses claimed in the filing and recommended adjustments to substantially lower the requested rate increase.
- Managed 175 municipal and commercial water and wastewater contracts located in seven states for American Water Services/AmericanAnglian Environmental Technologies. Through these contracts, cost effective water and wastewater service was provided to over one million people. Contracts included the 160 MGD City of Buffalo, NY water system and the 30 MGD Scranton Sewer Authority wastewater operations. Directed an operations staff of 700 employees. Eliminated financial losses while improving safety and quality.
- Directed a marketing and business development staff for AmericanAnglian Environmental Technologies that secured the largest operations and maintenance contract awarded in the US in 1999 and the second best overall performance in the US market. Increased revenues by 28%. Evaluated potential contract operations and design/build projects to identify operating and capital savings on hundreds of potential contracts throughout the United States. Evaluations included Atlanta, Georgia, Scranton, Pennsylvania and Springfield, Massachusetts.
- Managed the operations of 16 water systems for New Jersey-American Water Company, a regulated investor-owned utility serving one million people throughout NJ. Coordinated the activities of a decentralized operations staff of 440 to provide reliable water service, ensure environmental compliance, control costs, manage and maintain system assets, reduce liability, provide site security and maintain a safe work place, and meet financial objectives. Responsible for the maintenance and operation of all source of supply, treatment, filtration and storage facilities, producing and distributing between 100 MGD and 220 MGD, as well as over 4,000 miles of water transmission and distribution facilities.
- Directed a team of engineering, legal, public relations and financial professionals that planned, designed, permitted and constructed a \$192,000,000 water treatment plant and pipeline system for New Jersey-American Water Company. The intake, constructed in environmentally sensitive areas and the state of the art water filtration plant can be expanded to produce 100 MGD. The project is the principal source of surface water for nearly one million people in southern New Jersey and it was built to allow new regulatory controls on ground water use to go into effect. The project was completed within budget and on schedule.
- Developed the financial model and contract language that allowed water lines to be extended to over 3,000 homes with contaminated private wells in Atlantic County, New Jersey. This program provided the financial assurances needed to construct several miles of water mains, eliminate federal tax liability and reduce costs by 34%.
- Initiated and directed the first study of desalination for public water supply purposes in NJ for the City of Cape May. This project evaluated two desalination technologies and demonstrated that reverse osmosis could be used effectively to treat brackish water at a competitive cost. A full-scale plant has since been placed in service.

- Developed long-range regional water supply plan for Monmouth County, New Jersey, a county that was adding as many as 1,000 water utility customers per year and seriously stressing the water supply. The plan evaluated alternative sources of water, conservation and regional reservoir development. The recommendations avoided \$30,000,000 in capital construction while ensuring a safe supply of water for a 15-year planning period. Negotiated supply sharing operating agreements with the New Jersey Water Supply Authority to implement the plan.
- Directed a staff of engineers and consultants in preparing comprehensive plans for 60 water systems located throughout the United States. Communities served by these systems include Pittsburgh, Pennsylvania and its surrounding suburbs, Charleston, West Virginia, Richmond, Indiana, E. Saint Louis, Illinois and Monterey, California. Evaluated alternatives and identified the least costly means of providing safe water service for each system. Assessed operations strategies to identify external threats to the reliability and efficiency of these systems. Identified specific capital facility needs and operations strategies for five, ten and fifteen year planning horizons, defined the long term role of each system in prompting regional water supply development, and assessed the impact of future State and Federal water quality regulations on system operations and needs.
- Developed a formula for allocating ground water to 30 water suppliers in southern New Jersey for the New Jersey Department of Environmental Protection and negotiated an implementation agreement with effected suppliers. The New Jersey Legislature adopted the formula in the Water Supply Management Act Amendments of 1992. The allocation formula protects a regional aquifer from over-pumping.
- Developed a plan to convey storm water through a sixty-foot high railroad embankment in Prince Georges County, Maryland. Evaluated alternative methods and selected one that allowed an existing culvert to be modified to carry higher flow rates. Saved over \$500,000 in construction costs. The Washington Suburban Sanitary Commission and Prince Georges County adopted the design as a standard in their storm water design manual.
- Negotiated Lakewood, New Jersey's first three-year water and wastewater labor agreement in the face of an impending strike, departing from prior history of year-to-year contract agreements.
- Provided expert testimony in judicial proceedings involving utility rate adjustments before the New Jersey Board of Public Utilities, the Connecticut Department of Public Utility Control and the New York Public Service Commission. Testified on environmental and operations topics including: rate setting strategies, source of supply improvements, water resources management, treatment to mitigate contamination, staffing levels and operating practices. Evaluated alternative operating practices and testified as to the least costly means of operating and maintaining water and wastewater facilities in these jurisdictions.
- Served as a gubernatorial appointee to the New Jersey Water Supply Advisory Council under Governors Florio and Whitman. Advised the NJ Department of Environmental Protection on a variety of water resources management issues.
- Coordinated the response to an outbreak of giardiasis for the US Environmental Protection Agency. The outbreak affected 20% of the people served by a municipal water system in north-central Pennsylvania. Specified immediate control measures,

short-term treatment techniques and long-term treatment improvements to resolve the immediate problem and prevent a recurrence.

