BEFORE THE STATE OF NEW JERSEY OFFICE OF ADMINISTRATIVE LAW BOARD OF PUBLIC UTILITIES

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I/M/O THE JOINT PETITION OF PUBLIC SERVICE ELECTRIC AND GAS COMPANY AND EXELON CORPORATION FOR **APPROVAL OF A CHANGE IN CONTROL OF PUBLIC SERVICE ELECTRIC AND GAS COMPANY AND RELATED AUTHORIZATIONS**)

BPU DKT. NO. EM05020106 OAL DKT. NO.PUC-1874-05

TESTIMONY OF MATTHEW I. KAHAL ON BEHALF OF THE NEW JERSEY DIVISION OF THE RATEPAYER ADVOCATE

SEEMA M. SINGH, ESQ. **RATEPAYER ADVOCATE**

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1		I. <u>QUALIFICATIONS</u>
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Matthew I. Kahal. I am employed as an independent consultant retained in
4		this matter by the Division of the Ratepayer Advocate (Ratepayer Advocate). My
5		business address is 5565 Sterrett Place, Suite 310, Columbia, Maryland 21044.
6	Q.	PLEASE STATE YOUR EDUCATIONAL BACKGROUND.
7	A.	I hold B.A. and M.A. degrees in economics from the University of Maryland and have
8		completed course work and examination requirements for the Ph.D. degree in economics.
9		My areas of academic concentration included industrial organization, economic
10		development and econometrics.
11	Q.	WHAT IS YOUR PROFESSIONAL BACKGROUND?
12	A.	I have been employed in the area of energy, utility and telecommunications consulting for
13		the past 25 years working on a wide range of topics. Most of my work has focused on
14		electric utility integrated planning, plant licensing, environmental issues, mergers and
15		financial issues. I was a co-founder of Exeter Associates, and from 1981 to 2001 I was
16		employed at Exeter Associates as a Senior Economist and Principal. During that time, I
17		took the lead role at Exeter in performing cost of capital and financial studies. In recent
18		years, the focus of much of my professional work has shifted to electric utility
19		restructuring and competition.
20		Prior to entering consulting, I served on the Economics Department faculties at the
21		University of Maryland (College Park) and Montgomery College teaching courses on
22		economic principles, development economics and business.
23		A complete description of my professional background is provided in Appendix A.

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Q. HAVE YOU PREVIOUSLY TESTIFIED AS AN EXPERT WITNESS BEFORE UTILITY REGULATORY COMMISSIONS?

3 A. Yes. I have testified before approximately two-dozen state and federal utility 4 commissions in more than 250 separate regulatory cases. My testimony has addressed a 5 variety of subjects including fair rate of return, resource planning, financial assessments, 6 load forecasting, competitive restructuring, rate design, purchased power contracts, 7 merger economics and other regulatory policy issues. These cases have involved electric, 8 gas, water and telephone utilities. In 1989, I testified before the U.S. House of 9 Representatives, Committee on Ways and Means, on proposed federal tax legislation 10 affecting utilities. A list of these cases may be found in Appendix A, with my statement 11 of qualifications. 12 WHAT PROFESSIONAL ACTIVITIES HAVE YOU ENGAGED IN SINCE **O**. 13 LEAVING EXETER AS A PRINCIPAL IN 2001? 14 A. Since 2001, I have worked on a variety of consulting assignments pertaining to electric 15 restructuring, purchase power contracts, environmental controls, cost of capital and other 16 regulatory issues. Current and recent clients include the U.S. Department of Justice, U.S. 17 Air Force, U.S. Department of Energy, the Federal Energy Regulatory Commission, 18 Connecticut Attorney General, Pennsylvania Office of Consumer Advocate, New Jersey 19 Division of the Ratepayer Advocate, Rhode Island Division of Public Utilities, Louisiana 20 Public Service Commission, Arkansas Public Service Commission, Maryland

21 Department of Natural Resources and Energy Administration, and MCI.

Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE NEW JERSEY BOARD OF PUBLIC UTILITIES?

- 3 A. Yes. I have testified on cost of capital and other matters before the Board of Public
- 4 Utilities (Board or BPU) in gas, water and electric cases during the past 15 years. A
- 5 listing of those cases is provided in my attached Statement of Qualifications.

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II. OVERVIEW AND RECOMMENDATIONS SUMMARY

WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING? 2 Q. 3 A. This case is a review of the proposed merger between Exelon Corporation and Public 4 Service Enterprise Group, Inc. (PSEG), the latter being the parent company of Public 5 Service Electric and Gas Company (PSE&G or the Company). I have been asked by the 6 Ratepayer Advocate to evaluate the implications of the proposed merger for PSE&G's 7 capital structure and cost of capital. This includes the request by Joint Petitioners for 8 approval of the Utility Money Pool, which potentially can provide PSE&G with an 9 additional source of short-term borrowing. 10 Q. DOES YOUR TESTIMONY ADDRESS THE THRESHOLD QUESTION AS 11 TO WHETHER THE PROPOSED MERGER IS IN THE PUBLIC INTEREST 12 AND SHOULD BE APPROVED BY THE BOARD OF PUBLIC UTILITIES? 13 A. No, it does not. My testimony provides certain financial assessments, and, in the event 14 that the BPU decides to approve the merger, I recommend certain customer protections, 15 including those associated with the Utility Money Pool. I do not address the broader 16 overall question as to whether the merger is in the public interest. 17 As discussed later in this Overview section, I alert the BPU to a significant 18 financial risk issue for Exelon Corporation and one of its largest subsidiaries (resulting 19 from pending litigation in Illinois) that has recently come to light. Until and unless this 20 problem is successfully resolved, this merger will be highly problematic for PSE&G and 21 should not go forward. 22 Q. BEFORE TURNING TO A SUMMARY OF YOUR FINDINGS, PLEASE 23 SUMMARIZE THE MERGER TRANSACTION. 24 A. The two companies entered into and publicly announced the merger agreement in 25 December 2004. The merger is structured as an exchange of stock transaction (no cash

component), whereby PSEG shareholders receive Exelon stock at a ratio of 1.225 to 1.0.
 This provides PSEG shareholders with a substantial premium value over market value.
 Exelon has indicated that it plans to increase its dividend so that PSEG shareholders do
 not experience a per share dividend cut, post merger.

5 Exelon consists of two very large electric utilities, PECO Energy, which serves 6 the Philadelphia area, and Commonwealth Edison Company (ComEd), which serves the Chicago area. In addition, Exelon Generation is one of the largest unregulated owners of 7 8 electric generating capacity in the U.S., and is far and away the largest U.S. owner and 9 operator of nuclear capacity, with 17 units. The merged company will be the largest 10 electric utility in the U.S., with about 7 million customers, and, with the addition of 11 PSEG's approximately 3,500 MW of nuclear capacity, the nation's largest nuclear 12 company will become even larger. In addition, PSEG's extensive fossil fleet will provide 13 generation fuel mix diversity to Exelon Generation, which presently is primarily nuclear. 14 According to the filed case, the newly merged Exelon (to be named Exelon

Electric & Gas Corporation) will continue to operate as a multi-utility holding company, with a utility segment and a non-regulated generation segment. PSE&G will continue as an operating subsidiary within the Exelon utility segment (Exelon Energy Delivery), with its own debt issues and balance sheet. While PSE&G will be a separate corporate entity, it will be subject, post merger, to the control and the financial policies/practices of Exelon management.

21 Q. WHAT ARE YOUR MAIN FINDINGS ON THE FINANCIAL ISSUES THAT22 YOU HAVE REVIEWED?

A. There are a number of financial implications of the merger that potentially could affect
PSE&G's utility service.

13stock (i.e., no large debt build up to finance the merger), and partly14because the credit ratings have no information indicating a change in15PSE&G financial practices or policies.16(3)PSE&G today is a financially sound, credit-worthy utility company and17does not "need" the merger in order to operate successfully or finance its18utility operations. Joint Petitioners have not identified in their filing in19this case any significant financial (i.e., access to capital, cost of capital)20benefits. That is, the merger does not "solve" a financial problem for21PSE&G.22(4)It seems clear that shareholders expect to receive substantial benefits from the merger, with PSEG shareholders receiving a large premium. Exelon projects the merger will be accretive to earnings within the first year or			
3 regulated and non-regulated operations. However, this does not appear to 4 be addressed in the synergy savings identified in this case, and there is no 5 offer to reduce PSE&G's authorized rate of return. I estimate that even a 6 modest reduction in cost of equity (i.e., 0.25 percent) would reduce utility 7 revenue requirements by \$11 million per year, but Joint Petitioners do not 8 propose to flow through that benefit. 9 (2) The major credit rating agencies have issued reports for the PSEG 10 companies following merger announcement. In general, these reports – 11 for the PSE&G utility – have been neutral to slightly positive. This may 12 be partly due to the fact that the merger is structured as a pure exchange of 13 stock (i.e., no large debt build up to finance the merger), and partly 14 because the credit ratings have no information indicating a change in 15 PSE&G financial practices or policies. 16 (3) PSE&G today is a financially sound, credit-worthy utility company and 19 this case any significant financial (i.e., access to capital, cost of capital) 20 benefits. That is, the merger does not "solve" a financial problem for 19 this case may significant financia	1	(1)	Exelon and PSEG management emphasize reduction in business risk, <i>i.e.</i> ,
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Direct Testimony of Matthew I. Kahal Page 6	24		projects the merger will be accretive to earnings within the first year or
		Direct Testimony of	Matthew I. Kahal Page 6

Direct Testimony of Matthew I. Kahal

1			two, thereby benefiting Exelon shareholders as well as PSEG
2			shareholders.
3		(5)	Mergers can mean substantial organizational changes and therefore
4			potential increases in business risk. Joint Petitioners assert the merger will
5			not adversely impact PSE&G's cost of capital and therefore do not offer
6			ratepayers any protection in the event of such a merger-caused increase.
7		(6)	The merger carries with it certain risks that PSE&G could pursue an
8			increasingly expensive capital structure as a result of the merger (<u>i.e.</u> , an
9			overly expensive capital structure beyond that necessary for reasonable
10			credit quality protection needs). I calculate that moving PSE&G toward a
11			more expensive capital structure (e.g., a 10 percentage point increase in
12			the equity ratio) could cost utility customers nearly \$60 million per year.
13			Again, no customer protections concerning capital structure have been
14			offered in this case.
15		(7)	Joint Petitioners propose to include PSE&G in the Exelon Utility Money
16			Pool, and they estimate that this arrangement could provide some modest
17			savings for PSE&G. However, based on recent experience, it appears that
18			the main borrower under the existing Utility Money Pool is Exelon's
19			unregulated generation subsidiary, not its regulated utilities.
20	Q.	BASE	D ON YOUR FINDINGS, WHAT ARE YOUR RECOMMENDATIONS
21		AT TI	HIS TIME?
22	A.	I have several	recommendations pertaining to cost of capital and capital structure in the
23 24		event that the	Board decides to approve this merger.

