RECOMMENDATIONS FOR REVIEWING

THE

COMPREHENSIVE MANAGEMENT PLAN

April 2, 1992

Originally Dated 06/28/91
1st Revision 08/23/91
2nd Revision 04/02/92
Table of Contents

<table>
<thead>
<tr>
<th>Subject</th>
<th>Page No.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Introduction</td>
<td>1</td>
</tr>
<tr>
<td>Recommended Plan Review Process Description</td>
<td>5</td>
</tr>
<tr>
<td>Task 1 Establish Process for Conducting the Plan Review</td>
<td>5</td>
</tr>
<tr>
<td>Task 2 Prepare Plan Review Report</td>
<td>6</td>
</tr>
<tr>
<td>Task 3 Select and Prioritize Major Issues</td>
<td>7</td>
</tr>
<tr>
<td>Task 4 Identify and Select Approaches to Address Major Issues</td>
<td>10</td>
</tr>
<tr>
<td>Task 5 Prepare and Adopt 1st Round CMP Amendments</td>
<td>14</td>
</tr>
<tr>
<td>Task 6 Conduct in Depth Analyses of Selected Approaches for Possible Future Rounds of CMP Amendments</td>
<td>16</td>
</tr>
<tr>
<td>Recommended Topics for Plan Review Report</td>
<td>18</td>
</tr>
</tbody>
</table>
INTRODUCTION

Guiding Principles

The Pinelands Commission is preparing to embark upon its second review of the Pinelands Comprehensive Management Plan.

Based upon the experience with the first plan review and recognizing the resources at the Commission's disposal to conduct this review, several guiding principles were used to structure the upcoming review. These principles were:

1) **Plan the Process**

The first review took 4 1/2 years to complete. To some degree, this extended period resulted from a lack of detailed scheduling and decision-making with respect to how the review should be accomplished at the outset.

2) **Prepare for the Interrelatedness of Decisions**

The more protracted the review period, the more likely it is that policy decisions made early in the review become isolated from those made later in the review, even though the policies are interrelated. Therefore, every effort should be made to organize discussions of policies to reflect their interrelated nature.

3) **Minimize Revisitation of Issues**

The more protracted the review period, the more likely it is that the rationale for early policy decisions becomes less obvious. This tends to result in a revisiting of early decisions which further delays the process.

4) **Balance the Need for Expeditious Amendments Versus Minimizing Municipal Compliance Effort**

In order to lessen the burden on municipalities and others who must deal with CMP regulations on a regular basis, it makes sense to deal with regulatory changes in sets. However, delaying action on some changes while other, more complicated issues are considered, may have the unintended effect of delaying the effective date of important CMP policies.
5) **Recognize the Limitation on Commission Resources**

Commission resources which will be available to support a review of the Plan, both in house and external, will be extremely limited over the next several years.

6) **Plan for Effective Public Participation**

Active public participation in committee meetings before decisions are made should be well managed to avoid confusion and lack of input. This will be done by using known participants in the 1990 process and through focused questions and directions in detailed mailings.

7) **Broaden the Focus of the Review**

Unlike the first review of the CMP which focused primarily on refinements to the regulations, this review should focus more on major issues which face the Pinelands.

8) **Tap the Creativity and Participation of Committee and Commission Members**

A series of alternative processes were examined and the best components of each were incorporated into the proposed process. Special techniques to broaden the opportunities for creativity and to ensure participation are included, e.g. the use of the small group technique known as "nominal groups."

9) **Use Both Commission Members and Outside Resources Productively**

Special committee and commission retreats have been included to provide focused, intense opportunities for productive work. Use of limited outside technical resources is optimized by technical workshops that emphasize creativity.