### **REPRESENTATIVE CLIENTS**

- A.C. Schultes, Inc.
- Aquarion Water Company of Connecticut
- Aquarion Water Company of Massachusetts
- Atlantic City Municipal Utilities Authority
- Bethlehem Water Authority
- BOC Gases
- Bucks County Water & Sewer Authority
- Camco Management
- Cedar Grove Township
- Consumers New Jersey Water Company
- Delaware Public Advocate
- Delaware Public Service Commission
- D. R. Horton New Jersey
- Elmira Water Board
- Greater Ouachita Water Company
- Harris Defense Group
- Jersey City Municipal Utilities Authority
- Lower Makefield Township
- New Jersey-American Water Company
- New Jersey Public Advocate, Division of Rate Counsel
- New Jersey Water Supply Authority
- North Penn Water Authority
- North Wales Water Authority
- Passaic Valley Water Commission
- Perkasie Borough
- Perkasie Borough Authority
- Pricewaterhouse Coopers, LLP
- Sussex Shores Water Company
- Township of Sparta (NJ)
- U.S. Water, LLC
- Upper Dublin Township

### **PROFESSIONAL QUALIFICATIONS**

Registered Professional Engineer in Delaware (2004), Maryland (1982), New Jersey (1984), New Mexico (1987), New York (1984) and Pennsylvania (1983).

Licensed to complete RAM-W vulnerability assessments (2002).

### **PROFESSIONAL ASSOCIATIONS**

American Society of Civil Engineers, American Water Works Association, International Water Association, National Ground Water Association, National Fire Protection Association, Water Environment Federation, Tau Beta Pi.

### **PROFESSIONAL HISTORY**

HOWARD J. WOODS, JR. & ASSOCIATES, LLC General Manager	2000 - Present		
AMERICAN WATER WORKS COMPANY	1983 - 2000		
American Water Services, Inc.			
Senior Vice President - Operations	1999 - 2000		
American Anglian Environmental Tech., L.P.			
Senior Vice President - Business Development	1998 - 1999		
American Water Works Service Co.			
Vice President - Special Projects	1997 - 1998		
New Jersey-American Water Co., Inc.			
Vice President - Operations	1989 - 1997		
American Water Works Service Co.			
Engineering Manager	1988 - 1989		
System Director of Planning	1986 - 1988		
Division Manager of Operations	1984 - 1986		
Division Director of Engineering	1983 - 1984		
JOHNSON, MIRMIRAN & THOMPSON	1981 - 1983		
Project Engineer			
U.S. ENVIRONMENTAL PROTECTION AGENCY Environmental Engineer	1977 - 1981		

### **APPENDIX B - Schedules**

- HJW-1: Actual Chemical Utilization; Chemicals Used in 2009
- HJW-2: Raw Water Subject to Treatment
- HJW-3: Adjusted Average Utilization Rate 2009
- HJW-4: Summary of Dose rate Adjustments
- HJW-5: Chemical Unit Price Comparison
- HJW-6: Annual Chemical Cost
- HJW-7: Calculation of Annual Disposal Expense Using 2009 Unit Cost and 5-Year Average Production
- HJW-8: Chemical Application Rates and Total Pro Forma Quantities
- HJW-9: Schedule HJW-9: Result of Multiple Liner Regression Analysis of Relationship of Residuals Disposal Expense to Time (Year), Chemical Application (lbs/yr), and Quantity of Water Treated (ThGal/Yr)
- HJW-10: Residuals Disposal Expense
- HJW-11: Adjustment to Post Test Year Additions
- HJW-12: Comparative Infrastructure Leakage Index Data

### Schedule HJW-1: Actual Chemical Utilization Chemicals Used in 2009

All units in pounds unless othewise noted.

