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STATE OF NEW JERSEY  
DEPARTMENT OF ENVIRONMENTAL PROTECTION  
ROBERT E. HUGHEY, COMMISSIONER  
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TRENTON, N.J. 08625  
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(IN THE MATTER OF CERTAIN AMENDMENTS)  
(TO THE ADOPTED AND APPROVED SOLID )  
(WASTE MANAGEMENT PLAN OF THE CAMDEN )  
(COUNTY SOLID WASTE MANAGEMENT )  
(DISTRICT )

CERTIFICATION OF APPROVAL  
OF THE OCTOBER 5, 1982 AMENDMENTS  
TO THE CAMDEN COUNTY DISTRICT  
SOLID WASTE MANAGEMENT PLAN

BY ORDER OF THE COMMISSIONER:

A. Introduction

The New Jersey Solid Waste Management Act (N.J.S.A. 13:1E-1 et seq.) established a comprehensive system for the management of solid waste in New Jersey. The Act designated all twenty-one (21) of the State's Counties, and the Hackensack Meadowlands District, as Solid Waste Management Districts, and mandated that the Boards of Chosen Freeholders and the Hackensack Meadowlands Development Commission develop comprehensive plans for waste management in their respective Districts. On July 17, 1980, the Department approved, with modifications, the Camden County District Solid Waste Management Plan.

The Act requires that all district plans must be based on and accompanied by a report detailing the existing waste disposal situation in the district, and a plan which includes the strategy to be followed by the district in meeting the solid waste management needs of the district for the ten-year planning period. The report must detail the current and projected waste generation for the district, inventory and appraise all facilities in the district, and analyze the waste collection and transportation systems which serve the district. The disposal strategy must include the maximum practicable use of resource recovery techniques. In addition to this strategy, the plan must designate sufficient available suitable sites for the disposal of the district's waste for the ten-year period; which sites may be in the district, or if none are available, in another district. (The Act provides procedures for reaching any necessary interdistrict agreements.)

The Act further requires that all district plans must be reviewed by the district at least once every two years, and if found inadequate, a new plan must be adopted. The Camden County Board of Chosen Freeholders completed this mandatory review and on October 5, 1982, adopted Amendments to its approved District Solid Waste Management Plan. The Amendments were received by the Department of Environmental Protection on November 23, 1982 and copies were distributed to various state level agencies for review and comment, as required by law.

The Department has reviewed these Amendments and has determined that the Amendments adopted by the Camden County Board of Chosen Freeholders are approved in accordance with N.J.S.A. 13:1E-24. While the requirements of the

Act regarding the report have been met, the District's Plan remains deficient in several important ways. The status of the report and plan are addressed in Section B of this document.

B. Certification of Camden County District Solid Waste Management Plan Amendments

I, Robert E. Hughey, Commissioner of the Department of Environmental Protection, in accordance with N.J.S.A. 13:1E-1 et seq. and N.J.S.A. 13:1E-21, which established specific requirements regarding the contents of the District Solid Waste Management Plans, have reviewed the October 5, 1982 Amendments to the approved Camden County District Solid Waste Management Plan and certify to the Camden County Board of Chosen Freeholders that the October 5, 1982 Amendments are judged in compliance with the requirements of N.J.S.A. 13:1E-21 and are hereby made a final approved part of the Camden County District Solid Waste Management Plan.

The Department has reviewed the entire Camden County District Solid Waste Management Plan, including these Amendments to determine whether the Plan fulfills the requirements set forth in N.J.S.A. 13:1E-21. The result of that review is as follows.

Report

- 1) N.J.S.A. 13:1E-21a.(1) which requires an inventory of the sources, composition, and quantity of solid waste generated within Camden County.

Camden County has complied with this requirement and this section of the October 5, 1982 Amendments is approved and made part of the Camden County District Solid Waste Management Plan.

- 2) N.J.S.A. 13:1E-21a.(2) which requires projections on the amounts and composition of solid waste for a ten year period.

Camden County has complied with these requirements and this section of the October 5, 1982 Amendments is approved and made part of the Camden County District Solid Waste Management Plan.

- 3) N.J.S.A. 13:1E-21a.(3) which requires an inventory and appraisal of all solid waste disposal facilities . . . and the identity of every person engaged in solid waste collection or disposal within the District.