**Process Summary**

The plan review process that is recommended is based upon 5 steps:

- Prepare and review the data which illustrates the status of the CMP (task 2)
Select and prioritize Major Issues affecting the achievement of the goals of the CMP (task 3)

Identify and select Approaches to solve the Major Issues (task 4)

For those approaches which are ready to be implemented immediately amend the CMP (task 5)

For those approaches which are both worthwhile but need to be studied further, conduct the necessary analyses (task 6)

These five tasks, as well as the task of confirming that this is the process that the Plan Review Committee chooses to follow, are summarized on the attached Gantt chart. In addition, the chart shows the overall timing and the scheduling of Plan Review and Commission meetings.

| Task 1 (confirm process) | approximately 1.5 mos. |
| Task 2 (plan review report) | approximately 6 mos. |
| Task 3 (major issue selection and prioritization) | 5 months |
| Task 4 (issue resolution by approaches) | 6 months |
| Task 5 (1st round, CMP amendments) | 20 months |
| Task 6 (1st round of analyses) | 15 months |

Some of the tasks occur concurrently, with the process through the first round of studies taking up to 28 months.

Key Components

To complete this plan review process, several key components should be noted and focused upon:

- Tight and specific scheduling
- Focused and specific public participation
- Pinelands Commission retreat in February 1992 to select major issues of concern
- Expert workshops to generate a wide range of approaches to address the major issues
o Two day Commission retreat in August 1992 to select approaches ready for CMP amendments; and to prioritize the remaining approaches for further analysis

o The potential for up to three rounds of CMP amendments—the first based upon the August 1992 retreat and the next two based upon in depth studies conducted during FY93 and FY94

o A maximum three year process

Terminology

To lessen confusion, certain key words have been selected and used uniformly throughout the process text. In general, their meaning can be gleaned from context. However, it is useful to introduce their use before immersion into the process.

o **Major Issues**—these are broad issues of concern in the 90's. They will include within their framework many smaller issues. Several will be selected by the Plan Review Committee at a retreat for further analysis.

o **Approaches**—these represent actual solutions to address the major issues (e.g. regulatory changes) or projects (e.g. studies) which are needed before specific solutions are identified. They will be generated from public input and technical workshops geared towards the generation of a wide range of alternatives.

o **Substantial Regulatory Changes (SRCs)**—these are solutions that the Commission concludes are ready to be proposed as amendment to the CMP. These SRCs will address the major issues selected for analysis.

o **Projects**—these are approaches that the Commission concludes need further study before decisions can be made on possible amendments to the CMP.

The following section is a description of the staff recommendations, with six tasks outlined. Following each description is a time chart for each Task. The final section provides a detailed description of topics recommended for the plan review report as outlined in Task 2 of the Process Section.
<table>
<thead>
<tr>
<th>Task</th>
<th>Description</th>
<th>1992</th>
<th>1993</th>
</tr>
</thead>
<tbody>
<tr>
<td>Task 1</td>
<td>Establish Process for Conducting the Plan Review</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Task 2</td>
<td>Prepare Plan Review Report</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Task 3</td>
<td>Select and Prioritize Major Issues</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Task 4</td>
<td>Identify and Select Approaches to Address Major Issues</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Task 5</td>
<td>Prepare and Adopt 1st RoundCMP Amendments</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Task 6</td>
<td>Conduct In-depth Analyses of Selected Approaches</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

- Plan Review Meeting - Discussion Only
- Plan Review Meeting - Decision
- Commission Meeting - Discussion Only
- Commission Meeting - Decision

Revised 4/2/92
RECOMMENDED PLAN REVIEW PROCESS DESCRIPTION

TASK 1
ESTABLISH PROCESS FOR CONDUCTING THE PLAN REVIEW

1.1 Distribute recommendation to the Commission 6/30/91
Description:
A memorandum describing the proposed process to conduct the five year review of the CMP.

1.2 Brief Plan Review Committee on process 7/19/91
PR Cmte Mtg

1.3 Plan Review Committee discussion of process 7/19/91
PR Cmte Mtg
Description:
The focus will be on the schedule, public participation, method of selecting major issues, method for selecting approaches, and suggestions to facilitate the process.