·			Arlington			
Chemical	NJ	Lambertville	Hills	Vernon Hills	Hampton	TOTAL
Amonia	354,509					354,509
Carbon	109,394					109,394
Polymer	749,870					749,870
Polyphosphate	3,584		434	100		4,118
Caustic	596,374		39,615	2,669		638,658
Alum	-					-
PACI	7,360,159	95,190				7,455,349
Sulfuric Acid	1,018,183					1,018,183
Copper Sulfate	10,400	1,250				11,650
Soda Ash	-	48,600				48,600
Sodium Chlorite	-	7,470				7,470
Chlorine Gas	-	1,350				1,350
Sodium Hypochlorite (gals)	1,594,047	1,500	473	360	146	1,596,526
Liquid Oxygen	684,937					684,937
Aluminum Chlorohydrate	-					-
Aluminum Sulfate	-					-
Copper (Other) (gals)	2,200					2,200
Sodium Permanganate	-	1,602				1,602

### Notes:

(1) Sodium Permanganate use for pilot testing only as indicated in RCR-E-43 and not used in subsequent cost calculations.

(2) Use for Lambertville, Vernon Hills, Arlington Hills and Hampton from RCR-E-43.

(3) Use for United Water NJ (Haworth) from RCR-E-65 Updated.

(4) Liquid oxygen converted from cubic feet to pounds at 9.522 lbs/cuft.

### Schedule HJW-2: Raw Water Subject to Treatment (Thousand Gallons per Year)

	Arlington						
	Year	NJ	Lambertville	Hills	Vernon Hills	Hampton	TOTAL
1	2009 Actual	37,245,241	142,152	41,387	27,503	13,231	37,469,514
2	Post Test Year	36,409,555	120,877	51,281	32,966	14,652	36,629,331
3	3 Year Average	38,729,707	136,234	50,923	33,706	13,938	38,964,508
4	5 Year Average	38,700,177	135,922	51,725	34,991	14,425	38,937,240

Notes:

(1) United Water NJ 2009 treatment volume from RCR-E-65 Updated.

(2) Production volumes for Lambertville, Arlington Hills, Vernon Hills and Hampton for 2009 from RCR-E-42.

(3) Post Test Year Volumes from RCR-E-45 and RCR-E-46

Schedule HJW-3: Adjusted Average	Utilization Rate	2009					
All units in lbs/thousand gallons unless	otherwise noted						
	UWNJ	Lambertville	Arlington Hills	Vernon Hills	Hampton		
Amonia	0.0095	-	-	-	-		
Carbon	0.0029	-	-	-	-		
Polymer	0.0201	-	-	-	-		
Polyphosphate	0.0001	-	0.0105	0.0036	-		
Caustic	0.0160	-	0.9572	0.0970	-		
Alum	-	-	-	-	-		
PACI	0.2863	0.6696	-	-	-		
Sulfuric Acid	0.0273	-	-	-	-		
Copper Sulfate	0.0003	0.0088	-	-	-		
Soda Ash	-	0.3419	-	-	-		
Sodium Chlorite	-	0.0525	-	-	-		
Chlorine Gas	-	0.0095	-	-	-		
Sodium Hypochlorite (gals/ThGal)	0.0291	0.0106	0.0114	0.0131	0.0110		
Liquid Oxygen	0.0194	-	-	-	-		
Aluminum Chlorohydrate	-	-	-	-	-		
Aluminum Sulfate	-	-	-	-	-		
Copper (Other) (gals/ThGal)	0.0001	-	-	-	-		
Sodium Permanganate	-	0.0113	-	-	-		
Notes: PACI, Sodium Hypochlorite and Liquid Oxygen use rates adjusted to actual experience for 1Q 2010 and the last nine months of 2009							

Schedule HJW-4: Summary of Dose Rate Adjustments				
PACI Adjustments				
Jan-April 2010 Production (MG)	11,980.04			
PACL Use (lbs)	2,848,518			
Application Rate (lbs/ThGal)	0.2378			
Plan Production (MG)	41,245.38			
Additional PACI (lbs) for TOC	2,000,000			
Added Feed rate for TOC (lbs/ThGal)	0.0485			
Adjusted Feed Rate	0.2863			
Hypochlorite Adjustment				
1Q 2010 Use (Gal)	258,727			
1Q Production (MG)	8,905.94			
Application Rate (gal/ThGal)	0.0291			
LOX Adjustment				
1Q 2009 Volume	9,151,270			
2Q - 4Q 2009 Volume	29,225,280			
Total 2009	38,376,550			
LOX Used (lbs)	684,937			
1Q Dose Rate Relative to 2Q-4Q	0.67			
Normalized Dose (lbs/ThGal)	0.0194			
Unweighted Dose Rate 2009	0.0184			
Increase in Dose Rate	5.43%			

