WATCHUNG BOROUGH SCHOOL DISTRICT
COUNTY OF SOMERSET
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2018
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January 18, 2019

The Honorable President and Members
of the Board of Education
Watchung Borough School District
County of Somerset, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Watchung Borough School District in the County of Somerset for the fiscal year ended June 30, 2018, and have issued our report thereon dated January 18, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated January 18, 2019, on the financial statements of the Board.

We will review the status of our comments during our next audit engagement. We have already discussed the comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Watchung Borough School District management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Valerie A. Dolan
Licensed Public School Accountant #2526
Certified Public Accountant

www.nisivoccia.com
Independent Member of BKR International
Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Officials in Office and Surety Bonds

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<td>Interim Business Administrator/Board Secretary</td>
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<td>William J. Hance, Jr.</td>
<td>Treasurer of School Moneys</td>
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The District has Employee Dishonesty and Faithful Performance coverage through the Diploma Joint Insurance Fund for employees not separately bonded as detailed on Exhibit J-20 of the CAFR.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C.6:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Chief School Administrator and certified by the President of the Board and the School Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (E-CERTI) of compliance with requirements for income tax on compensation of administrators (superintendents, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by March 15th due date.
Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

During our review of the various balance sheets it was noted that prior year interfund balances in the Capital Projects, Food Service and Fiduciary Funds were still outstanding in the current year. It is suggested that all necessary cash transfers be made to ensure interfund balances are cleared in a timely manner.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Finding:

The bank reconciliation for the General Fund contains reconciling items older than six months which require further review and investigation for their proper disposition. In addition, the Food Service Fund cash balance reported on the Treasurer’s Report is not in agreement with the Food Service Fund bank reconciliation.

Recommendation:

It is recommended that reconciling items contained on the General Fund bank reconciliation be reviewed and investigated for proper disposition and all necessary adjustments to the Treasurer’s Report be made to ensure agreement with the District’s records.

Management Response:

Reconciling items contained on the General Fund bank reconciliation will be reviewed and investigated for proper disposition and all necessary adjustments to the Treasurer’s Report will be made to ensure agreement with the District’s records.
Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I, II, III and VI of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2018. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. “When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of $17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to $25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest $1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made ...."
School Purchasing Programs (Cont’d)

Contracts and Agreements Requiring Advertisement for Bids (Cont’d)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are $40,000 (with a Qualified Purchasing Agent) and $29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is $19,000 for 2017-2018.

As per N.J.S.A. 18A:18A-3(a), the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to $40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service – Milk Program

The school food service program was not selected as a major federal and/or state program. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA’s expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were not purchased, prepared or offered for sale.
School Food Service – Milk Program (Cont’d)

Finding:

During our review of the school District records it was noted that net cash resources of the Food Service Fund exceeded three months average expenditures.

Recommendation:

It is recommended that the Food Service Fund net cash resources do not exceed three months average expenditures.

Management Response:

The District will review the Food Service Fund expenditures and ensure net cash resources do not exceed three months average expenditures.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below.

Finding:

During our review of the Student Activity accounts activity it was noted that receipts are not always being deposited in a timely manner.

Recommendation:

It is recommended that receipts be deposited in a timely manner.

Management Response:

Student Activity account receipts will be deposited in a timely manner.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 13, 2017 Application for State School Aid (A.S.S.A.) for on-roll, bilingual education, private schools for the handicapped, and low income. We also performed a review of the District procedures related to its completion. The results of our procedures are presented in the Schedule of Audited Enrollments.
Finding:

The District take greater care in the reporting of enrollment reported in the October 13, 2017 Application for State School Aid.

Recommendation:

It is recommended that the District ensure that the enrollment is accurately reflected in the Application for State School Aid.

Management Response:

The District will maintain adequate records to ensure that the student enrollment data reported is reflected accurately in the Application for State School Aid.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation:

Our audit procedures included a test of on-roll status reported in the 2017-2018 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Finding:

The District take greater care in the reporting of transported students in the October 13, 2017 District Report of Transported Resident Students.

Recommendation:

It is recommended that the District ensure that the enrollment is accurately reflected in the Application for State School Aid.

Management Response:

The District will maintain adequate records to ensure that the student transportation data reported is reflected accurately in the District Report of Transported Resident Students.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.
Travel Expenses

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and travel expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account for these expenses within a separate account in the budget to ensure that the maximum is not exceeded. The regulations also require that all travel be approved by the Board prior to the event and that the approval list the event, total event cost and the individuals attending. Employees and board members attending an event are then required to complete a post event report to be submitted to a designated person within the District.

During our testing of the District's travel expenditures, it was noted that the District is in compliance with the current travel regulations.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

Payroll Agency Activity Summary

During our review of the Payroll Agency bank account activity it was noted that a summary of Payroll Agency deposits, payment and balances owed to various agencies is not prepared. It is suggested that a summary of Payroll Agency bank account deposits, payments and balances owed to various agencies is prepared on a monthly basis.