1.4 Pinelands Commission discussion of process 8/9/91
PC Mtg

1.5 Revise process if necessary 8/12/91

1.6 Plan Review Committee decision on process 8/23/91
PR Cmte Mtg
Steps:
o Review of any revisions previously requested.
o Discussion of any suggestions for further changes. Majority Cmte vote on these, if any.
o Majority vote on process, as revised.
<table>
<thead>
<tr>
<th>Year</th>
<th>Jul</th>
<th>Aug</th>
<th>Sep</th>
<th>Oct</th>
<th>Nov</th>
<th>Dec</th>
</tr>
</thead>
<tbody>
<tr>
<td>1991</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>Distribute</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>Brief PRC</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>PRC Discussion</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>PC Discussion</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>Revise Process</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>PRC Adopt Process</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Revised 8/23/91
### TASK 2
**PREPARE PLAN REVIEW REPORT**

#### 2.1
Distribute outline of Staff Report to the Commission  
**Description:**
An outline of various data that will be prepared. This data will be compared to that in the 11/21/80 CMP and the 12/83 Progress Report.

**6/30/91**

#### 2.2
Begin to compile data for report  
**7/1/91**

#### 2.3
Brief Plan Review Committee on report outline  
**7/19/91**  
PR Cmte Mtg

#### 2.4
Brief Pinelands Commission on report outline  
**8/9/91**  
PC Mtg

#### 2.5
Begin drafting report  
**9/1/91**

#### 2.6
Brief Plan Review Committee on report contents  
**10/18/91**  
PR Cmte Mtg

#### 2.7
Reproduce report  
Dec 1991

#### 2.8
Distribute report  
**12/31/91**

#### 2.9
Brief Pinelands Commission on report contents  
**1/92**  
PC Mtg
<table>
<thead>
<tr>
<th></th>
<th>Jul</th>
<th>Oct</th>
<th>Jan</th>
<th>Apr</th>
<th>Jul</th>
<th>Oct</th>
</tr>
</thead>
<tbody>
<tr>
<td>1991</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1992</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>BRIEF PRC</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>BRIEF PC</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>DRAFT REPORT</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>BRIEF PRC ON STATUS</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>REPRODUCE REPORT</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>DISTRIBUTED REPORT</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>BRIEF PC</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
TASK 3
SELECT AND PRIORITIZE MAJOR ISSUES

3.1 Staff begin to compile list of possible broad issues of concern in the 90's identified from 1990 Public Participation process and experience gained during the past five years.

Description:
There are many issues that could be identified, but time and staff resources indicate that the Commission should focus upon those issues of major importance. To the extent possible, issues will be grouped into broader categories that include a range of more specific issues. For example, the "broad issue" of solid waste management could easily include issues such as composting, resource recovery, siting, sources, use of compost, etc.

3.2 Solicit lists of top-rated major issues from the various public interests

Description:
Seek to determine public interest in their highest priority major issue areas, while informing public of the schedule, process, and the staff limitations on the range of issues that can be addressed.

Steps:
- Solicit comments from municipalities, including planning boards and environmental commissions
- Mail solicitation to groups who responded to the 1990 public participation process and to the others on that mailing list
- Explain process and Commission resource limitations
- Note deadline for written input (12/13/91), urging only the most important major issues be identified.
3.3 Distribute possible major issues to the Pine lands Commission 12/16/91

Description:

A document from all researched sources with issues grouped under broad headings, plus any public input received.

NOTE: Public who commented will be given list of commentors and will be notified of the upcoming opportunity for further comment prior to, or at, the January Plan Review Committee meeting.

3.4 Brief Plan Review Committee on possible major issues 1/16/92

Description:

Describe each major issue and any specific issues identified under the major heading. Review the process for selecting issues to be identified. Additional public comment on major issues, in the form of written comment or oral presentation, will be accepted at this time. NOTE: Commissioners not on the Plan Review Committee are invited to attend.

3.5 Pine lands Commission identifies major issues and selects the top 5* issues for analysis 2/21/92

Description:

At most, only five major issues can be included for the next year's work due to the extensive commitment of time and resources each issue will require. A modification of the small group technique known as a "nominal group" will be used to optimize creativity and participation in the generation and selection of issues.

