Understanding New Jersey's Universal Waste Rules

New Jersey Department of Environmental Protection Solid and Hazardous Waste Management Program Ralph Asplen, Principal Environmental Specialist May 6, 2009

Topics to be Covered

What is Universal Waste?

Wastestreams regulated under UWR

Requirements for UW Handlers

What is Universal Waste?

- Universal Waste is a specific generally <u>hazardous</u> waste stream that has been designated by EPA or a state as universal waste
- Provides alternative management options for these specific hazardous waste streams
- Only those waste streams identified in the Universal Waste Rule (UWR) may be managed as universal waste

EPA Criteria for Universal Waste

- Generated in similar quantities by businesses, industry, and consumers.
- Found in municipal solid waste stream
- Fails hazardous waste test
- Negatively impacts solid waste facility operations
- Presents low risk in collection, storage, and transportation when properly managed

Universal Waste Rule

- First adopted by EPA in 1994 under RCRA (40 C.F.R. Part 273)
- First adopted by NJ in 1996 under the Recycling Regulations (NJAC 7:26A)
- Each state may choose to adopt additional waste streams as universal waste provided it meets EPA's criteria

Management of Universal Waste

- Universal Wastes <u>do not</u> have to be stored in a hazardous waste 90-day accumulation area
- Universal Wastes <u>do not</u> count toward hazardous waste generation amounts
- Universal Wastes <u>do not</u> have to be transported by a hazardous waste transporter using a hazardous waste manifest

Federal and State Listed UW

Federal UW:

- Batteries
- Mercury-containing Devices (includes Thermostats)
- Pesticides
- Hazardous Waste Lamps (fluorescent bulbs)

Additional NJ State UW:

- Consumer Electronics
- Oil-based finishes

Definitions

Batteries

 means a device consisting of one or more electrically connected electrochemical cells which is designed to receive, store, and deliver electric energy.

Mercury-containing Equipment

 Any product component which uses elemental mercury, sealed in an ampule or other container, as a functional component. Examples include mercury switches, thermometers and thermostats.

Definitions (cont.)

Hazardous Waste Lamps

 The bulb or tube portion of an electric lighting device. Examples of common universal waste lamps include fluorescent, high intensity discharge, neon, mercury vapor, high pressure sodium, and metal halide lamps.

Pesticides

 Spent pesticides, any unused pesticides destined for disposal

Definitions (cont.)

Consumer electronics

 Any appliance used in the home or business that includes circuitry. Includes components and subassemblies of the electronic products. Examples include computers, printers, copiers, VCRs, televisions.

Oil-based finishes

 Any paint or other finish which may exhibit a hazardous waste characteristic or contains a listed hazardous waste. Must be in original packaging. Examples include oil-based paints, lacquers, stains, and aerosol paint cans.

Non-Hazardous Waste Consumer Electronics

 If electronic equipment is classified as nonhazardous waste, it may be managed under the Solid Waste Regulations.

or

 Non-hazardous waste electronics may be managed as a Universal Waste.

Latex Paint

- Latex paint is usually a non-hazardous waste and therefore cannot be a universal waste.
- Latex paint may be managed as a Class D recyclable material provided the management requirements for oil-based finishes are followed.

Universal Waste Handlers

- A generator of universal waste, or
- The owner or operator of a facility that receives universal waste from other universal waste handlers, accumulates universal waste, and sends universal waste to another universal waste handler, to a destination facility, or to a foreign destination.

Two categories of Universal Waste Handlers:

- Small Quantity Handlers Accumulate less than 5,000 kilograms (11,000 lbs) of universal waste (combined) at any given time
- Large Quantity Handlers Accumulate more than 5,000 kilograms (11,000 lbs) of universal waste (combined) at any given time

- Requirements for All Handlers
 - All universal waste must be labeled
 - Cannot be accumulated for longer than one year
 - Must maintain records to prove material has been accumulated for less than one year
 - UW must be sent to another handler or a destination facility

- Requirements for All Handlers (cont'd)
 - Must contain all releases of universal wastes
 - Must determine if any material resulting from a release is a hazardous waste and manage appropriately
 - May export materials to foreign destinations but must comply with portions of 40 CFR 262 Subpart E - Exports of Hazardous Waste

Small Quantity Handlers

- Limited processing allowed:
 - Removal of mercury ampules from mercurycontaining devices allowed with restrictions
 - Demanufacturing of consumer electronics allowed
- Must inform employees of proper handling and emergency procedures

Large Quantity Handlers

- Must notify the Department of activities and obtain an EPA ID# for universal waste handling
- Limited processing allowed
 - May remove mercury ampules from mercurycontaining devices with restrictions
- Must ensure all employees are thoroughly familiar with proper handling and emergency procedures
- May open containers of oil-based finishes for consolidation, but not permitted to filter, blend, tint, etc.*

*Now allowed under proposed rule

- Large Quantity Handlers (cont.)
 - May <u>not</u> demanufacture electronics
 - Must maintain records of receipt of material and shipments off-site
 - May be a log, invoice, manifest, bill of lading, or other shipping document
 - Must include name and address of originating handler or destination facility, quantity and type of material and date of receipt or shipment
 - Must retain records on-site for at least three years

Universal Waste Handlers Reporting Requirements

	USEPA ID #	Notify NJDEP	Annual Facility Report	Annual Tonnage Report
Small Quantity Handler	NO	NO	NO	NO*
Large Quantity Handler	YES	YES	YES	NO*

* New rules currently proposed

Universal Waste Handlers Reporting Req. (cont'd)

• Annual Facility Report - NJAC 7:26A-7.5(e):