1	• Joint Petitioners have assured the Board that PSE&G will continue to operate
2	(as it does now) as a stand-alone corporate entity that procures its own
3	external debt capital and has its own separate bond rating. Joint Petitioners
4	should commit in this case not to seek to change that corporate financial
5	structure without obtaining prior Board approval.
6	• Statements by the Joint Petitioners imply that the merger should lower
7	PSE&G's cost of capital. Any cost of capital reductions should be flowed
8	through to customers as a merger benefit. However, it also is possible that the
9	merger could increase the cost of capital. Therefore, the Joint Petitioners
10	should agree that, if the merger is shown to increase PSE&G's cost of capital,
11	the authorized rate of return for New Jersey retail ratemaking should not
12	reflect that premium cost.
12 13	Based on Joint Petitioners' accounting and financial testimony, the merger
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13 14	• Based on Joint Petitioners' accounting and financial testimony, the merger could affect PSE&G's balance sheet. Any increase in PSE&G's cost of
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13 14 15 16	 Based on Joint Petitioners' accounting and financial testimony, the merger could affect PSE&G's balance sheet. Any increase in PSE&G's cost of capital due to capital structure changes directly attributable to the merger (and merger-related accounting) should <u>not</u> be reflected in PSE&G retail rates.
13 14 15 16 17	 Based on Joint Petitioners' accounting and financial testimony, the merger could affect PSE&G's balance sheet. Any increase in PSE&G's cost of capital due to capital structure changes directly attributable to the merger (and merger-related accounting) should <u>not</u> be reflected in PSE&G retail rates. PSE&G should not be permitted to participate in the Exelon Utility Money
 13 14 15 16 17 18 	 Based on Joint Petitioners' accounting and financial testimony, the merger could affect PSE&G's balance sheet. Any increase in PSE&G's cost of capital due to capital structure changes directly attributable to the merger (and merger-related accounting) should <u>not</u> be reflected in PSE&G retail rates. PSE&G should not be permitted to participate in the Exelon Utility Money Pool. I believe that it is inappropriate to include the unregulated generation
 13 14 15 16 17 18 19 	 Based on Joint Petitioners' accounting and financial testimony, the merger could affect PSE&G's balance sheet. Any increase in PSE&G's cost of capital due to capital structure changes directly attributable to the merger (and merger-related accounting) should <u>not</u> be reflected in PSE&G retail rates. PSE&G should not be permitted to participate in the Exelon Utility Money Pool. I believe that it is inappropriate to include the unregulated generation subsidiary of Exelon in the <u>Utility</u> Money Pool. Joint Petitioners have not

1		clarifications that are appropriate and should accompany any Board approval
2		to participate in the Utility Money Pool.
3	Q.	CAN YOU EXPAND ON THE ADDITIONAL CONDITIONS THAT SHOULD
4		ACCOMPANY ANY BOARD APPROVAL FOR PSE&G PARTICIPATION IN
5		THE UTILITY MONEY POOL?
6	A.	Yes. The Board has previously reviewed and addressed standards for utility participation
7		in a Money Pool (of a multi-utility holding company) for Jersey Central Power & Light
8		Company (JCP&L) (BPU Docket No. EF02030185). I believe the standards established
9		in that docket (most recently updated in the Board's 2005 renewal, Amendment No. 3)
10		are appropriate for PSE&G in this case. In addition, PSE&G has indicated in its
11		discovery responses that shareholders, not ratepayers, should be responsible for any
12		losses (or foregone earnings) that it experiences on Utility Money Pool loans. This
13		concurrence should be made explicit as part of any Board approval.
14	Q.	DOES YOUR TESTIMONY ADDRESS ANY OTHER AREAS OF
15		FINANCIAL PRACTICE?
16	A.	Yes. In August of this year the U.S. Congress enacted the Energy Policy Act of 2005
17		which will have the effect of repealing the Public Utility Holding Company Act
18		(PUHCA). Exelon is currently a non-exempt utility holding company, and absent
19		PUHCA repeal, the proposed Exelon Electric & Gas Corporation would be as well.
20		PUHCA includes certain financial practice restrictions that protect utility operations, and
21		I believe these restrictions should be continued and adhered to as part of any merger
22		approval. This would include maintaining a minimum level of equity capitalization and
23		prohibiting PSE&G from loaning funds or extending credit to its corporate affiliates other
24		than through the Exelon Utility Money Pool, if PSE&G's participation is approved by the
25		Board. Also, PSE&G must not guarantee the debt or credit instrument of any corporate

affiliate nor should PSE&G allow its assets to be pledged as security or collateral for an
 affiliate. (The term "affiliate" would include both Exelon Energy Delivery and Exelon
 Corporation.)

4 Q. EARLIER YOU STATED THAT EXELON CORPORATION IS FACING
5 SUBSTANTIAL FINANCIAL EXPOSURE DUE TO PENDING LITIGATION
6 IN ILLINOIS. WHAT IS THE SOURCE OF THAT UNCERTAINTY?

7 A. ComEd presently provides bundled electric service to most of its customers in the 8 Chicago area under capped rates that are scheduled to remain in effect until the end of 9 2006. Only a small portion of ComEd customers and load presently take competitive 10 retail service. ComEd has proposed a wholesale auction process to obtain generation 11 supply after 2006 for its Provider of Last Resort (POLR) retail customers and it further 12 proposes full retail rate recovery of these supply costs. This plan is before the Illinois 13 Commerce Commission (ICC) in Docket No. 05-0159 and is expected to be ruled on by 14 the ICC in early 2006.

15 This procurement and rate plan is presently being challenged by several consumer 16 and governmental intervenors, with the challenge including the legal authority of the ICC 17 to approve such a plan. Opponents include the Citizens Utility Board (CUB), the Illinois 18 Attorney General and others. The Governor of Illinois also has strongly criticized 19 ComEd's post-2006 plan and has urged ICC rejection. The ICC has rejected the legal 20 challenge of the intervenors to dismiss the docket and has permitted the current docket to 21 continue. The intervenors (hereafter Illinois Plaintiffs) have filed a lawsuit in the Cook 22 County Circuit Court challenging the ICC's rejection of their petition to dismiss and, as 23 of this writing, a court decision on this matter is pending.

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1	Q.	WHY IS THIS LEGAL DISPUTE OVER COMED'S POST-2006
2		PROCUREMENT/RATE PLAN A SERIOUS THREAT TO EXELON'S
3		FINANCIAL POSITION?
4	A.	Exelon portrays this legal challenge as potentially denying ComEd's ability to recover
5		from its customers its full costs of power supply after 2006. ComEd argues that as part of
6		the restructuring process it divested its generation assets, although Exelon Generation
7		(the unregulated affiliate) does own the ComEd former nuclear assets. If ComEd is
8		unable to increase its bundled service rates to recover wholesale procurement costs, it
9		fears that it would experience a "California style" rate squeeze (i.e., retail revenues versus
10		wholesale costs) that could threaten its financial viability.
11		ComEd has stressed the seriousness of this situation in its various public
12		statements including its October 12, 2005 Memorandum of Law in the pending Circuit
13		Court appeal case. As stated in the Introduction and Overview of that Memorandum,
14 15 16 17		At stake is the financial viability of ComEd and the reliability of electric service for millions of consumers in Northern Illinois.
18		The Memorandum later states
19 20 21 22 23 24		ComEd cannot continue to provide reliable electric service, or survive financially, if it is forced to incur millions of dollars of costs purchasing electricity at FERC-regulated market prices that the company cannot recover from its customers. (Citation omitted)
25		Thus, management itself has raised the specter of bankruptcy (or severe financial
26		distress) for its largest utility subsidiary.
27	Q.	HOW IS THIS DISPUTE IN ILLINOIS RELATED TO THIS MERGER CASE?
28	A.	The Joint Petitioners' entire case is predicated on the notion that PSEG and PSE&G will
29		be merged into a highly successful, stable and financially strong corporation. They argue

1		that New Jersey utility customers of PSE&G will benefit from such an arrangement.
2		Such assertions are at best highly questionable as long as the dark cloud of this litigation
3		hangs over ComEd and Exelon. If the Illinois Plaintiffs prevail, Exelon management
4		itself has raised questions concerning ComEd's "financial survival" or "viability." This
5		would mean that the BPU would be asked to approve PSE&G's integration into a
6		financially crippled organization, with a potentially bankrupt sister utility. It would be
7		completely unreasonable and unwise to impose such a risk on PSE&G customers, even if
8		PSEG shareholders and management are willing to do so.
9	Q.	IN RAISING THIS ISSUE, ARE YOU INTENDING TO VENTURE AN
10		OPINION CONCERNING THE OUTCOME OF THIS DISPUTE?
11	A.	No, I offer no opinion regarding the likely outcome of the legal challenge or the merits
12		(legal or policy) of the Illinois Plaintiffs' position. I do observe that this is a highly
13		visible dispute that has involved Exelon, the Governor, the Attorney General, a major
14		consumer agency and others and clearly is regarded as a serious threat by Exelon
15		management. It is therefore vitally important that the BPU be fully aware of this dispute
16		as part of its consideration of this merger case.
17	Q.	IN LIGHT OF PRESENT CIRCUMSTANCES WHAT DO YOU
18		RECOMMEND?

A. The BPU needs to be fully aware of this dispute and should monitor it if it otherwise is inclined to approve the merger. Joint Petitioners can assist by providing updated status reports on this dispute during the pendency of this case.

My testimony in this case addresses only a subset of the public interest issues implicated by this merger (<u>i.e.</u>, those related to financing and cost of capital), and for that reason I do not reach an overall conclusion on the merits of the merger. However, I view the potential of a ComEd bankruptcy or severe financial distress as by itself being a

1		merger "fatal flaw." Even if the Board finds merit in merger approval (even with
2		extensive conditions), I urge that such approval be withheld until Joint Petitioners can
3		demonstrate that this dispute has been acceptably resolved and ComEd's financial
4		viability no longer is threatened.
5	Q.	HOW IS THE REMAINDER OF YOUR TESTIMONY ORGANIZED?
6	A.	The next section provides financial background on the merger, including the financial
7		benefits that shareholders have received or expect to receive from the merger. Section IV
8		discusses my concerns over cost of capital risks and the need for a cost of capital
9		protection (or "hold harmless"), including one for capital structure. Section V discusses
10		the need for conditions associated with approval PSE&G participation in the Exelon
11		Utility Money Pool. The final section discusses the needs for restrictions given the repeal
12		of PUHCA.

1		III. <u>FINANCIAL BACKGROUND</u>
2	Q.	WHAT IS YOUR UNDERSTANDING OF THE MERGER TRANSACTION'S
3		FINANCIAL STRUCTURE?
4	A.	Under the proposed merger, PSE&G will be merged into Exelon Corporation creating the
5		largest electric utility in the U.S. and an unregulated generation company with more than
6		50,000 MW of installed capacity (prior to divestiture). Post-merger Exelon will be
7		renamed Exelon Electric & Gas Corporation (EEG), and PSEG will cease to exist as of
8		merger closing. The merger will be accomplished by a non-cash exchange of stock, with
9		each PSEG share exchanged for 1.225 shares of Exelon stock.
10		The new Exelon will have a delivery service subsidiary that will own all three
11		utility companies, PECO Energy, ComEd and PSE&G. Under the present plan, PSE&G
12		will remain intact as a separate corporation, with its own capitalization and debt/preferred
13		stock securities, as a second tier subsidiary of EEG. Although PSE&G will be a separate
14		corporation, it will receive a range of corporate and business services from an Exelon
15		service company that will also provide such services to PECO and ComEd.
16	Q.	PSE&G WILL REMAIN AS A CORPORATE UTILITY SUBSIDIARY POST
17		MERGER. DOES THIS MEAN THAT ITS FINANCIAL PRACTICES AND
18		POLICIES WILL REMAIN UNCHANGED?
19	A.	Based on the filing of Joint Petitioners and data responses, there is no indication that the
20		present financial practices or policies will materially change. For example, Joint
21		Petitioners' witness J. Barry Mitchell suggests that PSE&G can meet capital requirements
22		primarily from internally generated funds, and it will pursue capital structure policies so
23		as to maintain its current relatively favorable credit rating.
21 22		Petitioners' witness J. Barry Mitchell suggests that PSE&G can meet capital requirements primarily from internally generated funds, and it will pursue capital structure policies so

1	Q.	WHAT ARE PSE&G'S AND EXELON'S CURRENT CREDIT RATINGS?
2	A.	For senior secured debt, PSE&G is rated low single-A by Standard & Poors (S&P) and
3		Moody's and A by Fitch-Ratings. The two Exelon utilities also have single-A credit
4		ratings, while the unregulated subsidiaries have somewhat lower but investment-grade
5		ratings.
6	Q.	WHAT IS THE REACTION OF THE CREDIT RATING AGENCIES TO THE
7		MERGER ANNOUNCEMENT FOR PSE&G?
8	A.	So far, it appears that the rating agencies have taken no action to raise or lower ratings for
9		PSE&G, nor have they indicated that they expect to change those ratings.
10		Moody's Investors Service (December 2004) suggests the merger is a positive for
11		PSEG's unregulated operations ("the combined entity [Exelon] is expected to have strong
12		credit metrics and Exelon's nuclear expertise is expected to address NRC concerns").
13		Moody's notes that PSEG's "business risk is higher than a number of comparably rated
14		peers." With respect to PSE&G, however, Moody's notes:
15 16 17		We anticipate that the merger with Exelon would not have an immediate impact, given that Exelon plans to operate PSE&G along its current business plan, at least initially.
18		In its December 20 report, Moody's states that it "views the acquisition as being
19		essentially credit neutral" (for PSE&G).
20		Similarly, S&P finds that the merger is highly beneficial for the parent company's
21		credit quality ("a Lifeline for Public Service Enterprise Group's Credit Quality," January
22		10, 2005), but there was no such favorable comment for the utility.
23	Q.	WHAT ARE THE IMPLICATIONS OF THESE REPORTS FOR PSE&G?
24	A.	Obviously, these credit rating reports (provided in response to RAR-CS-8) are very
25		limited and based on the information available at and shortly after merger announcement.
26		The credit rating agencies do not express concern that the merger will impair PSE&G's

credit quality, due in part to "the stock for stock nature of the transaction" (Fitch Ratings,
 December 20, 2004), nor do they see an improvement.