* On April 4, 1992, the Commission approved an additional topic creating a total of 6 topics/issues selected.
Steps:

- Consideration of absent members comments, if any.
- PC, as nominal group, identifies issues. This is done by each commissioner offering an issue in round table fashion with all recorded verbatim (no comment allowed at this stage).
- PC discusses each issue to clarify, understand, & address its importance.
- PC narrows the list down. This is done by compiling the five most important for each commissioner, and then establishing a new list that includes only those that receive at least three votes.
- PC ranks the reduced list from first to fifth most important. This is done by each commissioner ranking them and then compiling the votes (e.g. the highest ranked issues will be those that receive the greatest combination of 1st, 2nd, 3rd, etc. place votes from all nine commissioners).
### Select and Prioritize Broad Issues

<table>
<thead>
<tr>
<th></th>
<th>Oct</th>
<th>Nov</th>
<th>Dec</th>
<th>Jan</th>
<th>Feb</th>
<th>Mar</th>
</tr>
</thead>
<tbody>
<tr>
<td>1991</td>
<td></td>
<td></td>
<td></td>
<td>1992</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

- **Compile Major Issues**
- **Solicit Public Major Issues**
- **Distribute Major Issues to PRC**
- **Brief PRC on Major Issues**
- **PC Retreat Selects 5 Major Issues**

Revised 8/23/91
TASK 4
IDENTIFY AND SELECT APPROACHES TO ADDRESS MAJOR ISSUES

4.1 Distribute top 5 major issues* to public to solicit possible approaches for addressing issues

Description:

The public will be asked to offer specific suggestions on how to deal with the major issues. Approaches can range from studies to determine the nature and seriousness of the issue, to studies to determine how other localities deal with the issue, to specific solutions. Details can be kept to a minimum, with concepts and ideas stressed, i.e. an approach to be studied; or a regulatory solution can be outlined, i.e. an approach possibly ready for CMP amendment. Consistency with the goals and objectives of the CMP will be requested.

Steps:

- Distribute top 5 major issues to municipalities, including planning boards and environmental commissions
- Mail solicitation to groups who responded to the 1990 public participation process and to the others on that mailing list
- Explain process and goal to obtain a wide range of approaches to the 5 major issues
- Note deadline for written advance input (4/17/92) for technical workshops to start the following week in April.

* The sixth topic/issue selected was distributed to the public on April 20, 1992.
4.2 Conduct workshops of staff and other technical agency experts to compile wide range of alternative approaches to address issues

Description:

Workshops of experts in each of the major issue areas will be held between 4/30 and 6/26 to generate the widest possible range of solutions to the issues. This is an analytical step and does not involve selection of preferred or highest priority alternatives. Rather the workshops will generate a list of alternatives and evaluate how well they work technically to present to the Commission.

Steps:

- Convene separate workshop for each issue to identify various approaches
- Public suggestions disseminated to participants
- Approaches offered in round table format as a nominal group
- Group discusses merits of each approach

4.3 Begin staff assessment of Commission resources and time available for the coming year to address all approaches selected for analysis

Description:

Current staffing levels and the availability of consultant and other funding will be matched against mandated, non-plan review work item needs. This will allow a derivation of estimates of remaining resources available to address plan review items.

4.4 Begin staff assessment of resources and time needed to pursue each approach

Description:

An assignment of work time by various
technical staff (PC or other known resources) necessary to address each approach will be made. An assessment of how long it would take to complete the assignment will be made. The need for special resources will also be addressed.

4.5 Distribute to Commission the approaches, the estimate of resources necessary to address them, and the estimate of available staff resources 7/15/92

4.6 Brief Commission on 4.5 8/92 PC Mtg

4.7 Commission analyzes approaches for each issue; categorizes the approaches into those ready for CMP amendment (Part 1) and those to be further studied (Part 2); and ranks those to be studied by importance (Part 2) 8/20/92 & 8/21/92 two day special PC Mtg

Description:

The special meeting will deal with each major issue individually by dividing approaches into those ready for CMP amendment and those to be studied further. Approaches to be studied further will then be prioritized for incorporation into the staff FY '93 and '94 work plans.

Part 1) selection of approaches which are ready for immediate CMP amendment

Steps:

- Briefing is conducted on approaches to deal with each major issue.
- Discussion of each approach, other than studies, is held.
- PC votes whether to recommend each approach immediately as a CMP amendment. Those that receive a favorable vote go on to TASK 5 as substantive regulatory changes (SRCs).
When votes on all major issues have been completed, the retreat then moves on to Part 2 to consider those approaches that were not voted ready for immediate CMP amendment and those approaches that called for studies.