Schedule HJW-5: Chemical Unit Price Comparison							
	Unit Price Exhibit P-4, Schedule 2-	Unit Cost	Unit Cost	Unit Cost	Unit Cost		
Unit Costs	D	2007	2008	2009	1/31/2010	Variance	Variance (%)
All units in \$/lb except Sodium Hypochlorite in \$/gal							
Amonia (\$/lb)	\$ 0.60000	\$0.4000	\$0.6000	\$ 0.6000	\$ 0.6000	\$-	0%
Carbon (\$/lb)	\$ 0.76000	\$0.6100	\$0.6700	\$ 0.7700	\$ 0.7700	\$ 0.01	1%
Polymer (\$/lb)	\$ 0.90000	\$0.4100	\$0.5200	\$ 0.8300	\$ 0.8900	\$ (0.01)	-1%
Polyphosphate (\$/lb)	\$ 1.91000	\$-	\$1.9100	\$ 2.6900	\$ 2.5000	\$ 0.59	31%
Caustic (\$/lb)	\$ 0.18800	\$0.1694	\$0.4945	\$ 0.3092	\$ 0.3092	\$ 0.12	64%
Alum (\$/lb)	\$ 0.19750	\$0.1219	\$0.1310	\$ 0.1975	\$ 0.1975	\$ -	0%
PACI (\$/lb)	\$ 0.15900	\$0.1350	\$0.1400	\$ 0.1600	\$ 0.1600	\$ 0.00	1%
Sulfuric Acid (\$/lb)	\$ 0.09900	\$0.0465	\$0.1850	\$ 0.0825	\$ 0.0825	\$ (0.02)	-17%
Copper Sulfate (\$/lb)	\$ 1.25500	\$1.2900	\$1.2500	\$ 1.1700	\$ 1.1700	\$ (0.09)	-7%
Soda Ash (\$/lb)	\$ 0.34000	\$0.2600	\$0.2400	\$ 0.3100	\$ 0.3100	\$ (0.03)	-9%
Sodium Chlorite (\$/lb)	\$ 1.51000	\$1.0500	\$1.0500	\$ 0.5000	\$ 0.5000	\$ (1.01)	-67%
Chlorine Gas (\$/lb)	\$ 1.04000	\$0.8095	\$1.3300	\$ 0.8300	\$ 0.8300	\$ (0.21)	-20%
Sodium Hypochlorite (\$/gal)	\$ 0.89100	\$0.7500	\$0.8200	\$ 0.9200	\$ 0.9200	\$ 0.03	3%
Liquid Oxygen (\$/lb)	\$ 0.48300	\$-	\$-	\$ 0.3400	\$ 0.4130	\$ (0.07)	-14%
Aluminum Chlorohydrate (\$/lb)	\$ 0.32000	\$-	\$-	\$ 0.3200	\$ 0.2700	\$ (0.05)	-16%
Aluminum Sulfate	\$ 0.13100	\$-	\$-	\$ 0.1310	\$ 0.1310	\$ -	0%
Copper (Other) (\$/gals)	\$12.88061	\$-	\$-	\$ 12.8806	\$12.8806	\$ -	0%
Notes:							
(1) Unit prices for 2007 from Exhibit P-4, Schedule 2-D	, Adjusted Te	est Year Do	cket WR08	8090710			
(2) Units prices for 2008 through 2010 from RCR-A-90	in this Docke	et.					

Schedule HJW-6: Annual	Ch	emical Cost												
System													C	Company
													_	Estimate
					Arlington						_	RC	E	xhibit P-4,
Chemical		NJ	La	mbertville	Hills	Ve	ernon Hills	Hampton	F	IC TOTAL	A	djustment		Sch 2-D
Amonia	\$	221,014	\$	-	\$ -	\$	-	\$ -	\$	221,014	\$	24,855	\$	196,159
Carbon	\$	87,524	\$	-	\$ -	\$	-	\$ -	\$	87,524	\$	(55,228)	\$	142,752
Polymer	\$	693,455	\$	-	\$ -	\$	-	\$ -	\$	693,455	\$	162,712	\$	530,743
Polyphosphate	\$	9,310	\$	-	\$ 1,355	\$	318	\$ -	\$	10,983	\$	3,800	\$	7,183
Caustic	\$	191,580	\$	-	\$ 15,307	\$	1,050	\$ -	\$	207,937	\$	85,989	\$	121,948
Alum	\$	-	\$	-	\$ -	\$	-	\$ -	\$	-	\$	(8)	\$	8
PACI	\$	1,772,544	\$	14,563	\$ -	\$	-	\$ -	\$	1,787,107	\$	338,931	\$	1,448,176
Sulfuric Acid	\$	87,281	\$	-	\$ -	\$	-	\$ -	\$	87,281	\$	(1,109)	\$	88,390
Copper Sulfate	\$	12,643	\$	1,398	\$ -	\$	-	\$ -	\$	14,041	\$	(25,069)	\$	39,110
Soda Ash	\$	-	\$	14,406	\$ -	\$	-	\$ -	\$	14,406	\$	14,391	\$	15
Sodium Chlorite	\$	-	\$	3,571	\$ -	\$	-	\$ -	\$	3,571	\$	3,559	\$	12
Chlorine Gas	\$	-	\$	1,071	\$ -	\$	-	\$ -	\$	1,071	\$	1,068	\$	3
Sodium Hypochlorite	\$	1,034,338	\$	1,320	\$ 544	\$	421	\$ 146	\$	1,036,769	\$	(418,016)	\$	1,454,785
Liquid Oxygen	\$	309,897	\$	-	\$ -	\$	-	\$ -	\$	309,897	\$	(43,888)	\$	353,785
Aluminum Chlorohydrate	\$	-	\$	-	\$ -	\$	-	\$ -	\$	-	\$	(350,017)	\$	350,017
Aluminum Sulfate	\$	-	\$	-	\$ -	\$	-	\$ -	\$	-	\$	-	\$	-
Copper (Other) (gals)	\$	29,444	\$	-	\$ -	\$	-	\$ -	\$	29,444	\$	29,444	\$	-
TOTAL	\$	4,449,030	\$	36,329	\$ 17,206	\$	1,789	\$ 146	\$	4,504,500	\$	(228,586)	\$	4,733,086