Another implication of these credit reports is that the merger is not needed to protect or support PSE&G's financial integrity, but rather is needed to protect the credit quality of the unregulated operations. Fitch Ratings refers to "the predictable earnings and stable cash flow" of PSE&G. Similarly, Moody's refers to PSE&G as "a low-risk electric and gas T&D business with stable and predictable cash flows." Joint Petitioners' witness Mr. Mitchell indicates that PSE&G should be able to finance its operations with internally generated funds.

HAS MANAGEMENT CONSIDERED THE IMPACT OF THE MERGER ON

10

11

Q.

THE COST OF CAPITAL?

A. As far as I can determine, the issue has been addressed only qualitatively. Exelon and
PSEG management state that the merger will result in a "Lower risk profile."

14 (Presentation to securities analysts, February 7-9, 2005, provided in response to

15 RAR-CS-7).

16 Despite this statement from management asserting a risk reduction, Joint

- 17 Petitioners claim the merger will not impact PSE&G's cost of capital. In response to
- 18 RAR-CS-1, Joint Petitioners state:
- 19The merger is anticipated to maintain risk at comparable levels; as a result,20PSE&G's cost of common equity should not be impacted.
- 21 The response to this data request does not reflect the diversification and financial strength
- risks that management has previously and publicly attributed to the merger.
- 23 This asserted absence of a cost of equity benefit for PSE&G is contradicted by the
- August 15, 2005 prefiled testimony of Joint Petitioners' witness E. James Ferland and

1		Thomas M. O'Flynn. These witnesses discuss business risk reduction from
2		diversification:
3 4 5 6 7 8		In regard to regulation, PSEG's delivery business falls within the regulatory jurisdiction of a single state. While this jurisdiction has been historically fair and reasonable, such a single-state concentration nonetheless represents a risk. (page 3)
9		The obvious implication is that the merger mitigates that "single-state concentration"
10		risk, thereby reducing PSE&G's cost of equity. These witnesses also assert that the
11		merger will benefit the Company's credit ratings "from being associated with a parent
12		company with stronger, more diversified cash flows." (Id.)
13	Q.	HOW HAVE EQUITY MARKETS RESPONDED TO THE PROPOSED
14		MERGER?
15	A.	Generally speaking, the reaction from financial markets has been positive for both the
16		PSEG and Exelon sides of the merger transaction. I have had an opportunity to review
17		the post-merger announcement security analyst reports which have been largely
18		favorable, but perhaps the best evidence is the behavior of the stock prices of both
19		companies. Table 1 below shows the price changes for PSEG and Exelon stock, month-
20		end November 2004 and month-end December 2004, with the merger announcement
21 22		occurring on December 20, 2004.

Table 1							
Stock Price Changes for Exelon and PSEG							
	Nov 04 Dec 04 % Gain						
Exelon	\$41.71	\$44.07	+5.66%				
PSEG	43.99	51.77	+17.69%				
S&P 500	1,173.82	1,211.92	+3.25%				
Source: S&P Stock Guide. December 2004, January 2005							

2		During December 2004, both companies outperformed the S&P 500, with PSEG
3		shareholders seeing an 18 percent gain. Management estimates the stock price premium
4		to be \$1.8 to \$2.0 billion, which appears to be consistent with the stock price gain figures
5		shown on Table 1. It is also notable that Exelon stock outperformed the S&P 500 in
6		December 2004 despite incurring the exchange of stock premium. At the time of merger
7		announcement, Exelon indicated its intention to boost its dividend payout such that the
8		former PSEG shareholders acquiring the Exelon stock do not experience a reduction in
9		dividend payments, after accounting for the stock exchange ratio.
10	Q.	WHAT HAS HAPPENED TO EXELON AND PSEG SHARE PRICES SINCE
11		DECEMBER 2004?
12	A.	Shares of both companies have performed quite well. At month end September 2005,
13		Exelon shares were selling at \$53, and PSEG shares were selling at \$64 (a slight discount
14		to the 1.225 exchange ratio).
15	Q.	HAVE JOINT PETITIONERS OFFERED TO SHARE PSE&G'S COST OF
16		EQUITY REDUCTION BENEFIT WITH CUSTOMERS?
17	A.	No, they have not. Their statements can be interpreted as acknowledging that such a
18		benefit exists (and that it is significant), but no quantification has been provided, nor is
19		there any proposal to flow through even a portion of this benefit to customers.

1	Q.	WHAT WOULD BE A PLAUSIBLE ESTIMATE OF THESE SAVINGS?
2	A.	If Joint Petitioners are correct and PSE&G will enjoy diversification risk reduction and a
3		more favorable credit profile, it would be reasonable to expect a cost of equity reduction
4		of about 25 basis points. That would be a small but meaningful reduction. At year-end
5		2004, PSE&G's common equity capitalization was \$2.7 billion, and hence, the 25 basis
6		point reduction would translate into a \$6.8 million annual cost reduction, or about \$11
7		million per year in reduced revenue requirements (i.e., including the income tax gross
8		up). This is a total revenue amount reflecting electric distribution, gas and transmission
9		service based on the simplified assumption that capitalization equals rate base. Absent a
10		flow through to customers, this benefit will go entirely to the EEG shareholders post
11 12		merger.
13	Q.	DO YOU CONCUR WITH MANAGEMENT'S ASSESSMENT THAT THE
14		MERGER WILL REDUCE THE COST OF CAPITAL FOR PSE&G'S UTILITY
15		OPERATIONS?
16	A.	There are several observations concerning the "risk profile" and therefore cost of equity
17		that are pertinent to this question. The merger does have the potential to reduce the
18		merged entity's risk profile through diversification effects and improving financial
19		performance (i.e., synergies) particularly on the non-regulated side. This may be why
20		management has referred to improving the (merged) Exelon's price/earnings ratio as a
21		potential merger benefit for PSEG and Exelon shareholders. PSE&G could be expected
22		to share in that benefit, although precise quantification of the lower cost of equity is
23		difficult.

1		The other side of the issue is that mergers sometimes can introduce risk because
2		they require the integration of two very large and complex organizations, often resulting
3		in inefficiencies. This has been noted in the professional literature on mergers.
1	Q.	PLEASE EXPLAIN THE CONCERN IN THE PROFESSIONAL LITERATURE
5		REGARDING RISKS ASSOCIATED WITH MERGERS.
5	A.	Joint Petitioners are entering into this merger based on the belief that the merger will
7		produce the efficiencies, operating risk reductions and other benefits described in this
3		case. There is also, however, a risk that a merger could lead to unanticipated problems or
)		will fail to produce the predicted benefits.
)		Although there is little systematic evidence concerning merger efficiencies for
1		large electric utilities, numerous studies have been conducted concerning merger
2		efficiency and profitability for unregulated companies. This evidence provides a very
3		mixed picture concerning efficiency gains. After reviewing the academic literature on
1		mergers, Scherer and Ross conclude:
5 5 7 8		To sum up, statistical evidence supporting the hypothesis that profitability and efficiency increase following mergers is weak at best. ¹
)		Jacquemis and Slade reach a nearly identical finding in the literature review chapter they
) 1		authored in the Handbook of Industrial Organization:
2 3 4 5		After examining both theoretical and empirical studies, we conclude that the benefits of merger are not evident, either from the point of view of the shareholder or of society as a whole. ² (page 437)
5		Although this literature is referring to mergers in general, the same principle may
7		apply specifically to electric utilities. There is no assurance that predicted efficiencies

² Chapter 7, "Cartels, Collusion, and Horizontal Merger," <u>Handbook of Industrial Organization</u>, Richard Schmalensee and Robert Willig (editors), Northern Holland, 1989.

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1		and operating performance benefits will be realized, and this could lead to an increase in
2		the cost of capital.
3		This concern from the professional literature is directly acknowledged by Joint
4		Petitioners' witnesses Ferland and O'Flynn in their August 15, 2005 prefiled testimony.
5		They explicitly (and correctly, in my view) acknowledge several "concerns and
6		uncertainties" with the merger including:
7 8 9 10		The complexities involved in integrating the operations and systems of two large companies. (page 6)
11		Ratepayers of PSE&G will bear this risk, at least for the regulated side of EEG.
12	Q.	WHAT DO YOU CONCLUDE CONCERNING THE FINANCIAL
13		BACKGROUND ON THE MERGER?
14	A.	The reaction in financial markets for the merger has been neutral to favorable, with the
15		largest beneficiaries to date being PSEG shareholders and bondholders. The lack of
16		market (or credit rating) reaction on the PSE&G side is because the utility today is
17		considered low-risk and financially sound, and no change is being proposed to its current
18		financial practices. Post merger, it will continue to be a stand-alone utility with its own
19		defined capitalization.
20		A potential concern is that PSE&G's future financial structure and polices will be
21		controlled by Exelon management in Chicago, and there is no way to determine what
22		changes in structure or practices may be introduced in the future. Therefore, Exelon
23		should not be permitted to change the stand-alone corporate or financial structure of
24		PSE&G without BPU prior approval.