Part 2) selection of approaches which require further analysis (i.e. future projects) and ranking their relative importance

Steps:

- All approaches that are studies or those in Part 1 that were determined not ready for CMP amendment are listed by the major issue.
- Discussion of each approach on the list.
- PC selects approaches (from all the major issues) that it wishes to consider for priority study. This is done by each commissioner ranking the importance of all the approaches (very high, high, moderate, low).
- The top 25 will be considered further to allow commissioners to focus on those approaches likely to receive analysis (e.g. Commissioners should consider the limitations on the availability of resources).
- Assign priorities for the approaches that require further analysis. Each commissioner will rank ten approaches, 1 = highest to 10 = lowest. The approaches that receive the highest combination of 1st, 2nd, etc. place votes will be the highest priority and will become projects for inclusion in FY '93 and FY '94 work plans.

4.8 Results of Retreat sent to all Commissioners and public 8/31/92

Page 13

Revised 4/2/92
<table>
<thead>
<tr>
<th>Month</th>
<th>Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mar</td>
<td>Convene Technical Workshops</td>
</tr>
<tr>
<td>Apr</td>
<td>Solicit Public Approaches</td>
</tr>
<tr>
<td>May</td>
<td>Assess Necessary Resources</td>
</tr>
<tr>
<td>Jun</td>
<td>Assess Available Resources</td>
</tr>
<tr>
<td>Jul</td>
<td>Distribute Approaches and Resources to PC</td>
</tr>
<tr>
<td>Aug</td>
<td>Brief Commission on Approaches and Resources</td>
</tr>
<tr>
<td></td>
<td>PC Retreat to ID CMP: Amendments &amp; Further Study Agenda</td>
</tr>
</tbody>
</table>

Revised 4/2/92
**TASK 5**  
**PREPARE AND ADOPT 1st ROUND CMP AMENDMENTS**

5.1 **Staff begins to draft clarifying CMP amendments**  
2/15/92

Description:

Prior to, and in anticipation of, the selection by the Commission of substantial regulatory changes (SRCs), these clarifications will be prepared. They are items already identified since the last sets of amendments, e.g. through Letters of Interpretation. These will be items that either better explain provisions of the CMP; that place existing, long used policies in writing; or that correct typographical or other errors in the CMP. Provisions not previously included in the CMP or substantial changes to provisions will not be included in this category, as they should only be considered through the "major issues" process outlined above in TASK 4.

5.2 **Staff begins to draft CMP amendments from SRCs selected by Commission at 8/92 retreat**  
8/31/92

5.3 **Draft SRC and clarifying CMP amendments submitted to Plan Review Committee**  
10/15/92

5.4 **Plan Review Committee begins to review CMP amendments**  
10/16/92

Description:

Wording for those SRCs selected by the Commission at the retreat and for the clarifications will be reviewed.

5.5 **Plan Review Committee approves draft CMP amendments**  
11/20/92

Page 14

Revised 4/2/92
<table>
<thead>
<tr>
<th>Step</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>5.6</td>
<td>Rule proposal submitted to Commission</td>
</tr>
<tr>
<td>5.7</td>
<td>Commission authorizes publication of formal rule proposal</td>
</tr>
<tr>
<td>5.8</td>
<td>Rule proposal published and distributed</td>
</tr>
<tr>
<td>5.9</td>
<td>Two public hearings held</td>
</tr>
<tr>
<td>5.10</td>
<td>Staff begins to compile public comments</td>
</tr>
<tr>
<td>5.11</td>
<td>Public comment period closes</td>
</tr>
<tr>
<td>5.12</td>
<td>Comment compilation submitted to Plan Review Committee</td>
</tr>
<tr>
<td>5.13</td>
<td>Plan Review Committee reviews comments</td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>5.14</td>
<td>Plan Review Committee approves final amendments and public comment response document</td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>5.15</td>
<td>Rule adoption notice submitted to Pinelands Commission</td>
</tr>
<tr>
<td>5.16</td>
<td>Pinelands Commission adopts amendments</td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>5.17</td>
<td>Rules submitted to Department of the Interior</td>
</tr>
<tr>
<td>5.18</td>
<td>Rules published and become effective</td>
</tr>
<tr>
<td>------</td>
<td>-----</td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>PREPARE AND ADOPT 1ST ROUND CMP AMENDMENTS</td>
<td></td>
</tr>
<tr>
<td>6-82-92</td>
<td></td>
</tr>
</tbody>
</table>