- a) Camden County has complied with the requirements of N.J.S.A. 13:1E-21a.(3) and the following solid waste facilities are an approved part of the Camden County District Solid Waste Management Plan and are required to operate in conformance with the Interdistrict and Intradistrict Solid Waste Flow Rules (N.J.A.C. 7:26-6 et seq.).

These facilities include the Pennsauken Sanitary Landfill (0427D), Pennsauken Township and the Winslow Township Sanitary Landfill (0436A), Winslow Township.

- b) The following solid waste landfills are an approved part of the Camden County District Solid Waste Management Plan. Because these facilities are permitted to accept only solid waste generated from

their own business, they have not been included in the Interdistrict and Intradistrict Solid Waste Flow Rules (N.J.A.C. 7:26-6 et seq.). These facilities include the New Jersey State Hospital at Ancora Landfill (0436B), Winslow Township and V.A. Associates Landfill (0436D), Winslow Township.

- c) The following solid waste transfer station facilities are an approved part of the Camden County District Solid Waste Management Plan. While transfer stations were not assigned specific solid waste flows under the Interdistrict and Intradistrict Solid Waste Flow Rules (N.J.A.C. 7:26-6 et seq.), wastes processed by these facilities shall be disposed of in conformance with these rules based on the municipality in which the wastes are generated.

These facilities include the Camden City Transfer Station (0408A), City of Camden.

- d) The following solid waste compost facilities are an approved part of the Camden County District Solid Waste Management Plan.

These facilities include the Audubon Compost (0401A), Audubon; Cherry Hill Township Ecology Center Compost (0409A), Cherry Hill; Collingswood Compost (0412A), Collingswood; Indian King Tavern Historic Street Compost (0417B), Haddonfield; Haddonfield Compost Site (0417C), Haddonfield; Maple Avenue Compost (0417D), Haddonfield; and Pennsauken Compost Facility (0427D), Pennsauken.

- 4) N.J.S.A. 13:1E-21a.(4) which requires an analysis of existing solid waste collection systems and transportation routes within the Solid Waste Management District.

Camden County has complied with this requirement and this section of the October 5, 1982 Amendments is approved and made part of the Camden County District Solid Waste Management Plan.

#### Plan

- 5) N.J.S.A. 13:1E-21b.(1) which requires the designation of a department, unit, or committee of County government . . . to supervise the implementation of the County's Solid Waste Management Plan.

Camden County has complied with the requirements of N.J.S.A. 13:1E-21b.(1) and the Camden County Department of Policy and Planning, Division of Solid Waste Management, 600 Market Street, Camden, New Jersey 08101 is the approved solid waste implementation agency in Camden County to carry out implementation of the approved Camden County Solid Waste Management Plan. In response to the County Environmental Health Act (N.J.S.A. 26:2A3-21), the Camden County Health Department cooperates with the Camden County Division of Solid Waste Management in the planning and implementation of the County's regulation of solid waste disposal operations.

- 6) N.J.S.A. 13:1E-21b.(2) which requires a statement of the solid waste disposal strategy to be applied . . . which strategy shall include the maximum practicable use of resource recovery procedures and a plan for

using terminated landfill disposal sites . . . in the Solid Waste Management District.

Camden County has developed a solid waste disposal strategy which will utilize landfilling and low and high technology resource recovery. This section of the October 5, 1982 Amendments is approved and made part of the Camden County District Solid Waste Management Plan.

Camden County's public participation program and recycling/source separation program are approved and made part of the Camden County District Solid Waste Management Plan. The Statewide Solid Waste Management Plan which incorporates the State Recycling Plan states that a goal of 25% recycling shall be achieved by 1986 for all districts.

The Department of Environmental Protection will monitor the progress of the District in meeting the milestones of its approved solid waste implementation plan. The County's Division of Solid Waste Management shall continue to submit quarterly status reports to the Department of Environmental Protection concerning the District's progress in meeting these milestones. Also, a revised implementation schedule shall be submitted with the next status report for the Camden I Resource Recovery Facility which more fully details and provides a realistic time schedule for each task listed in the submitted implementation schedule. The next status report shall be submitted to the Department's Division of Waste Management by June 1, 1983.

Camden County has not developed a plan for utilizing terminated landfill disposal sites. The Certification of Approval with Modification issued by the Department of Environmental Protection on July 17, 1980 recommended to Camden County a strategy for classifying and developing potential uses for terminated landfill facilities. To date, Camden County has not included in the Camden County District Solid Waste Management Plan a plan for using terminated landfill disposal sites.