Schedule HJW-7: Calculation of Re 2009 Unit Cost and 5-Year Average	siduals Disposal I Production	Expense Using	9	
	Pounds of	Volume		Residual
	Chemicals	Treated	Residuals	Disposal Unit
Year	Applied	(ThGal)	Disposal Cost	Cost (\$/ThGal)
2005	22,969,861	38,136,870	\$ 943,777	\$ 0.0247
2006	23,946,817	39,174,896	\$ 1,010,176	\$ 0.0258
2007	28,034,700	40,100,477	\$ 869,728	\$ 0.0217
2008	26,772,731	38,843,413	\$ 1,407,653	\$ 0.0362
2009	24,200,109	37,245,231	\$ 1,607,039	\$ 0.0431
Pro Forma Using 2009 and 5-Year				
Treatment Volume		38,700,177		\$ 1,669,816

Schedule HJW-8: Chemical Application Rates and Total Pro Forma							
Quantities							
		Pro Forma					
	Application Rate	Quantity (lbs					
	(lbs/ThGal except	except Hypo					
	Hypo and Copper	and Copper ir					
	in gal/ThGal)	gal)					
Amonia	0.0095	368,357					
Carbon	0.0029	113,667					
Polymer	0.0201	779,163					
Polyphosphate	0.0001	3,724					
Caustic	0.0160	619,671					
Alum	-	-					
PACI	0.2863	11,078,399					
Sulfuric Acid	0.0273	1,057,957					
Copper Sulfate	0.0003	10,806					
Soda Ash	-	-					
Sodium Chlorite	-	-					
Chlorine Gas	-	-					
Sodium Hypochlorite (gals/ThGal)	0.0291	1,124,281					
Liquid Oxygen	0.0194	750,356					
Aluminum Chlorohydrate	-	-					
Aluminum Sulfate	-	-					
Copper (Other) (gals/ThGal)	0.0001	2,286					
Sodium Permanganate	-	-					
2009 Adjusted - Lbs Chem Applied		24,177,668					
Notes: PACI, Sodium Hypochlorite and Liquid Oxygen use rates adjusted to actual experience for 1Q 2010 and the last nine months of 2009							

Schedule HJW-9: Result of Multiple Liner Regression Analysis of Relationship of Residuals Disposal Expense to Time (Year), Chemical Application (Ibs/yr), and Quantity of Water Treated (ThGal/Yr)									
m <sub>3</sub>	m <sub>2</sub>	m <sub>1</sub>	b						
-0.104498046	-0.022604122	162250.7288	-319856164						
0.222087475	0.116435857	119196.782	244172535.5						
0.931369599	168630.484	#N/A	#N/A						
4.523600719	1	#N/A	#N/A						
3.85903E+11	28436240141	#N/A	#N/A						
x <sub>1</sub>	X <sub>2</sub>	<b>X</b> 3	Result						
2010	24,177,667.57	38,700,177	\$ 1,677,193						

Schedule HJW-10: Residuals Disposal Expense							
Amortization of A-89(b) Estimate Lagoons	\$ 325,204						
5-Yr Production Plus Adjusted Chemical Application	\$ 1,677,193						
BCUA per RCR-A-128a	\$ 360,000						
Total	\$ 2,362,397						
Company As-Filed	\$ 3,692,592						
RC Adjustment	\$ (1,330,195)						