- Draft Clarifying Amendments
- Draft Amendments for Selected Sections
- Drafts Submitted to Plan Review
- PRC Reviews Drafts
- Rule Proposal to PC
- PC Approves Rule Proposal
- Rule Proposal Published and Distributed
- Two Public Hearings
- Staff Compiles Comments
- Comments Submitted to PRC
- PRC Reviews Comments
- PRC Approves Final Amendments and Responses
- Rule Adoption Submitted to PC
- PC Adopts Amendments
- Rules Submitted to Sec. of Interior
- Rules Effective

Revised 4/2/92
TASK 6
CONDUCT IN DEPTH ANALYSES OF SELECTED APPROACHES
FOR POSSIBLE FUTURE ROUNDS OF CMP AMENDMENTS

6.1 Executive Director presents FY '93 Work Plan addressing prioritized projects from the August retreat. 9/92 PC Mtg

6.2 Begin staff analysis of projects 9/15/92

Description:
Depending upon staff resources and which projects are to be undertaken, investigations will occur concurrently or sequentially during the year. For example, two science studies might occur sequentially while a planning and a science study could occur concurrently.

6.3 Complete analysis of those projects which can be incorporated into a subsequent, 2nd round of CMP amendments 6/1/93

6.4 Present report(s) to the Plan Review Committee and notify the public of their availability 6/15/93

Description:
Detailed analyses with specific CMP amendments for a future, 2nd round will be included. Notice will be provided to all those on the CMP public participation mailing list that the reports are available for purchase.

6.5 Re-examine remaining approaches not yet analyzed for possible inclusion in FY '94 work plan 6/16/93 PR Cmte Mtg

Description:
The PR Cmte will re-examine the list of important projects that could not be analyzed in FY '93 due to time constraints (e.g., of the 25 approaches designated as most important at the August 1992 retreat,
as many as 20 could remain to be analyzed).

Steps:

- Re-examine the projects to ensure that changing conditions in the last year have not caused them to lose importance.

- If any are found to have lost importance, the Committee could recommend, with the Commission's concurrence at its May meeting, that these be dropped.

6.6 Submit recommended staff work plan for FY '94 projects to Plan Review Committee

7/15/93

6.7 Plan Review Committee begins to evaluate need for "second" round of CMP amendments from FY '93 projects

7/21/93

PR Cmte Mtg

Steps:

If any CMP amendment programs from the FY '93 studies are selected by the PR Cmte., the standard rule proposal procedure, with many of the steps noted above in the CMP amendment process (TASK 5), would begin for a second round of rule proposals.

6.8 Executive Director presents FY '94 Work Plan addressing remaining high priority projects from the June 1992 retreat.

8/93

PC Mtg

6.9 Repeat Tasks 6.2, 6.3, 6.4 and 6.8 for FY '94 Projects for possible 3rd round of CMP amendments

8/30/94
<table>
<thead>
<tr>
<th>1992</th>
<th>1993</th>
<th>1994</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jul</td>
<td>Oct</td>
<td>Jul</td>
</tr>
</tbody>
</table>

- **Present FY '92 Work Plan to PC**
- **Conduct Analyses of FY '93 Projects**
- **Present Reports on FY '93 Projects**
- **Evaluate Reports for 2nd Round CFM Amendments**
- **Select New Analyses for FY '94**
- **Submit FY '94 Work Plan to PRC**
- **PRC Approve Work Plan for FY '94**

Revised 4/2/92
RECOMMENDED TOPICS FOR PLAN REVIEW REPORT

I. LAND USE

A. Management Areas Acreages
   1. Certified management area acreages by municipality
   2. CMP management area acreages by municipality
   3. Summary of management area changes due to conformance and subsequent certification actions

B. Management Areas Dwelling Unit Capacity Estimates
   1. Maximum unit capacity by management area
   2. Average gross density by management area