1		IV. COST OF CAPITAL HOLD HARMLESS
2	Q.	WHY DO YOU BELIEVE A COST OF CAPITAL "HOLD HARMLESS" IS
3		APPROPRIATE TO ACCOMPANY MERGER APPROVAL?
4	A.	I believe that there are two areas for the consideration of such a "hold harmless"
5		condition. The first would be to protect PSE&G ratepayers from an increase in cost rates
6		for debt and equity capital attributable to the merger for inclusion in the Company's fair
7		rate of return on rate base. The second concern would be if the merger resulted in
8		PSE&G claiming a more expensive capital structure for retail ratemaking purposes due to
9		the merger.
10		With regard to the first issue, there is no specific information presently available
11		that would cause me at this time to predict that a cost of debt or equity increase will
12		occur. In fact, as mentioned, management predicts the opposite, <i>i.e.</i> , a risk reduction
13		benefit and improvement in the Exelon price/earnings ratio. There are, however, specific
14		reasons for concern that the merger could result in a more expensive capital structure.
15	Q.	WHAT IS YOUR PRESENT ASSESSMENT OF THE MERGER'S IMPACT
16		ON PSE&G'S CAPITAL COST RATES?
17	A.	As discussed in the last section, if Exelon management continues to employ the same
18		operational and financial practices (and corporate structures) for PSE&G, there is no
19		specific reason to predict an increase in the cost of capital. In fact, the cost of capital
20		could actually decline somewhat due to being part of a more diversified and financially
21		strong corporate entity, as discussed in the last section. The Value Line Investment
22		Survey presently rates Exelon Corporation "1" for Safety (its highest rating), and the two
23		Exelon delivery service utilities (PECO and ComEd) have single-A credit ratings.
24		Exelon was created in 2000 by the merger of Unicom and PECO Energy, and since that

2

merger, the utility credit ratings have remained stable or improved. (Source: July 19, 2005 Discovery Meeting)

3	Q.	WHAT IS THE POSITION OF THE JOINT PETITIONERS ON HOW THE
4		MERGER WILL IMPACT THE PSE&G UTILITY COST OF CAPITAL?
5	A.	Joint Petitioners do not see a basis for predicting an increase or decrease in capital costs
6		due to the merger. In response to RAR-CS-1, they state that the merger "is anticipated to
7		maintain risk at comparable levels," and therefore the cost of capital will not change. In
8		response to RAR-CS-30, the Company states that PSE&G would remain a stand-alone
9		corporate subsidiary; it will continue to be subject to BPU regulation; and the BGS
10		supply acquisition process will not be changed by the merger. "PSE&G will continue to
11		be an electric and gas transmission and distribution business with the same processes for
12		obtaining energy and supplying customers." (RAR-CS-30)
13	Q.	DO YOU CONCUR WITH THE COMPANY'S ASSESSMENT?
14	A.	I agree that PSE&G's basic business structure can be expected to continue. The reality,
15		however, is that PSE&G post merger will be subject to the control of Exelon
16		management, and the current management practices and policies could change in the
17		future, with possible implications for risk. Moreover, as discussed in the last section,
18		mergers represent major challenges and carry with them their own set of risks. This
19		includes the difficulties of integrating two very large corporations and achieving the
20		predicted efficiencies (as noted by witnesses Ferland and O'Flynn), while maintaining a
21		high level of service quality. In addition, PSE&G will be affiliated with the Nation's
22		largest nuclear power asset owner.
23		As a result of these unpredictable changes in the future, I believe a capital cost
24		hold harmless condition is warranted to protect ratepayers. Given the Joint Petitioners'

1		view that the merger will not increase PSE&G's business risk (and therefore cost of
2		capital), they should have no objection to such a protective condition.
3	Q.	HAVE JOINT PETITIONERS EXPRESSED A POSITION ON A HOLD
4		HARMLESS CONDITION?
5	A.	Yes. In response to RAR-CS-28, Joint Petitioners argue that a capital cost hold harmless
6		"is unnecessary and impractical, for three reasons." Their first argument is that the
7		merger simply will not adversely affect PSE&G's risk profile, as discussed above, and
8		therefore the Board should ignore this issue. Second, the response questions the
9		analytical difficulty of identifying and quantifying an increase in the cost of capital
10		caused by the merger (as opposed to factors unrelated to the merger). Third, it appears
11		that Joint Petitioners believe that it would be proper to reflect such a risk premium in
12		PSE&G's authorized rate of return due to other merger-related benefits that ratepayers
13		will enjoy.

14 Q. PLEASE RESPOND TO THESE ARGUMENTS.

A. With regard to the first point, if the merger has no identifiable adverse impact on risk, as claimed, then Joint Petitioners should have no objection to this protection. It will be costless to shareholders. The important point is that, although Joint Petitioners may be correct with regard to the current outlook, it is difficult to predict future developments, and many aspects of PSE&G future operations will be controlled by Exelon management, not ratepayers or the BPU. Joint Petitioners should be accountable for the merger's success and ensuring that the merger does not impair PSE&G's risk profile.

The second issue is Joint Petitioners' contention that such a risk premium can be difficult to identify and quantify. This concern is understandable, and I am certainly not suggesting that PSE&G in a rate proceeding must demonstrate the absence of a merger risk premium. At the same time, there is no need to establish and define "the 1 mechanisms for measuring the risk premium" in this proceeding, as Joint Petitioners 2 suggest. Rather, I am merely suggesting that in this proceeding the Board establish a 3 ratemaking principle that PSE&G's fair rate of return on jurisdictional rate base must not include a merger-caused risk premium. In rate cases, all parties should have the right to 4 5 present evidence identifying and quantifying any such risk premium, and presumably in 6 each case in which such a claim is made that claim will be decided on its own merits. 7 PSE&G, however, should forgo the right to claim the inclusion of a premium in its 8 authorized rate of return that results directly or indirectly from the merger.

9 I understand Joint Petitioners' third argument as being that PSE&G should be, in 10 fact, entitled to a rate of return premium if the merger does actually increase the cost of 11 capital. They make this assertion because the merger is claimed to provide customers 12 with other rate and non-rate benefits. I do not agree with this argument. Over time, it 13 will be very difficult to verify that customers are being made better off as a result of the 14 merger (and to quantify that benefit), and no mechanism for tracking such benefits in 15 future years has been proposed. Although I am not predicting an increase in capital costs, 16 the risks of such an increase do exist, and it should not result in a rate of return premium.

17 Q. WHY IS CAPITAL STRUCTURE A RISK?

A. There are several reasons why the merger could adversely affect the capital structure that
the Company uses for ratemaking purposes. I believe that PSE&G has a public utility
responsibility to employ a reasonable and economical capital structure that (to the extent
practicable) minimizes its utility cost of capital, while ensuring the necessary credit
quality, financial flexibility and access to capital. Post-merger financial policies for
PSE&G (including capital structure) will be subject to the control of Exelon management
in Chicago.

1		A second area of concern is that the merger, as proposed, follows the "purchase
2		method" of accounting and Joint Petitioners propose a number of adjustments to the
3		PSE&G balance sheet. Ratepayer Advocate witness Robert Henkes will be addressing
4		the proposed treatment of regulatory assets and liabilities. At this time, Joint Petitioners
5		propose to allocate approximately \$4 billion in goodwill to PSE&G's balance sheet,
6		which has the effect of substantially increasing the common equity balance. (I
7		understand the \$4 billion to be a very preliminary estimate subject to revision.)
8	Q.	WITH REGARD TO THE FIRST POINT, DO YOU HAVE ANY REASON TO
9		BELIEVE THAT EXELON WILL ALTER THE PSE&G CAPITAL
10		STRUCTURE FOR RATEMAKING?
11	A.	Yes. Ratepayer Advocate request RAR-CS-11 sought the ratemaking capital structures
12		for PSE&G and the two current Exelon delivery service utilities as of year-end 2004. I
13		summarize the information provided on Schedule MIK-1. The PSE&G capital structure,
14		which excludes the \$2.1 billion of securitized debt, shows a 45.9 percent common equity
15		ratio and a 52 percent debt ratio. This appears to be consistent with the current low
16		single-A credit rating that PSE&G management seeks to retain. However, the data
17		response also shows a common equity ratio of 66.8 percent for PECO and 58.0 percent
18		for ComEd, equity ratios that I believe are excessive and would unreasonably increase the
19		cost of capital and retail rates.
20		It is true that the PECO/ComEd ratemaking capital structures shown on Schedule
21		MIK-1 apply to those companies and not PSE&G. However, they do suggest that Exelon
22		management is very aggressive in establishing expensive capital structures for companies
23		that are very low-risk distribution utilities. This may be an indication that Exelon will
24		seek to move PSE&G to a more expensive capital structure, an increase in cost that
25		would not occur but for the merger.

Q. HOW WILL THE PROPOSED ACCOUNTING CHANGES AFFECT PSE&G'S
 CAPITAL STRUCTURE?

3 A. This is shown on a <u>pro forma</u> basis on Exhibit JP-1I, page 2, of the Petition as of

4 September 30, 2004. I show the PSE&G capitalization data on Table 2 below. These

5 values reflect the "actual" capital structure (excluding securitized debt) versus the merger

6 pro-forma capital structure.

Table 2							
PSE&G Capital Structure (Sept. 30, 2004)							
	Actu	ıal	Pro F	forma			
	Balance*	%	Balance*	%			
Long-Term Debt	\$2,936	48.8%	\$3,053	32.0%			
Current Portion	362	6.0	417	4.4			
Preferred Stock	80	1.3	80	0.8			
Common Equity	2,637	43.8	6,000	62.8			
Total \$6,015 100% \$9,550 100%							
Source: Exhibit JP-1I, page 2 *Millions of dollars. Actuals are unaudited.							

8

7

9 The table shows a dramatic increase in the equity ratio due to the merger, increasing from 10 44 percent to 63 percent. If this post-merger capital structure is used for ratemaking, it

11 will substantially increase the (pre-tax) rate of return and customer rates.

12 Q. CAN YOU ESTIMATE THE COST TO RATEPAYERS OF MOVING TO A 13 MORE EXPENSIVE CAPITAL STRUCTURE?

14 A. Yes. PSE&G currently has a claimed ratemaking capital structure including a common

15 equity ratio of 46.3 percent (excluding securitzed debt) and an overall cost of capital of

16 7.38 percent, based on a 9.75 percent cost of equity. If PSE&G were to follow PECO

1		and ComEd and increase its equity ratio, its overall pre-tax rate of return would increase
2		substantially. For example, increasing the equity ratio by 10 percentage points from 46.3
3		to 56.3 percent would increase the overall pre-tax rate of return by a full percentage
4		point. Assuming a combined total rate base for electric distribution, gas distribution and
5		transmission of \$5.8 billion (i.e., PSE&G's permanent capitalization), the cost to
6		customers of moving to the thicker equity ratio is nearly \$60 million per year for these
7		PSE&G utility services. Moving to the post merger capital structure shown on Table 2
8		above would produce an even larger cost penalty for PSE&G's utility customers.
9	Q.	IS THE COMPANY INTENDING TO UTILIZE THIS PRO FORMA CAPITAL
10		STRUCTURE FOR RATEMAKING PURPOSES?
11	A.	The Joint Petitioners are non-committal on that issue. The response to RAR-RA-20
12		states that PSE&G does not plan to alter the debt balance (or cost rate) for ratemaking
13		purposes, <i>i.e.</i> , "the debt structure would be the same as if purchase accounting had not
14		been performed at PSE&G". However, the much larger issue is the equity balance.
15		Subsection (b) of that response merely states:
16 17 18 19		The equity structure used for ratemaking purposes will be dependent upon the facts and circumstances of the equity balance at the time of the next rate filing. These circumstances will include equity contributions, dividends, earnings, and other adjustments to equity that may be required.
20		Joint Petitioners' response to RAR-CS-15 acknowledges the equity balance
21		impact of goodwill shown on Exhibit JP-1I, but it declines to state a position on the
22		ratemaking implications:
23 24 25 26		PSE&G is not proposing, or asking the BPU to approve, a capital structure to be used for ratemaking purposes as part of this proceeding, and believes that determination should appropriately be made in the context of a future ratemaking proceeding.

1 Q.

WHAT IS YOUR RESPONSE TO THESE STATEMENTS?

A. I appreciate the fact that Joint Petitioners are not specifically requesting capital
structure/ratemaking recognition of goodwill as part of this proceeding since doing so
potentially could be very harmful to PSE&G customers. However, I believe explicit
protections are needed as part of the Board's approval of the merger in this proceeding,
rather than leaving this problem and ratepayer exposure for future resolution. While this
issue could be left for a future rate case, it is preferable that the terms of Board approval
and ratepayer protections – if only in the form of principles – be established in this case.

9 With regard to capital structure, the Board should rule that the merger should not 10 cause an increase in the common equity ratio to be used for rate of return purposes. To 11 protect customers, for rate of return purposes I recommend capping the PSE&G common 12 equity ratio at its pre-merger level (i.e., level prior to merger closing) for purposes of the 13 first general rate case that occurs after merger closing. The current capital structure 14 appears to be adequate to meet PSE&G's capital access and credit needs. After the first 15 rate case, PSE&G must justify any increase in the common equity ratio and should not 16 propose a more expensive capital structure that is caused solely by the merger.