### Schedule HJW-11: Adjustment to Post Test Year Additions

								Project			
						Filed In-		Beyond	RC Qualified		Other
1.1	Provide Horn				Revised	Service	Revised In-	Post Test	Post Test Year	Haworth	Qualified
Line No.	Description	AS-F	lied Amount		Amount	Date	Service Date	Year Period	Additions	Projects	Projects
A. Source		¢	100.00	٠	100.00	7/01/0010	4/15/0000		v		v
1		ф Ф	100.00	ф Ф	100.00	7/31/2010	4/15/2008	v	*		x
2	TAPPAN BASCAULE GATE IMPROVEMENTS	\$	325.00	\$	401.10	7/31/2010	12/31/2010	X			
3	REPLACE TAPPAN BASCAULE GATES HYDRAULIC RETURN PIP	\$	250.00	\$	226.70	7/31/2010	//31/2010		X		X
4		\$	222.70	\$	168.40	7/31/2010	12/31/2010	X			
5		\$	43.90	\$	43.80	7/31/2010	7/31/2010	v			
6	INSTALLATION OF STORMWATER MANAGEMENT DEVICES	\$	27.80	\$	28.30	7/31/2010	8/31/2010	X			
/	DEBRIS BOOMS AT RESERVOIR INLETS	\$	/8.00	\$	76.40	7/31/2010	6/30/2010				
	I otal Source of Supply	\$	1,047.40	\$	1,044.70						
B. I reatme	ent	•	~~ ~~ ~~	•	1 000 00	7/04/0040	4/45/0040		v	v	
9	HAWORTH PLANT UPGRADE PROJECTS PHASE 2	\$	32,000.00	\$	1,600.00	7/31/2010	1/15/2010		X	X	
10	SADDLE RIVER BOOSTER HYPO SYSTEM	\$	1/8.20	\$	1/9.80	7/31/2010	7/31/2010		X		X
11	PLANT IMPS (SUNSET RIDGE) - UWMA	\$	43.50	\$	43.80	7/31/2010	7/31/2010				
12		\$	61.30	\$	61.30	7/31/2010	7/31/2010				
13	REP. FILTER VALVE LIMITORQUE CONTROLLERS	\$	155.90	\$	158.40	7/31/2010	7/31/2010		X	х	
14	BL DISTRIBUTION SYSTEM IMPS - UWMA	\$	5.60	\$	8.70	7/31/2010	5/15/2010				
15	Total Treatment	\$	32,444.50	\$	2,052.00						
C. Pumpin	g										
16	WELL PUMP REPLACEMENT (UWNJ)		\$55.70	\$	10.00	7/31/2010	7/31/2010				
17	RIVERVALE PUMP UPGRADE	\$	379.90	\$	379.90	7/31/2010	7/31/2010		X		X
18	ELECTRICAL NEW STANDBY POWER /CAM-LOCKS & TRANSFE	\$	222.70	\$	257.80	7/31/2010	7/31/2010		Х	х	
19	TRANS SWITCH RELOC (HAMPTON) - UWMA	\$	17.40	\$	17.40	7/31/2010	7/31/2010				
20	NEW PORT GENERATORS - UWMA	\$	33.40	\$	63.50	7/31/2010	7/31/2010				
21	REPLACE RAW WATER FLOW CONTROL VALVE (LV)	\$	55.70	\$	55.70	7/31/2010	7/31/2010				
22	REP. PUMPING EQUIPMENT -WELLS (UWNJ ONLY)	\$	44.50	\$	10.00	7/31/2010	7/31/2010				
23	REP. PUMPS UWMA	\$	11.10	\$	5.00	7/31/2010	7/31/2010				
24	REPLACE MCC MISC LOCATIONS	\$	89.10	\$	25.00	7/31/2010	7/31/2010				
25	Total Pumping	\$	909.50	\$	824.30						
D. Transm	ission & Distribution										
1	PERMANENT RAW WATER INTAKE LINE - LV	\$	350.20	\$	341.50	7/31/2010	6/30/2010				
2	PERMANANET RAW WATER INTAKE LINE (A&C) - LV	\$	(179.30)	\$	(145.30)	7/31/2010	6/30/2010				
3	8 " POTABLE WATER ACROSS HIGHWAY NEAR RAW WATER	\$	222.70	\$	222.70	7/31/2010	11/30/2010	х			
4	INTERCONNECTION IMPVTS	\$	15.20	\$	-	7/31/2010	7/31/2010				
5	REDUNDANT MAIN FROM HAWORTH	\$	2,698.60	\$	2,932.30	7/31/2010	5/15/2010		х	х	
6	DEAD END ENCLOSURES	\$	278.40	\$	134.30	7/31/2010	5/15/2010				
7	MAIN EXTENSION TO SERVE EXISTING HOMES	\$	222.70	\$	20.00	7/31/2010	7/31/2010				
8	VALVE REP PROGRAM	\$	167.00	\$	456.00	7/31/2010	3/15/2010				
9	PRV REPL(VV)-UWMA	\$	87.00	\$	-	7/31/2010					
10	REPL DIST SYSTEM - UWMA	\$	261.00	\$	50.00	7/31/2010	7/31/2010				
11	REP.MAINS - COMPANY FUNDED	\$	1,000.00	\$	728.80	7/31/2010	7/31/2010				
12	CLEAN/LINE	\$	1,200.00	\$	1,037.30	7/31/2010	7/31/2010				
13	REPLACE CLINTON AVENUE REGULATOR	\$	27.80	\$	24.70	7/31/2010	5/15/2010				
14	REPLACE MARIE MAJOR REGULATOR	\$	22.30	\$	21.90	7/31/2010	5/15/2010				
15	NEW FIRE HYDRANTS	\$	78.00	\$	10.00	7/31/2010	7/31/2010				
16	NEW SHORT MAINS & VALVES	\$	84.50	\$	88.70	7/31/2010	7/31/2010				
17	REPLACEMENT FIRE HYDRANTS	\$	753.60	\$	833.40	7/31/2010	7/31/2010				
18	REPLACEMENAT SHORT MAINS & VALVES	\$	974.40	\$	1.170.50	7/31/2010	7/31/2010				
19	Total Transmission and Distribution	\$	8.264.10	\$	7,926,80	7/31/2010	7/31/2010				
10		Ŧ	-,•	+	.,						