Therefore, I find the Camden County District Solid Waste Management Plan is deficient in that a plan for using terminated landfill disposal sites has not been included as required by N.J.S.A. 13:1E-21b.(2).

- 7) N.J.S.A. 13:1E-21b.(3) which requires a site plan which shall include all existing solid waste disposal facilities located within the Solid Waste Management District . . . and sufficient additional available suitable sites to provide solid waste facilities to treat and dispose of the actual and projected amounts of solid waste contained in the report accompanying the Plan.

The Camden County Board of Chosen Freeholders, in the October 5, 1982 Amendments, included a site plan of all existing solid waste facilities and designated two additional facilities for inclusion in the County's Plan. The following facilities are hereby made an approved part of the Camden County District Solid Waste Management Plan. (Note: These facilities must also comply with the requirements of N.J.S.A. 13:1E-5 and -26.)

- a) The location of an energy recovery facility known as Camden I is designated at the Lakeland Complex, at a site located at Blocks 2, 3, and 4, Lot 1, located in Gloucester Township, Camden County.

- b) The location of a solid waste disposal facility for the exclusive disposal of bulky (type 13) wastes is designated at a site located at Block 78, Lots 1 and 2, located in Bellmawr Borough, Camden County.

While Camden County has identified two additional solid waste facilities, the Department after reviewing the October 5, 1982 Amendments, finds that Camden County has still not identified and designated sufficient existing or additional disposal capacity to meet the County's solid waste disposal needs through 1990.

The Department has in the past modified the relevant plans to accommodate Camden County's immediate disposal needs, but finds that the County continues to rely, in part, on two landfills located in other districts. While Camden County has entered into an agreement for the use of landfill capacity in Burlington County until July 6, 1984, it continues to rely on landfill capacity, without agreement, in Gloucester County as well.

Camden County has not identified and designated any suitable additional sites for disposal of the County's solid waste beyond the duration of its present agreement with Burlington County. In addition, the County has not identified any suitable additional sites for the solid waste presently disposed in Gloucester County, nor have they formally secured any agreements to use Gloucester County facilities in the interim.

Therefore, I find the Camden County District Solid Waste Management Plan deficient in that the Plan has not designated sufficient suitable sites in accordance with the requirements of N.J.S.A. 13:1E-21b.(3).

- 8) N.J.S.A. 13:1E-21b.(4) which requires a survey of proposed collection districts and transportation routes with projected transportation costs from collection districts to existing or available suitable sites for solid waste disposal facilities.

Camden County has complied with this requirement insofar as sites have been selected and this section of the October 5, 1982 Amendments is approved and made a part of the Camden County District Solid Waste Management Plan.

- 9) N.J.S.A. 13:1E-21b.(5) which requires procedures for coordinating all activities related to the collection and disposal . . . within the Solid Waste Management District, which procedures shall include the agreements entered into as provided herein between the Board of Chosen Freeholders . . . and every such person, and the procedures for furnishing the solid waste facilities contained in the Solid Waste Management Plan.

The Department of Environmental Protection has reviewed the criteria which Camden County had recommended for preliminary review of transfer station applications and includes these review criteria in the Camden County District Solid Waste Management Plan.

In the Department's view, Camden County has complied with this requirement to the extent that an interdistrict agreement with Burlington County was entered into on April 18, 1982 which provided for the dis-

posal of a small fraction of the County's solid wastes in Burlington County. (Under the terms of this agreement, a similar amount of solid waste generated from within Burlington County is disposed of within Camden County.) This agreement is due to expire on July 6, 1984. However, Camden County still has not entered an interdistrict agreement with Gloucester County, even though a major portion of its solid waste is disposed of there.

The Department approves the inclusion of the interdistrict agreement with Burlington County in the Camden County District Solid Waste Management Plan, but finds that since Camden County has yet to enter into an interdistrict agreement with Gloucester County, the Camden County District Solid Waste Management Plan is deficient in meeting the requirements of this section.

- 10) N.J.S.A. 13:1E-21b.(6) which requires method or methods of financing solid waste management in the Solid Waste Management District pursuant to the Solid Waste Management Plan.

Camden County has developed a number of strategies which are in the preliminary stages of implementation. These strategies are approved and made a part of the Camden County District Solid Waste Management Plan, recognizing that they must be refined and expanded as the Plan is implemented.