I accept Joint Petitioners' representation in RAR-CS-15 that the merger will not
be used to alter the "historical cost of debt" to be used for ratemaking purposes, but the
same should be true for the common equity ratio.

1		V. <u>UTILITY MONEY POOL</u>
2	Q.	WHAT IS THE PROPOSAL OF THE JOINT PETITIONERS CONCERNING
3		THE UTILITY MONEY POOL?
4	A.	Exelon presently operates a Utility Money Pool in which its utility subsidiaries may
5		invest on a short-term basis their excess cash, and the participants may borrow available
6		funds instead of or in addition to other borrowing sources. Mr. Mitchell suggests that at
7		times the Utility Money Pool could be a less expensive source of funds than external
8		borrowing. In its filing in this case, Joint Petitioners seek authority for PSE&G to join
9		the Exelon Utility Money Pool and participate as a borrower or source of funds.
10	Q.	WHAT ARE THE PRINCIPAL TERMS BY WHICH A PARTY, SUCH AS
11		PSE&G, MAY PARTICIPATE?
12	A.	Each Party may contribute funds to the Utility Money Pool or borrow from it, to the
13		extent loanable funds are available. Each Party has sole discretion to determine whether
14		to contribute funds, and may withdraw its own contributed funds at any time. Under the
15		Agreement, the contributed funds may either be the utility's surplus cash or funds
16		acquired from external borrowing. However, Mr. Mitchell has indicated that the practice
17		at Exelon has been to limit the funding source to internal funds.
18		Each Party may borrow from the Utility Money Pool to the extent funds are
19		available up to the borrowing limits set by the Securities and Exchange Commission
20		(SEC), its state regulators or other restrictions. The applicable interest rate is the
21		published rate for high grade commercial paper, or the rate available on money market
22		funds, whichever is higher. If External Funds are the only funds being borrowed, then
23		the cost rate of acquiring those External Funds shall be the Utility Money Pool interest
24		rate.

1		Funds deposited in the Utility Money Pool not being used for participant loans					
2		shall be invested in short-term instruments or bank accounts.					
3	Q.	UNDER THE JOINT PETITIONERS' PROPOSAL, WHO WOULD BE THE					
4		PARTIES TO THE UTILITY MONEY POOL?					
5	A.	It would consist of the three Exelon delivery service utilities (ComEd, PSE&G and					
6		PECO), Exelon holding company, Exelon Business Services Company and Exelon					
7		Generation Company. It should be noted that Exelon Corporation may participate in the					
8		Pool but only as a contributor of funds, not as a borrower.					
9	Q.	THE UTILITY MONEY POOL INCLUDES EXELON GENERATION. IS					
10		THIS A UTILITY COMPANY?					
11	A.	It is my understanding that Exelon Generation is the non-regulated generation affiliate					
12		that sells power at market rates, and it is not a utility in the same sense as the delivery					
13		service companies, such as PSE&G. Joint Petitioners have not convincingly explained					
14		why Exelon Generation's participation is in the public interest. (See the response to					
15		RAR-CS-33.) Absent such a convincing explanation, the Board should not approve this					
16		arrangement whereby PSE&G is lending its surplus funds (or its borrowing capability) to					
17		finance the unregulated Exelon Generation Company.					
18	Q.	UNDER THE CURRENT EXELON MONEY POOL, HAS EXELON					
19		GENERATION BEEN BORROWING FROM THE UTILITY MONEY POOL?					
20	A.	Yes. I show the month-end borrowing balances for each Exelon Money Pool participant					
21		during the time period January 2004 to February 2005 on Schedule MIK-2. This					
22		schedule shows that the two delivery service utilities have had almost no borrowings					
23		(presumably, they are the source of funds), while Exelon Generation borrows about \$200					
24		million per month. Exelon Business Services Company's borrowings also are significant,					
25		about \$82 million on average.					

1	Q.	IS THERE ANY DISADVANTAGE TO ALLOWING EXELON
2		GENERATION TO PARTICIPATE AS A BORROWER?

3 A. There may be. If the credit quality of Exelon Generation declines, then large loans to this 4 unregulated company could increase PSE&G's risk profile. My understanding is that 5 participants in the Utility Money Pool need not meet any credit quality standards. In 6 addition, if there is a corporate objective of financing Exelon Generation with low-cost excess utility cash, it may be more attractive for PSE&G to lend the cash to Exelon 7 8 Generation (with such loans being assets thereby contributing to PSE&G's common 9 equity ratio), than to transfer that cash to Exelon (through the first tier subsidiary) as a 10 dividend (in which case it stops being common equity). Hence, the Utility Money Pool, 11 with Exelon Generation as a borrower, could contribute to a thicker common equity ratio 12 for PSE&G, and therefore a higher utility cost of capital.

I recommend disallowing PSE&G's participation in the Utility Money Pool unless
borrowing is restricted to the actual utilities (and the service company), and Exelon
Generation is excluded as an eligible participant.

16 Q. DO THE JOINT PETITIONERS CLAIM PSE&G WILL OBTAIN SAVINGS
17 OR OTHER BENEFITS FROM THE UTILITY MONEY POOL?

18 A. Yes. In response to NJLEUC/RESA-PSEG-14, Joint Petitioners have identified Utility

19 Money Pool savings for PSE&G of about 5 to 10 basis points. Since during the past year,

20 PSE&G's short-term borrowings have averaged about \$112 million (see response to

21 RAR-CS-13), these savings would average about \$50,000 to \$100,000 in interest

22 expense. These savings most likely would show up as (small) reductions in Allowance

23 For Funds Used During Construction (AFUDC), and they are <u>not</u> part of the Company's

24 synergy savings estimate.

6

Q. HAS THE BOARD PREVIOUSLY ADDRESSED THE STANDARDS FOR MONEY POOL PARTICIPATION?

A. Yes. As part of the FirstEnergy merger, JCP&L sought authority from the Board to join
the FirstEnergy Intersystem Utility Money Pool. This was approved by the Board in
2002 in Docket No. EF02030185, recently affirmed in Amendment No. 3 in April 2005,

subject to certain conditions and restrictions. The restrictions include the following:

- 7 (1) The utility shall not acquire external short-term funds (<u>i.e.</u>, bank borrowings or 8 commercial paper issuances) in order to contribute funds to the Money Pool.
- 9 (2) The utility shall not borrow from the Money Pool if it can do so at lower cost 10 from other sources (e.g., bank borrowings or commercial paper).
- 11 (3) The utility's chief financial officer (or designee) shall make decisions concerning
 12 the Money Pool based on what is in the best interest of the utility's retail
 13 customers.
- 14 (4) The utility shall limit its Money Pool contributions to its Internal Funds (<u>i.e.</u>,
 15 surplus cash from operation) that it otherwise would invest in short-term
 16 instruments or bank balances.
- 17 (5) Money Pool borrowings shall not equal or exceed one year in duration.
- 18 (6) The utility's borrowing amount from the Money Pool shall not exceed the limit on
 19 unsecured indebtedness in the Certificate of Incorporation.
- 20 (7) The utility shall file with the Board quarterly statements comparing Money Pool
 21 interest rates on its borrowing/contributions activity with the contemporaneous
 22 market rates for similarly situated utilities.
- 23 (8) The utility shall inform the Board within three days if any Money Pool participant
 24 fails to meet credit rating standards specified in the Money Pool Agreement.

25

1Q.SHOULD THESE STANDARDS AND REQUIREMENTS ALSO APPLY TO2PSE&G'S PARTICIPATION IN THE EXELON UTILITY MONEY POOL?

3 A. Yes. I believe these standards and requirements are reasonable, and for the most part, 4 they seem to be consistent with either current practice by Exelon companies or the 5 Agreement itself. However, as I mentioned earlier, I do question Exelon Generation's 6 participation since it effectively is a non-regulated merchant generating company. I also 7 recommend that Exelon establish and the BPU approve credit standards for participation 8 as part of any approval process for the Utility Money Pool. It is particularly important 9 given the recent PUHCA repeal that the BPU require standards and conditions for the 10 operation of the Utility Money Pool.

11 Q. DO YOU HAVE ANY OTHER RECOMMENDATIONS CONCERNING THE12 UTILITY MONEY POOL?

A. Yes. In any approval of PSE&G's participation in the Utility Money Pool, the Board
should require that any losses incurred by PSE&G on Utility Money Pool contributions
(including defaults) are treated as "below the line" for retail ratemaking and must not be
borne by retail ratepayers. The Company has agreed to this treatment in its responses to
RAR-CS-21 and 23. In addition, PSE&G should keep sufficient records to demonstrate
its Utility Money Pool borrowings are its lowest cost source of short-term debt.

1		VI. <u>PUHCA FINANCIAL ISSUES</u>
2	Q.	WHY IS THE STATUS OF PUHCA AN ISSUE IN THIS CASE?
3	A.	Exelon Corporation is a non-exempt utility holding company under PUHCA, and the
4		assumption at the time this case was filed is that the merged entity, Exelon Electric and
5		Gas Corporation, would be so as well. A number of the data responses submitted in this
6		case by the Joint Petitioners cite to PUHCA requirements as regulating Exelon's
7		activities concerning capital structure, financial transactions and affiliate relationships.
8		As a general matter, such requirements are overseen by the SEC and provide a certain
9		degree of consumer protection.
10		The recently enacted Energy Policy Act of 2005 effectively provides repeal of
11		PUHCA although some of the SEC's oversight may be transferred to the Federal Energy
12		Regulatory Commission (FERC) and the state commissions. (FERC has recently
13		initiated a rulemaking on this subject.) However, it presently is uncertain how the utility
14		customer protections pertaining to financial policies will be maintained in the future, post
15		merger, with PSE&G operating as one operating company within a larger, financially
16		integrated holding company.
17	Q.	WHY IS THIS A CONCERN?
18	A.	This is a concern because financial policies and practices for PSE&G will be established
19		by Exelon management (at the holding company corporate level) for all three operating
20		utilities and Exelon's large unregulated operations, with the PUHCA protection no longer
21		in place. At issue is whether some or all of those protections should be retained in the

22 form of merger approval conditions.

1	Q.	HAVE THE JOINT PETITIONERS GIVEN ANY INDICATION WHETHER
2		THE REPEAL OF PUHCA WILL RESULT IN ANY CHANGES IN
3		FINANCIAL PRACTICES OR POLICIES?
4	A.	After the enactment of the Energy Policy Act of 2005, the Ratepayer Advocate and Board
5		Staff submitted a number of data requests exploring PUHCA repeal issues. In general,
6		Joint Petitioners have indicated in those responses that they do not at this time intend to
7		change financial plans or policies in response to PUHCA repeal, but there is also no
8		assurance that they would not do so at some future time. (See response to RAR PI-1.)
9		Hence, to ensure that key protections provided by PUHCA continue post merger, certain
10		approval conditions may be warranted.
11	Q.	PLEASE SUMMARIZE THE PERTINENT CHANGES ASSOCIATED WITH
12		PUHCA REPEAL.
13	A.	Joint Petitioners' response to S-OCI-FIN-35 provides a summary of existing PUHCA
14		provisions affecting Exelon utility operations that are subject to the repeal provision of
15		the Energy Policy Act 2005.
16		• The utility may pay dividends to the parent only out of current and retained
17		earnings and not capital, absent an SEC waiver.
18		• Securities issuances must be approved (unless approved by the state regulator).
19		• Holding companies may not borrow from utility subsidiaries.
20		• Utility money pools are restricted to utilities and utility service companies and are
21		subject to SEC regulatory oversight.
22		• The holding company and each utility must have a common equity ratio of at least
23		30 percent and investment grade ratings. (PECO has an exemption.)