- Required For Large Quantity Handlers
- Type and Amount of UW Material received, stored and shipped
- Report made by March 1st for previous year
- Sent to Universal Waste Program

Management of Universal Waste

Universal Waste Transporters

 a person engaged in the off-site transportation of universal waste by air, rail, highway, or water

Universal Waste Destination Facility

 either a RCRA treatment, storage, and disposal facility (TSDF) or a Class D recycling center

Managing Lamps With a Bulb Crusher

- Fluorescent lamps are a Universal Waste only when managed whole (includes "incidental breakage")
- Lamps that are processed by a bulb crushing machine are <u>NO LONGER</u> classified as <u>Universal Waste</u>, and can be considered fully regulated Hazardous Waste if crushed

Managing Lamps With a Bulb Crusher (cont'd)

- All bulb Drum Top Crushing (DTC) machines release Mercury into the air -and your facility
- Bulb crushing machines require an Air Pollution permit from NJDEP
 - Air Regulation N.J.A.C. 7:27-8.2 (c) 17
 - Current fee is \$1,500.00
- Drums of crushed bulbs are to be managed as hazardous waste

Managing Lamps With a Bulb Crusher (cont'd)

Proper use of DTCs should include at <u>minimum</u>:

- Segregated Operations
- Employee Training and Notification Procedures
- Protective Equipment for Employees Operating DTC
- Monitoring of Mercury Emissions
- Log of Operations

Universal Waste Destination Facilities

- Regulated as either a RCRA TSDF if treating or disposing of waste or a Class D recycling center if recycling the waste
- Recyclers must obtain a Class D recycling center approval to recycle (process) universal waste
- Examples of recycling:
 - Demanufacturing consumer electronics
 - Crushing hazardous waste lamps or computer monitors
 - Mixing and screening of paint and finishes
 - Recovery of mercury from mercury switches

New Jersey's Recycling Regulations

- Class A Recyclable Material
 - Curbside recyclables (glass, paper, plastic)
- Class B Recyclable Material
 - Construction materials (concrete, wood, tires)
- Class C Recyclable Material
 - Compostable material
- Class D Recyclable Material
 - Used Oil and Universal Waste

Labeling Universal Wastes

- Handlers and Destination Facilities must label wastes
 - Class D Facilities must also label as "Class D Recyclable Material"
- Label must be clear, legible, and easily visible
- Label should contain the accumulation start date

Labeling Universal Wastes (cont.)

- Label may be as simple as a piece of paper taped to a pallet, or may be a purchased preprinted label
- Universal Wastes must be labeled either by container or individually (i.e., a shrinkwrapped pallet, a gaylord box, a drum)

Labeling Universal Wastes (cont.)

- Batteries, Lamps, Electronics, Mercury Devices, Oil-Based Finishes
 - Label each container/item accumulated as follows:
 - "Universal Waste Battery(ies)", "Universal Waste -Lamps", etc.

Pesticides

- Must have the label that was on or accompanied the product when sold and the following label:
 - "Universal Waste Pesticide(s)"

Transportation of Universal Waste

- Universal wastes must be transported in accordance with the US Department of Transportation requirements
 - includes packaging, labeling, marking, placarding, and preparing shipping papers
- For guidance on DOT requirements:
 - http://hazmat.dot.gov
 - DOT Hotline: 1-800-467-4922

Transportation of Universal Waste (cont.)

- Universal Wastes sent to a Class D recycling center or another Handler <u>do not</u> have to be transported by a NJ licensed solid or hazardous waste transporter
- Universal Wastes sent to a RCRA TSDF
 <u>must</u> be transported by a NJ licensed solid or hazardous waste transporter

Summary

- Universal Wastes are <u>still</u> hazardous wastes, just subject to reduced management requirements
- Batteries, pesticides, hazardous waste lamps mercurycontaining equipment, consumer electronics, and oilbased finishes can be managed as Universal Wastes in New Jersey
- Crushed bulbs are no longer Universal Waste, and must now be managed as a Hazardous Waste (unless you can prove it is non-hazardous)

Summary (cont.)

- Generators and accumulators of universal waste are regulated as handlers
- Large Quantity Handlers (>11,000 lbs) have more regulatory requirements than Small Quantity Handlers
- Recyclers of universal waste are regulated as Class D recycling centers

Summary (cont.)

- The Federal Universal Waste Rule (40 CFR 273) has been prospectively incorporated by reference into New Jersey's regulations
 - -- keeps New Jersey's rule equivalent to the federal rule
- New Jersey's Recycling Regulations (NJAC 7:26A) are available on-line at: <u>www.nj.gov/dep/dshw/resource/rules.htm</u>

Additional Information

- Federal Universal Waste Rule (40 CFR 273) is available on-line at <u>www.epa.gov</u>
- Federal Guidance on Universal Waste:
 - http://www.epa.gov/epaoswer/hazwaste/id/univwast/index.htm
- NJDEP Air Permitting information
 - Air Quality Bureau of Preconstruction Permits (609) 633-2829 or (609) 292-6716
 - on the web: http://www.state.nj.us/dep/aqpp
- USDOT Regulations are available at <u>www.PHMSA.dot.gov</u>

Still More Information

- NEWMOA- guidance documents are available at <u>www.newmoa.org</u>
 - Mercury management information for multiple sources: Fluorescent bulbs, thermometers, switches, etc.
- NERC- Information on different E-waste management strategies at <u>www.nerc.org</u>
- US EPA's E-Cycling Program for managing used electronics:
 - http://www.epa.gov/epaoswer/osw/conserve/plugin/index.htm

Contact Information

 If you have questions on implementing New Jersey's Universal Waste Rule contact:

NJDEP

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