### C. Other Provisions Affecting the Plan Amendments

#### 1) Contracts

Any contract renewal or new contract for solid waste collection or solid waste disposal which was executed prior to the approval of the within Amendments to the Camden County District Solid Waste Management Plan and subsequent to the effective date of the Solid Waste Management Act (July 29, 1977), and which shall further be for a term in excess of one year, shall immediately be renegotiated in order to bring same into conformance with the terms and provisions herein set forth. Any solid waste collection operation or disposal facility registered by the Department of Environmental Protection and operating pursuant to a contract as herein described, shall be deemed to be in violation of these Amendments and of the Camden County District Solid Waste Management Plan if such renegotiation is not completed within ninety (90) days of the effective date of these Amendments; provided, however, that any such registrant may, upon application to the Department of Environmental Protection and for good cause shown, obtain an extension of time to complete such renegotiation.

#### 2) Compliance

All solid waste facility operators and collector/haulers registered with the Department of Environmental Protection and operating within Camden County and affected by the Amendments contained herein shall operate in compliance with these Amendments and all other approved provisions of the Camden County District Solid Waste Management Plan. Any facility operator or collector/hauler who fails to comply with the provisions contained herein shall be deemed to be in violation of N.J.S.A. 13:1E-1

et seq., in violation of N.J.A.C. 7:26-1 et seq., and in violation of their registration to operate a solid waste facility or a collection system issued thereunder by the Department of Environmental Protection and shall be subject to the provisions and penalties of N.J.S.A. 13:1E-9, 10, and 12 and all other applicable laws.

3) Types of Solid Wastes Covered by the District Solid Waste Management Plans

The provisions of the Camden County District Solid Waste Management Plan shall apply to all solid wastes defined in N.J.S.A. 13:1E-3 and N.J.A.C. 7:26-2.5.27 and shall not apply to liquid wastes, sewage sludge, septage, hazardous wastes, oil spill cleanup wastes, and infectious waste.

Also, all non-hazardous materials separated at the point of generation for sale or reuse are excluded from the waste flows designated in the Interdistrict and Intradistrict Solid Waste Flow Rules (N.J.A.C. 7:26-6) which are part of the Camden County District Solid Waste Management Plan.

4) Certification to Proceed with the Implementation of Plan Amendments

This document shall serve as the Certification of the Commissioner of the Department of Environmental Protection to the Camden County Board of Chosen Freeholders, as provided for by N.J.S.A. 13:1E-24f., to proceed with the implementation of the Amendments contained herein.

5) Definitions

For the purpose of these Amendments and unless the context clearly requires a different meaning, the definitions of terms shall be the same as those found at N.J.S.A. 13:1E-3 and N.J.A.C. 7:26-1.4 and -2.5.27.\*

6) Effective Date of Amendments

The approved Amendments to the Camden County District Solid Waste Management Plan contained herein shall take effect immediately.

7) Nothing contained herein shall be construed as a limitation on any other action taken by the Department of Environmental Protection pursuant to its authority under the law. The Camden County District Solid Waste Management Plan, including any Amendments made thereto, shall conform with the Statewide Solid Waste Management Plan. The Department has published a Statewide Solid Waste Management Plan with appendices which includes the Department's Planning Guidelines and rules, regulations, and orders of the Department, including the interdistrict and intradistrict waste flow rules, and also includes the compilation of individual District Plans and Amendments as they are approved.

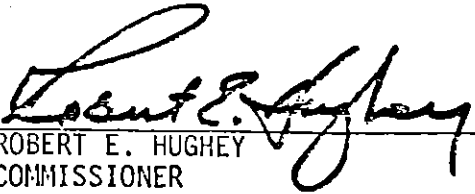
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\*Note: In a municipal collection system where commercial and residential solid wastes are collected together, the wastes shall be considered, for the purposes of District solid waste planning, as residential solid waste.

D. Certification of Approval by the Commissioner of the Department of Environmental Protection

In accordance with the requirements of N.J.S.A. 13:1E-1 et seq., I hereby approve the Amendments, as outlined in Section B of this Certification, to the Camden County District Solid Waste Management Plan which were adopted by the Camden County Board of Chosen Freeholders on October 5, 1982.

4/27/83  
DATE

  
ROBERT E. HUGHEY  
COMMISSIONER  
DEPARTMENT OF ENVIRONMENTAL PROTECTION