1		• The utilities may not seek higher rates to support exempt wholesale generators
2		(EWGs) or foreign utility companies (FUCOs) or to compensate for their losses.
3		• Utilities may not issue securities for financing FUCOs or encumber assets for a
4		FUCO.
5		• There are restrictions on the types of non-utility investments that the corporation
6		may engage in.
7		• Acquisition of utility stock or assets above a threshold level without SEC
8		approval is prohibited.
9		• There are various restrictions on affiliate transactions to prevent cross
10		subsidization. Power purchases from affiliate EWGs require state commission
11		public interest findings.
12		• There are certain limitations on lobbying activities and officers and directors.
13		In this response, the Joint Petitioners note that some of these PUHCA restrictions or
14		regulations could be retained depending on state and/or FERC rules.
15	Q.	ARE YOU ADDRESSING ALL OF THESE RESTRICTIONS?
16	A.	No, I am not. My testimony addresses issues associated with capital structure and cost of
17		capital effects of the merger. The previous section of my testimony discusses my
18		recommended conditions for any participation by PSE&G in the Utility Money Pool, and
19		I believe these conditions would address PUHCA repeal. Also, my testimony does not
20		address affiliate transactions issues associated with PUHCA restrictions on future Exelon
21		investments.

1	Q.	GIVEN PUHCA REPEAL, WHAT RESTRICTIONS ARE APPROPRIATE?				
2	A.	As a result of this merger, PSE&G will be a subsidiary of a much larger corporate entity				
3		with at least two utility affiliates and a much larger non-utility segment. In addition,				
4		Exelon might engage in future mergers and/or acquisitions creating additional affiliate				
5		relationships. The combination of these complex changes and PUHCA repeal creates the				
6		need for ensuring that certain protections continue to help ensure PSE&G's financial				
7		integrity.				
8		If the Board approves this merger, I recommend retaining the following				
9		restrictions:				
10		• Exelon should continue to be required to maintain a minimum common				
11		equity ratio of 30 percent. This will help ensure that Exelon (the ultimate				
12		parent) retains financial strength and can serve as a source of capital for				
13		PSE&G, if needed.				
14		• Other than through the Utility Money Pool (already addressed), PSE&G				
15		should not loan funds to, purchase the securities of or extend credit to				
		-				
16		either the Exelon holding company (including Exelon Energy Delivery) or				
17		any corporate affiliate.				
18		• PSE&G shall pay dividends only from current and retained earnings, not				
19		from capital.				
20		• PSE&G should not guarantee the debt of Exelon or any corporate affiliate				
21		nor encumber its assets to provide security for Exelon or any affiliate.				

Q. IS THIS THE FULL SET OF RESTRICTIONS THAT THE BOARD SHOULD
 IMPOSE AS THE RESULT OF PUHCA REPEAL?

3 A. No. This is merely the subset of such restrictions relating to capital structure that I am 4 recommending at this time in connection with this merger. The Energy Policy Act of 5 2005 was only recently enacted and the Ratepayer Advocate will continue to study the implications of PUHCA repeal and the need for consumer protections. Hence, the 6 7 Ratepayer Advocate may recommend further regulations or restrictions due to PUHCA 8 repeal for Exelon and PSE&G outside of this merger proceeding. In addition, the BPU 9 presently has considerable authority over PSE&G's financial practices, e.g., approval 10 authority over securities issuances. The BPU approval of this merger and my proposed 11 conditions should not in any way waive or substitute for any of the BPU's current 12 regulatory authority over financial practices. 13 DOES THIS CONCLUDE YOUR DIRECT TESTIMONY? Q.

14 A. Yes, it does.

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PUBLIC SERVICE ELECTRIC & GAS COMPANY

Ratemaking Capital Structures of the Operating Utilities (12/31/2004)

	PSE&G	PECO	ComEd
Long-Term Debt	52.0%	32.2%	42.0%
Preferred Stock	1.4	2.0	
Customer Deposits	0.7		
Common Equity	45.9	66.8	58.0
Total	100.0%	100.0%	100.0%

Source: RAR-CS-11

Note: The claimed PSE&G ratemaking capital structure excludes \$2.1 billion of securitized debt.

PUBLIC SERVICE ELECTRIC & GAS COMPANY

Exelon Utility Money Power Borrowings, January 2004 - February 205 (\$ Millions, Month ending)

	Exelon <u>Generation</u>	BSC*	PECO	<u>ComEd</u>
January 2005	\$192.5	\$99.0	\$0.0	\$0.0
February	407.0	132.0	0.0	0.0
March	226.0	0.0	0.0	0.0
April	176.0	0.0	0.0	0.0
May	244.0	20.0	0.0	0.0
June	198.0	35.0	0.0	0.0
July	386.0	104.5	0.0	0.0
August	6.0	142.5	0.0	0.0
September	0.0	125.0	0.0	17.0
October	125.0	147.0	0.0	0.0
November	0.0	88.0	0.0	20.0
December	283.0	59.0	0.0	0.0
January 2005	255.0	100.0	0.0	0.0
February	95.0	101.0	0.0	0.0
Average	\$185.3	\$82.4	\$0.0	\$2.6

Source: RAR-CS-19

*BSC refers to the Exelon Business Services Company that both manages the Money Pool and participates in it.

APPENDIX A

QUALIFICATIONS OF MATTHEW I. KAHAL

MATTHEW I. KAHAL

Mr. Kahal is currently an independent consulting economist, specializing in energy economics, public utility regulation and financial analysis. Over the past two decades, his work has encompassed electric utility integrated resource planning (IRP), power plant licensing and a wide range of utility financial issues. In the financial area he has conducted numerous cost of capital studies and addressed other financial issues for electric, gas, telephone and water utilities. Mr. Kahal's work in recent years has shifted to electric utility restructuring, mergers and competition.

Mr. Kahal has provided expert testimony on more than 250 occasions before state and federal regulatory commissions and the U.S. Congress. His testimony has covered need for power, integrated resource planning, cost of capital, purchased power practices and contracts, merger economics, industry restructuring and various other regulatory policy issues.

Education:

B.A. (Economics) - University of Maryland, 1971.

M.A. (Economics) - University of Maryland, 1974.

Ph.D. candidate - University of Maryland, completed all course work and qualifying examinations.

<u>Previous Employment:</u>

1981-2001 -	Exeter Associates, Inc. (founding Principal).
1980-1981 -	Member of the Economic Evaluation Directorate, The Aerospace Corporation, Washington, D.C. office.
1977-1980 -	Economist, Washington, D.C. consulting firm.
1972-1977 -	Research/Teaching Assistant and Instructor, Department of Economics, University of Maryland (College Park).
1975-1977 -	Lecturer in Business/Economics, Montgomery College.

Professional Work Experience:

Mr. Kahal has more than twenty years experience managing and conducting consulting assignments relating to public utility economics and regulation. In 1981, he and five colleagues founded the firm of Exeter Associates, Inc. and for the next 20 years he served as a Principal and corporate officer in the firm. During that time, he supervised multi-million dollar support contracts with the State of Maryland and directed the technical work conducted both by Exeter professional staff and numerous subcontractors. Additionally, Mr. Kahal took the lead role at

Exeter in consulting to the firm's other governmental and private clients in the areas of financial analysis, utility mergers, electric restructuring and utility purchase power contracts.

At the Aerospace Corporation, Mr. Kahal served as an economic consultant to the Strategic Petroleum Reserve (SPR). In that capacity he participated in a detailed financial assessment of the SPR, and developed an econometric forecasting model of U.S. petroleum industry inventories. That study has been used to determine the extent to which private sector petroleum stocks can be expected to protect the U.S. from the impacts of oil import interruptions.

Before entering consulting, Mr. Kahal held faculty positions with the Department of Economics at the University of Maryland and with Montgomery College teaching courses on economic principles, business and economic development.

Publications and Consulting Reports:

Projected Electric Power Demands of the Baltimore Gas and Electric Company, Maryland Power Plant Siting Program, 1979.

<u>Projected Electric Power Demands of the Allegheny Power System</u>, Maryland Power Plant Siting Program, January 1980.

An Econometric Forecast of Electric Energy and Peak Demand on the Delmarva Peninsula, Maryland Power Plant Siting Program, March 1980 (with Ralph E. Miller).

A Benefit/Cost Methodology of the Marginal Cost Pricing of Tennessee Valley Authority Electricity, prepared for the Board of Directors of the Tennessee Valley Authority, April 1980.

An Evaluation of the Delmarva Power and Light Company Generating Capacity Profile and Expansion Plan, (Interim Report), prepared for the Delaware Office of the Public Advocate, July 1980, (with Sharon L. Mason).

<u>Rhode Island-DOE Electric Utilities Demonstration Project, Third Interim Report on Preliminary</u> <u>Analysis of the Experimental Results</u>, prepared for the Economic Regulatory Administration, U.S. Department of Energy, July 1980.

<u>Petroleum Inventories and the Strategic Petroleum Reserve</u>, The Aerospace Corporation, prepared for the Strategic Petroleum Reserve Office, U.S. Department of Energy, December 1980.

<u>Alternatives to Central Station Coal and Nuclear Power Generation</u>, prepared for Argonne National Laboratory and the Office of Utility Systems, U.S. Department of Energy, August 1981.

"An Econometric Methodology for Forecasting Power Demands," <u>Conducting Need-for-Power</u> <u>Review for Nuclear Power Plants</u> (D.A. Nash, ed.), U.S. Nuclear Regulatory Commission, NUREG-0942, December 1982. <u>State Regulatory Attitudes Toward Fuel Expense Issues</u>, prepared for the Electric Power Research Institute, July 1983, (with Dale E. Swan).

"Problems in the Use of Econometric Methods in Load Forecasting," <u>Adjusting to Regulatory</u>, <u>Pricing and Marketing Realities</u> (Harry Trebing, ed.), Institute of Public Utilities, Michigan State University, 1983.

<u>Proceedings of the Maryland Conference on Electric Load Forecasting</u>, (editor and contributing author), Maryland Power Plant Siting Program, PPES-83-4, October 1983.

"The Impacts of Utility-Sponsored Weatherization Programs: The Case of Maryland Utilities," (with others), in <u>Government and Energy Policy</u> (Richard L. Itteilag, ed.), 1983.

Power Plant Cumulative Environmental Impact Report, contributing author, (Paul E. Miller, ed.) Maryland Department of Natural Resources, January 1984.

<u>Projected Electric Power Demands for the Potomac Electric Power Company</u>, three volumes with Steven L. Estomin), prepared for the Maryland Power Plant Siting Program, March 1984.

"An Assessment of the State-of-the-Art of Gas Utility Load Forecasting," (with Thomas Bacon, Jr. and Steven L. Estomin), published in the <u>Proceedings of the Fourth NARUC Biennial</u> <u>Regulatory Information Conference</u>, 1984.

"Nuclear Power and Investor Perceptions of Risk," (with Ralph E. Miller), published in <u>The</u> <u>Energy Industries in Transition: 1985-2000</u> (John P. Weyant and Dorothy Sheffield, eds.), 1984.

<u>The Financial Impact of Potential Department of Energy Rate Recommendations on the</u> <u>Commonwealth Edison Company</u>, prepared for the U.S. Department of Energy, October 1984.

"Discussion Comments," published in <u>Impact of Deregulation and Market Forces on Public</u> <u>Utilities: The Future of Regulation</u> (Harry Trebing, ed.), Institute of Public Utilities, Michigan State University, 1985.

An Econometric Forecast of the Electric Power Loads of Baltimore Gas and Electric Company, two volumes (with others), prepared for the Maryland Power Plant Siting Program, 1985.

<u>A Survey and Evaluation of Demand Forecast Methods in the Gas Utility Industry</u>, prepared for the Public Utilities Commission of Ohio, Forecasting Division, November 1985, (with Terence Manuel).

<u>A Review and Evaluation of the Load Forecasts of Houston Lighting & Power Company and</u> <u>Central Power & Light Company -- Past and Present</u>, prepared for the Texas Public Utility Commission, December 1985, (with Marvin H. Kahn).

<u>Power Plant Cumulative Environmental Impact Report for Maryland</u>, principal author of three of the eight chapters in the report (Paul E. Miller, ed.), PPSP-CEIR-5, March 1986.