Schedule HJW-11: Adjustment to Post Test Year Additions (cont.)

							Project			
					Filed In-		Beyond	RC Qualified		Other
				Revised	Service	Revised In-	Post Test	Post Test Year	Haworth	Qualified
Line No.	Description	As-Fil	ed Amount	Amount	Date	Service Date	Year Period	Additions	Projects	Projects
F. Services					7/31/2010	7/31/2010				
20	NEW DOMESTIC SERVICES (COMPANY ONLY)	\$	409.30	\$ 557.50	7/31/2010	7/31/2010				
21	NEW FIRE SERVICES (COMPANY ONLY)	\$	454.70	\$ 430.90	7/31/2010	7/31/2010				
22	REPLACEMENT DOMESTIC SERVICES	\$	2,403.60	\$ 2,295.10	7/31/2010	7/31/2010				
23	REPLACEMENT FIRE SERVICES	\$	29.20	\$ 25.50	7/31/2010	7/31/2010				
24	Total Services	\$	3,296.80	\$ 3,309.00	7/31/2010	7/31/2010				
G. Meters					7/31/2010	7/31/2010				
25	NEW CUSTOMER METERS	\$	97.40	\$ 169.54	7/31/2010	7/31/2010				
26	NEW RF UNITS	\$	103.90	\$ 123.76	7/31/2010	7/31/2010				
27	RELACEMENT CUSTOMER METERS	\$	2,403.60	\$ 2,235.57	7/31/2010	7/31/2010				
28	REPLACE METERS - V.VALLEY /W.MILFORD	\$	15.50	\$ 10.00	7/31/2010	7/31/2010				
29	Total Meters	\$	2,620.40	\$ 2,538.87						
K. General	Plant									
1	DC IMPS (VH) - UWMA (CARRY OVER)	\$	235.90	\$ 500.00	7/31/2010	8/31/2010	х			
2	DEVOE ROOF STRUCT IMPVTS	\$	150.00	\$ 300.00	7/31/2010	12/31/2010	х			
3	HP OFFICE IMPVTS	\$	111.40	\$ 110.60	7/31/2010	5/15/2010				
4	NEW SECURTIY INSTALLATION (INCLUDES HAWORTH FENCE	\$	300.70	\$ 150.00	7/31/2010	6/30/2010		Х	Х	
5	BUILDING / FACIITIES IMPROVEMENST (LAMBERT)	\$	11.10	\$ 18.10	7/31/2010	7/31/2010				
6	NJ FACILITIES IMPVTS (MASTER PLAN RECOMMENDATIONS)	\$	1,113.60	\$ 324.00	7/31/2010	7/31/2010				
7	PLANT EXT IMPS (SUSSEX HILLS) - UWMA	\$	26.10	\$ 26.10	7/31/2010	6/30/2010				
8	VERNON VALLEY - TREATMENT BOOSTER BLDG IMP	\$	21.70	\$ 21.70	7/31/2010	6/30/2010				
9	REP. HAW.OFFICES & BLDG(AUDITORIUM, ATRIUM & NEW O	\$	501.10	\$ 206.70	7/31/2010	12/31/2010	х	Х	Х	
10	REP. HACKEN SACK YARD OFFICES	\$	111.40	\$ 58.70	7/31/2010	6/30/2010				
11	REP METER SHOP OFFICES / REPLACE TEST BENCHES - RECI	\$	334.10	\$ -	7/31/2010					
12	REP. ORADELL OFFICES	\$	22.30	\$ 12.60	7/31/2010	4/15/2010				
13	GARAGE IMPVTS	\$	30.00	\$ 22.50	7/31/2010	4/15/2010				
14	UWNJ GIS IMPLEMENTATION	\$	55.70	\$ 22.00	7/31/2010	6/30/2010				
15	CALL CTR FORCASTEING TOOLS	\$	89.10	\$ 91.10	7/31/2010	7/31/2010				
16	REPLACE IT HARDWARE & SOFTWARE	\$	22.30	\$ 24.70	7/31/2010	7/31/2010				
17	COMPUTER REFRESH (3 YR CYCLE)	\$	111.40	\$ 99.80	7/31/2010	7/31/2010				
18	REP. MISC OFFICE EQUIPMENT	\$	11.10	\$ 11.10	7/31/2010	7/31/2010				
19	REP. TOOLS / EQUIP, TRANSPORTATION	\$	22.30	\$ 20.70	7/31/2010	7/31/2010				
20	NEW TOOLS AND WORK EQUIPMENT	\$	55.70	\$ 173.60	7/31/2010	5/15/2010				
21	REP TOOLS AND WORK EQUIPMENT	\$	222.70	\$ 91.40	7/31/2010	6/30/2010				
22	REP. LAB EQUIPMENT	\$	30.00	\$ 30.00	7/31/2010	12/31/2010	х			
23	SECURITY IMPROVEMENTS	\$	33.40	\$ 16.90	7/31/2010	12/31/2010	х			
24	Total General Plant	\$	3,623.10	\$ 2,332.30						