Status of Prior Year's Findings/Recommendations

The District prior year recommendation with regard to Student Body Activities receipts has not been resolved and is included as a current year recommendation. The District prior year recommendation with regard to the Flexible Spending bank account reconciliations has been resolved.
WATCHUNG BOROUGH SCHOOL DISTRICT
SCHEDULE OF MILK COUNT ACTIVITY
FOOD SERVICE FUND
NUMBER OF MILKS SERVED
ENTERPRISE FUND
FISCAL YEAR ENDED JUNE 30, 2018
(MEMORANDUM ONLY)

NOT APPLICABLE
NOT APPLICABLE
### 2018-2019 Application for State School Aid

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<tr>
<td>Grade Three</td>
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<td>2 -2</td>
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<tr>
<td>Grade Five</td>
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<tr>
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<td>5 5 3 -3</td>
<td>2 2 -2</td>
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WATCHUNG BOROUGH SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENT
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 13, 2017

<table>
<thead>
<tr>
<th>Resident LEP Low Income</th>
<th>Reported on ASSA as LEP Not</th>
<th>Reported on LEP Not Low Income</th>
<th>Sample Selected from Low Income</th>
<th>Verified to Test Scores Working Papers</th>
<th>Application and Register Errors</th>
<th>Sample Errors</th>
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<td>Reported on Workpapers as LEP Not Low Income</td>
<td>Sample Selected from Workpapers</td>
<td>Verified to Test Scores Application and Register</td>
<td>Sample Errors</td>
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### Transportation

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<th>Reported on DRTRS by District</th>
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<td>Special Needs - Private</td>
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<td>14.29%</td>
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</tbody>
</table>

- **Average Mileage - Regular Including Grade PK Students**: 3.5
- **Average Mileage - Regular Excluding Grade PK Students**: 3.5
- **Average Mileage - Special Education with Special Needs**: 4.2
EXCESS SURPLUS CALCULATION

REGULAR DISTRICT

SECTION 1

A. 2% Calculation of Excess Surplus

2017-2018 Total General Fund Expenditures per the CAFR, Ex. C-1 $ 13,206,163 (B)

Increased by:
- Transfer from Capital Outlay to Capital Projects Fund $ -0- (B1a)
- Transfer from Capital Reserve to Capital Projects Fund -0- (B1b)

Decreased by:
- On-Behalf TPAF Pension and Social Security $ 1,549,796 (B2a)
- Assets Acquired Under Capital Leases $ -0- (B2b)

Adjusted 17-18 General Fund Expenditures [(B)+(B1's)-(B2's)] $ 11,656,367 (B3)

2% of Adjusted 2017-18 General Fund Expenditures [(B3) times .02] $ 233,2127 (B4)

Enter Greater of (B4) or $250,000 $ 250,000 (B5)

Increased by: Allowable Adjustment $ 52,083 (K)

Maximum Unassigned Fund Balance [(B5)+(K)] $ 302,083 (M)

SECTION 2

Total General Fund - Fund Balances @ 6/30/18 $ 3,020,115 (C)

(Per CAFR Budgetary Comparison Schedule C-1)

Decreased by:
- Year End Encumbrances (C1)
- Legally Restricted - Designated for Subsequent Year's Expenditures $ -0- (C2)
- Legally Restricted Excess Surplus -
  Designated for Subsequent Year's Expenditures $ 143,764 (C3)
- Other Restricted Fund Balances $ 2,168,085 (C4)
- Assigned - Designated for Subsequent Year's Expenditures $ 162,332 (C5)
- Additional Assigned - Designated for Subsequent Year's Expenditures July 1, 2018 - August 1, 2018 $ -0- (C6)

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)] $ 545,934 (U1)
SECTION 3

Restricted Fund Balance - Excess Surplus [(U2)-(M)] IF NEGATIVE, ENTER -0- 

$ 243,851 (E)

Recapitulation of Excess Surplus as of June 30, 2018

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures $ 143,764 (C3)

Restricted Excess Surplus [(E)] $ 243,851 (E)

Total [(C3)+(E)] $ 387,615 (D)

Detail of Allowable Adjustments

Impact Aid $ -0- (H)
Sale and Lease Back $ -0- (I)
Extraordinary Aid $ 42,223 (J1)
Additional Nonpublic School Transportation Aid $ 9,860 (J2)

Total Adjustments ((H)+(I)+(J1)+(J2)) $ 52,083 (K)

Detail of Other Restricted Fund Balance

Statutory restrictions:
Approved unspent separate proposal $ -0-
Sale/lease-back reserve $ -0-
Capital reserve $ 1,802,895
Maintenance reserve $ 365,190
Tuition reserve $ -0-
Other state/governmental mandated reserve $ -0-

Total Other Restricted Fund Balance $ 2,168,085 (C4)
It is recommended that:

1. **Administrative Practices and Procedures**
   
   None

2. **Financial Planning, Accounting and Reporting**
   
   Reconciling items contained on the General Fund bank reconciliation be reviewed and investigated for proper disposition and all necessary adjustments to the Treasurer’s Report be made to ensure agreement with the District’s records.

3. **School Purchasing Program**
   
   None

4. **School Food Service**
   
   The Food Service Fund net cash resources do not exceed three months average expenditures.

5. **Student Body Activities**
   
   Receipts be deposited in a timely manner.

6. **Application for State School Aid**
   
   The District ensure that the enrollment is accurately reflected in the Application for State School Aid.

7. **Pupil Transportation**
   
   The District ensure that the enrollment is accurately reflected in the District Report of Transported Resident Students.

8. **Facilities and Capital Assets**
   
   None

9. **Miscellaneous**
   
   None

10. **Status of Prior Year’s Findings/Recommendations**
    
    The District prior year recommendation with regard to Student Body Activities receipts has not been resolved and is included as a current year recommendation. The District prior year recommendation with regard to the Flexible Spending bank account reconciliations has been resolved.