"Potential Emissions Reduction from Conservation, Load Management, and Alternative Power," published in <u>Acid Deposition in Maryland: A Report to the Governor and General Assembly</u>, Maryland Power Plant Research Program, AD-87-1, January 1987.

Determination of Retrofit Costs at the Oyster Creek Nuclear Generating Station, March 1988, prepared for Versar, Inc., New Jersey Department of Environmental Protection.

<u>Excess Deferred Taxes and the Telephone Utility Industry</u>, April 1988, prepared on behalf of the National Association of State Utility Consumer Advocates.

Toward a Proposed Federal Policy for Independent Power Producers, comments prepared on behalf of the Indiana Consumer Counselor, FERC Docket EL87-67-000, November 1987.

<u>Review and Discussion of Regulations Governing Bidding Programs</u>, prepared for the Pennsylvania Office of Consumer Advocate, June 1988.

A Review of the Proposed Revisions to the FERC Administrative Rules on Avoided Costs and Related Issues, prepared for the Pennsylvania Office of Consumer Advocate, April 1988.

<u>Review and Comments on the FERC NOPR Concerning Independent Power Producers</u>, prepared for the Pennsylvania Office of Consumer Advocate, June 1988.

The Costs to Maryland Utilities and Ratepayers of an Acid Rain Control Strategy -- An Updated Analysis, prepared for the Maryland Power Plant Research Program, October 1987, AD-88-4.

"Comments," in <u>New Regulatory and Management Strategies in a Changing Market</u> <u>Environment</u> (Harry M. Trebing and Patrick C. Mann, editors), Proceedings of the Institute of Public Utilities Eighteenth Annual Conference, 1987.

<u>Electric Power Resource Planning for the Potomac Electric Power Company</u>, prepared for the Maryland Power Plant Research Program, July 1988.

<u>Power Plant Cumulative Environmental Impact Report for Maryland</u> (Thomas E. Magette, ed.) authored two chapters, November 1988, PPRP-CEIR-6.

<u>Resource Planning and Competitive Bidding for Delmarva Power & Light Company</u>, October 1990, prepared for the Maryland Department of Natural Resources (with M. Fullenbaum).

<u>Electric Power Rate Increases and the Cleveland Area Economy</u>, prepared for the Northeast Ohio Areawide Coordinating Agency, October 1988.

An Economic and Need for Power Evaluation of Baltimore Gas & Electric Company's Perryman <u>Plant</u>, May 1991, prepared for the Maryland Department of Natural Resources (with M. Fullenbaum). <u>The Cost of Equity Capital for the Bell Local Exchange Companies in a New Era of Regulation</u>, October 1991, presented at the Atlantic Economic Society 32nd Conference, Washington, D.C.

A Need for Power Review of Delmarva Power & Light Company's Dorchester Unit 1 Power Plant, March 1993, prepared for the Maryland Department of National Resources (with M. Fullenbaum)

<u>The AES Warrior Run Project:</u> Impact on Western Maryland Economic Activity and Electric <u>Rates</u>, February 1993, prepared for the Maryland Power Plant Research Program (with Peter Hall).

An Economic Perspective on Competition and the Electric Utility Industry, November 1994. Prepared for the Electric Consumers' Alliance.

<u>PEPCO's Clean Air Act Compliance Plan:</u> Status Report, prepared for the Maryland Power Plant Research Plan, January 1995 (w/Diane Mountain, Environmental Resources Management, Inc.).

<u>The FERC Open Access Rulemaking: A Review of the Issues</u>, prepared for the Indiana Office of Utility Consumer Counselor and the Pennsylvania Office of Consumer Advocate, June 1995.

<u>A Status Report on Electric Utility Restructuring: Issues for Maryland</u>, prepared for the Maryland Power Plant Research Program, November 1995 (with Daphne Psacharopoulos).

Modeling the Financial Impacts on the Bell Regional Holding Companies from Changes in Access Rates, prepared for MCI Corporation, May 1996.

The CSEF Electric Deregulation Study: Economic Miracle or the Economists' Cold Fusion?, prepared for the Electric Consumers' Alliance, Indianapolis, Indiana, October 1996.

Reducing Rates for Interstate Access Service: Financial Impacts on the Bell Regional Holding Companies, prepared for MCI Corporation, May 1997.

The New Hampshire Retail Competition Pilot Program: A Preliminary Evaluation, July 1997, prepared for the Electric Consumers' Alliance (with Jerome D. Mierzwa).

<u>Electric Restructuring and the Environment:</u> Issue Identification for Maryland, March 1997, prepared for the Maryland Power Plant Research Program (with Environmental Resource Management, Inc.)

An Analysis of Electric Utility Embedded Power Supply Costs, prepared for Power-Gen International Conference, Dallas, Texas, December 1997.

<u>Market Power Outlook for Generation Supply in Louisiana</u>, December 2000, prepared for the Louisiana Public Service Commission (with others).

<u>A Review of Issues Concerning Electric Power Capacity Markets</u>, prepared for the Maryland Power Plant Research Program, December 2001 (with B. Hobbs and J. Inon).

The Economic Feasibility of Air Emissions Controls at the Brandon Shores and Morgantown Coal-fired Power Plants, February 2005, (prepared for the Chesapeake By Foundation).

<u>The Economic Feasibility of Power Plant Retirements on the Entergy System</u>, September 2005 with Phil Hayet (prepared for the Louisiana Public Service Commission).

Conference and Workshop Presentations:

Workshop on State Load Forecasting Programs, sponsored by the Nuclear Regulatory Commission and Oak Ridge National Laboratory, February 1982 (presentation on forecasting methodology).

Fourteenth Annual Conference of the Michigan State University Institute for Public Utilities, December 1982 (presentation on problems in forecasting).

Conference on Conservation and Load Management, sponsored by the Massachusetts Energy Facilities Siting Council, May 1983 (presentation on cost-benefit criteria).

Maryland Conference on Load Forecasting, sponsored by the Maryland Power Plant Siting Program and the Maryland Public Service Commission, June 1983 (presentation on overforecasting power demands).

The 5th Annual Meetings of the International Association of Energy Economists, June 1983 (presentation on evaluating weatherization programs).

The NARUC Advanced Regulatory Studies Program (presented lectures on capacity planning for electric utilities), February 1984.

The 16th Annual Conference of the Institute of Public Utilities, Michigan State University (discussant on phase-in and excess capacity), December 1984.

U.S. Department of Energy Utilities Conference, Las Vegas, Nevada (presentation of current and future regulatory issues), May 1985.

The 18th Annual Conference of the Institute of Public Utilities, Michigan State University, Williamsburg, Virginia, December 1986 (discussant on cogeneration).

The NRECA Conference on Load Forecasting, sponsored by the National Rural Electric Cooperative Association, New Orleans, Louisiana, December 1987 (presentation on load forecast accuracy).

The Second Rutgers/New Jersey Department of Commerce Annual Conference on Energy Policy in the Middle Atlantic States, Rutgers University, April 1988 (presentation on spot pricing of electricity).

The NASUCA 1988 Mid-Year Meeting, Annapolis, Maryland, June 1988, sponsored by the National Association of State Utility Consumer Advocates (presentation on the FERC electricity avoided cost NOPRs).

The Thirty Second Atlantic Economic Society Conference, Washington, D.C., October 1991 (presentation of a paper on cost of capital issues for the Bell Operating Companies).

The NASUCA 1993 Mid-Year Meeting, St. Louis, Missouri, sponsored by the National Association of State Utility Consumer Advocates, June 1993 (presentation on regulatory issues concerning electric utility mergers).

The NASUCA and NARUC annual meetings in New York City, November 1993 (presentations and panel discussions on the emerging FERC policies on transmission pricing).

The NASUCA annual meetings in Reno, Nevada, November 1994 (presentation concerning the FERC NOPR on stranded cost recovery).

U.S. Department of Energy Utilities/Energy Management Workshop, March 1995 (presentation concerning electric utility competition).

The 1995 NASUCA Mid-Year Meeting, Breckenridge, Colorado, June 1995, (presentation concerning the FERC rulemaking on electric transmission open access).

The 1996 NASUCA Mid-Year Meeting, Chicago, Illinois, June 1996 (presentation concerning electric utility merger issues).

Conference on "Restructuring the Electric Industry," sponsored by the National Consumers League and Electric Consumers Alliance, Washington, D.C., May 1997 (presentation on retail access pilot programs).

The 1997 Mid-Atlantic Conference of Regulatory Utilities Commissioners (MARUC), Hot Springs, Virginia, July 1997 (presentation concerning electric deregulation issues).

Power-Gen '97 International Conference, Dallas, Texas, December 1997 (presentation concerning utility embedded costs of generation supply).

Consumer Summit on Electric Competition, sponsored by the National Consumers League and Electric Consumers' Alliance, Washington, D.C., March 2001 (presentation concerning generation supply and reliability).

National Association of State Utility Consumer Advocates, Mid-Year Meetings, Austin, Texas, June 16-17, 2002 (presenter and panelist on RTO/Standard Market Design issues).

Louisiana State Bar Association, Public Utility Section, October 2, 2002. (Presentation on Performance-Based Ratemaking and panelist on RTO issues). Baton Rouge, Louisiana.

Virginia State Corporation Commission/Virginia State Bar, Twenty Second National Regulatory Conference, May 10, 2004. (Presentation on Electric Transmission System Planning.) Williamsburg, Virginia.

Expert Testimony of Matthew I. Kahal					
	Docket Number	<u>Utility</u>	Jurisdiction	Client	Subject
	27374 & 27375 October 1978	Long Island Lighting Company	New York Counties	Nassau & Suffolk	Economic impacts of proposed rate increase
	6807 January 1978	Generic	Maryland	MD Power Plant Siting Program	Load forecasting
	78-676-EL-AIR February 1978	Ohio Power Company	Ohio	Ohio Consumers' Counsel	Test year sales and revenues
•	17667 May 1979	Alabama Power Company	Alabama	Attorney General	Test year sales, revenues, costs and load forecasts
	None April 1980	Tennessee Valley Authority	TVA Board	League of Women Voters	Time-of-use pricing
	R-80021082	West Penn Power Company	Pennsylvania	Office of Consumer Advocate	Load forecasting, marginal cost pricin g
	7259 (Phase I) October 1980	Potomac Edison Company	Maryland	MD Power Plant Siting Program	Load forecasting
	7222 December 1980	Delmarva Power & Light Company	Maryland	MD Power Plant Siting Program	Need for plant, load forecasting
	7441 June 1981	Potomac Electric Power Company	Maryland	Commission Staff	PURPA standards
	7159 May 1980	Baltimore Gas & Electric	Maryland	Commission Staff	Time-of-use pricing
•	81-044-E-42T	Monongahela Power	West Virginia	Commission Staff	Time-of-use rates
2.	7259 (Phase II) November 1981	Potomac Edison Company	Maryland	MD Power Plant Siting Program	Load forecasting, load management
	1606 September 1981	Blackstone Valley Electric and Narragansett	Rhode Island	Division of Public Utilities	PURPA standards
•	RID 1819 April 1982	Pennsylvania Bell	Pennsylvania	Office of Consumer Advocate	Rate of return
	82-0152 July 1982	Illinois Power Company	Illinois	U.S. Department of Defense	Rate of return, CWIP
	7559	Potomac Ediso n Company	Maryland	Commission Staff	Cogeneration