#### Schedule HJW-11: Adjustment to Post Test Year Additions (Cont.)

Line No.	Description	As-F	iled Amount	Revised Amount	Filed In- Service Date	Revised In- Service Date	Project Beyond Post Test Year Period	RC Qualified Post Test Year Additions	Haworth Projects	Other Qualified Projects
25	5 Gross Plant in Service (Additions to Plant in Service)	\$	52,205.80	\$ 20,027.97						
	Qualified Post Test Year Period End Date		7/31/2010							
	Haworth Post Test Year Additions Other Qualified Post Test Year Additions Major in Nature & Consequence Complete By July 31, 2010	\$ <u>\$</u>	5,305.20 886.40 <b>6,191.60</b>							
	Qualified Post Test Year Additions Rate Counsel Adjustment		:	6,191.60 (13,836.37)						

Notes:

(1) The source of the As-Filed Amounts and the Filed In-Service Dates is the Company response to RCR-A-10.

(1) The source of the Revised Amounts and Revised In-Service Date is the Company response to RCR-E-65.
 (3) Projects added to RCR-A-10 by the response to RCR-E-65 have not been subject to review and have been treated as routine and recurring construction.

			Non-
		Infrastructure	Revenue
Company	Data Date	Leakage Index	%
NJAWC - Raritan System	2007	7.05	17%
NJAWC - Passaic Basin	2007	6.58	23%
Middlesex Water Co	2008	5.55	14%
United Water NJ	2006	4.98	24%
United Water NJ	2007	4.94	25%
United Water NJ	2008	4.65	25%
Middlesex Water Co	2006	4.48	13%
United Water NJ	2009	4.14	24%
Aqua NJ - Northern	2007	3.75	23%
Fayson Lake Water Co.	2006	3.53	32%
Aqua NJ - Northern	2009	3.28	28%
Aqua NJ - Central	2008	3.04	19%
Aqua NJ - Northern	2008	2.95	24%
Aqua NJ - Central	2007	2.33	13%
Aqua NJ - Southern	2008	2.14	12%
Aqua NJ - Central	2009	1.45	12%
Aqua NJ - Southern	2007	1.31	7%
United Water Toms River	2007	1.12	13%
Aqua NJ - Southern	2009	1.11	8%
Crestwood Village Water Co	2007	0.75	14%
Aqua NJ - Eastern	2007	0.73	7%
Aqua NJ - Eastern	2009	0.71	8%
Aqua NJ - Eastern	2008	0.40	5%

### Schedule HJW-12: Comparative Infrastructure Leakage Index Data

### **APPENDIX C – Exhibits**

Exhibit HJW-1: United Water New Jersey Infrastructure Leakage Index



### United Water New Jersey Infrastructure Leakage Index