II. DEVELOPMENT REVIEW

A. Number of Applications
   1. Number of applications filed each year and the number of those approved, and disapproved

B. Level of Decisionmaking
   1. Municipal vs. Pinelands Commission permit decisions
   2. Comparison of 1991 and 1983 time frames situation

C. Location of Development
   1. Types of development approved by management area
   2. Types of development disapproved by management area
   3. Municipalities with highest residential development activity
   4. Municipalities with highest commercial/industrial development activity
   5. Comparison between 1991 and 1983 time frames
   6. Approved public development
D. Waivers of Strict Compliance

1. Waivers of Strict Compliance approved by management area
2. Waivers of Strict Compliance disapproved by management area
3. Waivered residential units that have received development approvals by management area
4. Map of approved waivers

III. ACQUISITION

A. Pinelands Projects

1. Status of active projects
2. Status of pending projects
3. Pre-Pinelands, current and pending acquisitions by management area
4. Acquisition map

B. Limited Practical Use Program: Description and Status

C. Funding: Projected Revenue Sources

D. Other Federal Acquisition Programs

IV. PDC PROGRAM

A. Allocation and Use Potential

1. Estimate of total potential PDC allocations
2. Acreage remaining available for development in relation to PDC use

B. Property Owner Interest

1. Number of property owners and rights
2. Number of rights severed
3. Acreage under easement

4. Location of protected properties

C. Developer Interest

1. Number of projects proposing PDC use
2. Number of rights proposed for use
3. Number of PDC units versus total approved dwelling units in the RGAs

D. PDC Transactions

1. Number of rights sold
2. Purchase prices

E. Summary of Major Studies Completed

V. ENFORCEMENT

A. Investigations: number of confirmed violations 1986-1990

B. Characteristics of Violations

1. Violations by type, 1986-1990
2. Municipalities with the highest and lowest % of violations by type

C. Enforcement Action

1. Number of confirmed violations resolved and the number still outstanding, 1986-1990
2. Number of confirmed violations corrected through local action and Pinelands Commission action, 1986-1990

VI. SCIENCE

A. Summary of Completed Projects & Studies

1. Water resource related
2. Wetlands related
3. Other studies
VII. INTERGOVERNMENTAL COORDINATION

A. State Programs

1. Joint planning efforts
   a. Coastal area
   b. State Development & Redevelopment Plan
   c. Water quality/wastewater management
   d. Solid waste management

2. Coordinated reviews with NJDEP

3. Joint enforcement with NJDEP

4. Other coordinating efforts
   a. NJDEP Forestry Service
   b. NJDEP Fish, Game & Wildlife
   c. NJ Expressway Authority
   d. NJ Highway Authority
   e. NJ Council on Affordable Housing

B. Federal Programs

1. U.S. Department of the Interior
   a. Wild and Scenic Rivers Program
   b. EPA's Superfund Program
   c. National Park Service and Pinelands Cultural Resource Programs
   d. National Park Service and PC Interpretive Study of the Pinelands Area

2. Other Federal Agency MOAs
VIII. EDUCATION

A. Advisory Council Activities and Status
B. Curriculum Assistance
C. Development of Visual Aids
D. Development of Publications
E. Sponsored Education Events
   1. Speaker's Bureau
   2. Cook College Short Course
   3. Teacher workshops and conferences

IX. CULTURAL RESOURCES

A. Cultural Resource Management Plan
   1. Historic Plan
   2. Predictive Model and Prehistoric Plan status
B. Designation of Historic Resources
   1. Local designation
   2. Inventory of Pinelands designations
   1. Applications subject to survey
   2. Surveys required and results produced
   3. Certificates of Appropriateness
D. Summary of Other Major Analyses
X. OTHER MAJOR ACTIVITIES

A. Infrastructure

1. Summary of PITF projects and their status
2. Funding summary
3. Description of "new" bond proposal
4. Summary of major analyses

B. Economics

1. Summary of land value studies and conclusions
2. Payments by town and year under the Property Tax Stabilization Act
3. Pinelands municipalities' share of state and county building permits
4. Comparison of 1980 and 1990 population estimates by Pinelands municipality
5. Pinelands counties' share of state employment
6. Taxes