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	Docket Number	Utility	Jurisdiction	Client	Subject
	September 1982				
17.	820150-EU September 1982	Gulf Power Company	Florida	Federal Executive Agencies	Rate of return, CWIP
18.	82-057-15 January 1983	Mountain Fuel Supply Company	Utah	Federal Executive Agencies	Rate of return, capital structure
19.	5200 August 1983	Texas Electric Service Company	Texas	Federal Executive Agencies	Cost of equity
20.	28069 August 1983	Oklahoma Natural Gas	Oklahoma	Federal Executive Agencies	Rate of return, deferred taxes, capital structure, attrition
21.	83-0537 February 1984	Commonwealth Edison Company	Illinois	U.S. Department of Energy	Rate of return, capital struc- ture, financial capability
22.	84-035-01 June 1984	Utah Power & Light Company	Utah	Federal Executive Agencies	Rate of return
23.	U-1009-137 July 1984	Utah Power & Light Company	Idaho	U.S. Department of Energy	Rate of return, financial condition
24.	R-842590 August 1984	Philadelphia Electric Company	Pennsylvania	Office of Consumer Advocate	Rate of return
25.	840086-EI August 1984	Gulf Power Company	Florida	Federal Executive Agencies	Rate of return, CWIP
26.	84-122-E August 1984	Carolina Power & Light Company	South Carolina	South Carolina Consumer Advocate	Rate of return, CWIP, load forecasting
27.	CGC-83-G & CGC-84-G October 1984	Columbia Gas of Ohio	Ohio	Ohio Division of Energy	Load forecasting
28.	R-842621 October 1984	Western Pennsylvania Water Company	Pennsylvania	Office of Consumer Advocate	Test year sales
29.	R-842710 January 1985	ALLTEL Pennsylvania Inc.	Pennsylvania	Office of Consumer Advocate	Rate of return
30.	ER-504 February 1985	Allegheny Generating Company	FERC	Office of Consumer Advocate	Rate of return

			Expert Testimony		
			of Matthew I. Kahal		
	Docket Number	Utility	Jurisdiction	<u>Client</u>	Subject
31.	R-842632 March 1985	West Penn Power Company	Pennsylvania	Office of Consumer Advocate	Rate of return, conservation, time-of-use rates
32.	83-0537 & 84-0555 April 1985	Commonwealth Edison Company	Illinois	U.S. Department of Energy	Rate of return, incentive rates, rate base
33.	Rulemaking Docket No. 11, May 1985	Generic	Delaware	Delaware Commission Staff	Interest rates on refunds
34.	29450 July 1985	Oklahoma Gas & Electric Company	Oklahoma	Oklahoma Attorney General	Rate of return, CWIP in rate base
35.	1811 August 1985	Bristol County Water Company	Rhode Island	Division of Public Utilities	Rate of return, capital structure
36.	R-850044 & R-850045 August 1985	Quaker State & Continental Telephone Companies	Pennsylvania	Office of Consumer Advocate	Rate of return
37.	R-850174 November 1985	Philadelphia Suburban Water Company	Pennsylvania	Office of Consumer Advocate	Rate of return, financial conditions
38.	U-1006-265 March 1986	Idaho Power Company	Idaho	U.S. Department of Energy	Power supply costs and models
39.	EL-86-37 & EL-86-38 September 1986	Allegheny Generating Company	FERC	PA Office of Consumer Advocate	Rate of return
40.	R-850287 June 1986	National Fuel Gas Distribution Corp.	Pennsylvania	Office of Consumer Advocate	Rate of return
41.	1849 August 1986	Blackstone Valley Electric	Rhode Island	Division of Public Utilities	Rate of return, financial condition
42.	86-297-GA-AIR November 1986	East Ohio Gas Company	Ohio	Ohio Consumers' Counsel	Rate of return
43.	U-16945 December 1986	Louisiana Power & Light Company	Louisiana	Public Service Commission	Rate of return, rate phase-in plan
44.	Case No. 7972 February 1987	Potomac Electric Power Company	Maryland	Commission Staff	Generation capacity planning, purchased power contract
45.	EL-86-58 & EL-86-59	System Energy Resources and	FERC	Louisiana PSC	Rate of return

			Expert Testimony of Matthew I. Kaha		
	Docket Number	Utility	Jurisdiction	<u>Client</u>	<u>Subject</u>
	March 1987	Middle South Services			
46.	ER-87-72-001 April 1987	Orange & Rockland	FERC	PA Office of Consumer Advocate	Rate of return
47.	U-16945 April 1987	Louisiana Power & Light Company	Louisiana	Commission Staff	Revenue requirement update phase-in plan
48.	P-870196 May 1987	Pennsylvania Electric Company	Pennsylvania	Office of Consumer Advocate	Cogeneration contract
49.	86-2025-EL-AIR June 1987	Cleveland Electric Illuminating Company	Ohio	Ohio Consumers' Counsel	Rate of return
50.	86-2026-EL-AIR June 1987	Toledo Edison Company	Ohio	Ohio Consumers' Counsel	Rate of return
51.	87-4 June 1987	Delmarva Power & Light Company	Delaware	Commission Staff	Cogeneration/small power
52.	1872 July 1987	Newport Electric Company	Rhode Island	Commission Staff	Rate of return
53.	WO 8606654 July 1987	Atlantic City Sewerage Company	New Jersey	Resorts International	Financial condition
54.	7510 August 1987	West Texas Utilities Company	Texas	Federal Executive Agencies	Rate of return, phase-in
55.	8063 Phase I October 1987	Potomac Electric Power Company	Maryland	Power Plant Research Program	Economics of power plant site selection
56.	00439 November 1987	Oklahoma Gas & Electric Company	Oklahoma	Smith Cogeneration	Cogeneration economics
57.	RP-87-103 February 1988	Panhandle Eastern Pipe Line Company	FERC	Indiana Utility Consumer Counselor	Rate of return
58.	EC-88-2-000 February 1988	Utah Power & Light Co. PacifiCorp	FERC	Nucor Steel	Merger economics
59.	87-0427 February 1988	Commonwealth Edison Company	Illinois	Federal Executive Agencies	Financial projections

	Expert Testimony of Matthew I. Kahal					
	Docket Number	Utility	Jurisdiction	Client	<u>Subject</u>	
60.	870840 February 1988	Philadelphia Suburban Water Company	Pennsylvania	Office of Consumer Advocate	Rate of return	
61.	870832 March 1988	Columbia Gas of Pennsylvania	Pennsylvania	Office of Consumer Advocate	Rate of return	
62.	8063 Phase II July 1988	Potomac Electric Power Company	Maryland	Power Plant Research Program	Power supply study	
63.	8102 July 1988	Southern Maryland Electric Cooperative	Maryland	Power Plant Research Program	Power supply study	
64.	10105 August 1988	South Central Bell Telephone Co.	Kentucky	Attorney General	Rate of return, incentive regulation	
65.	00345 August 1988	Oklahoma Gas & Electric Company	Oklahoma	Smith Cogeneration	Need for power	
66.	U-17906 September 1988	Louisiana Power & Light Company	Louisiana	Commission Staff	Rate of return, nuclear power costs Industrial contracts	
67.	88-170-EL-AIR October 1988	Cleveland Electric Illuminating Co.	Ohio	Northeast -Ohio Areawide Coordinating Agency	Economic impact study	
68.	1914 December 1988	Providence Gas Company	Rhode Island	Commission Staff	Rate of return	
69.	U-12636 & U-17649 February 1989	Louisiana Power & Light Company	Louisiana	Commission Staff	Disposition of litigation proceeds	
70.	00345 February 1989	Oklahoma Gas & Electric Company	Oklahoma	Smith Cogeneration	Load forecasting	
71.	RP88-209 March 1989	Natural Gas Pipeline of America	FERC	Indiana Utility Consumer Counselor	Rate of return	
72.	8425 March 1989	Houston Lighting & Power Company	Texas	U.S. Department of Energy	Rate of return	
73.	EL89-30-000 April 1989	Central Illinois Public Service Company	FERC	Soyland Power Coop, Inc.	Rate of return	

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	Docket Number	<u>Utility</u>	<u>Jurisdiction</u>	Client	<u>Subject</u>
74.	R-891208 May 1989	Pennsylvania American Water Company	Pennsylvania	Office of Consumer Advocate	Rate of return
75.	89-0033 May 1989	Illinois Bell Telephone Company	Illinois	Citizens Utility Board	Rate of return
76.	881167-EI May 1989	Gulf Power Company	Florida	Federal Executive Agencies	Rate of return
77.	R-891218 July 1989	National Fuel Gas Distribution Company	Pennsylvania	Office of Consumer Advocate	Sales forecasting
78.	8063, Phase III Sept. 1989	Potomac Electric Power Company	Maryland	Depart. Natural Resources	Emissions Controls
79.	37414-S2 October 1989	Public Service Company of Indiana	Indiana	Utility Consumer Counselor	Rate of return, DSM, off- system sales, incentive regulation
80.	October 1989	Generic	U.S. House of Reps. Comm. on Ways & Means	NA	Excess deferred income tax
81.	38728 November 1989	Indiana Michigan Power Company	Indiana	Utility Consumer Counselor	Rate of return
82.	RP89-49-000 December 1989	National Fuel Gas Supply Corporation	FERC	PA Office of Consumer Advocate	Rate of return
83.	R-891364 December 1989	Philadelphia Electric Company	Pennsylvania	PA Office of Consumer Advocate	Financial impacts (surrebuttal only)
84.	RP89-160-000 January 1990	Trunkline Gas Company	FERC	Indiana Utility Consumer Counselor	Rate of return
85.	EL90-16-000 November 1990	System Energy Resources, Inc.	FERC	Louisiana Public Service Commission	Rate of return
86.	89-624 March 1990	Bell Atlantic	FCC	PA Office of Consumer Advocate	Rate of return
87.	8245 March 1990	Potomac Edison Company	Maryland	Depart. Natural Resources	Avoided Cost

	Expert Testimony of Matthew I. Kahal							
	Docket Number	Utility	Jurisdiction	<u>Client</u>	<u>Subject</u>			
88.	000586 March 1990	Public Service Company of Oklahoma	Oklahoma	Smith Cogeneration Mgmt.	Need for Power			
89.	38868 March 1990	Indianapolis Water Company	Indiana	Utility Consumer Counselor	Rate of return			
90.	1946 March 1990	Blackstone Valley Electric Company	Rhode Island	Division of Public Utilities	Rate of return			
91.	000776 April 1990	Oklahoma Gas & Electric Company	Oklahoma	Smith Cogeneration Mgmt.	Need for Power			
92.	890366 May 1990, December 1990	Metropolitan Edison Company	Pennsylvania	Office of Consumer Advocate	Competitive Bidding Program Avoided Costs			
93.	EC-90-10-000 May 1990	Northeast Utilities	FERC	Maine PUC, <u>et</u> . <u>al</u> .	Merger, Market Power, Transmission Access			
94.	ER-891109125 July 1990	Jersey Central Power & Light	New Jersey	Rate Counsel	Rate of return			
95.	R-901670 July 1990	National Fuel Gas Distribution Corp.	Pennsylvania	Office of Consumer Advocate	Rate of return Test year sales			
96.	8201 October 1990	Delmarva Power & Light Company	Maryland	Depart. Natural Resources	Competitive Bidding, Resource Planning			
97.	EL90-45-000 April 1991	Entergy Services, Inc.	FERC	Louisiana PSC	Rate of return			
98.	GR90080786J January 1991	New Jersey Natural Gas	New Jersey	Rate Counsel	Rate of return			
99.	90-256 January 1991	South Central Bell Telephone Co.	Kentucky	Attorney General	Rate of return			
100.	U-17949A February 1991	South Central Bell Telephone Co.	Louisiana	Louisiana PSC	Rate of return			
01.	ER90091090J April 1991	Atlantic City Electric Company	New Jersey	Rate Counsel	Rate of return			

			Expert Testir	nonv	
			of Matthew I.		
	Docket Number	Utility	Jurisdiction	<u>Client</u>	<u>Subject</u>
102.	8241, Phase I April 1991	Baltimore Gas & Electric Co.	Maryland	Dept. of Natural Resources	Environmental controls
103.	8241, Phase II May 1991	Baltimore Gas & Electric Company	Maryland	Dept. of Natural Resources	Need for Power, Resource Planning
104.	39128 May 1991	Indianapolis Water Company	Indiana	Utility Consumer Counselor	Rate of return, rate base, financial planning
105.	P-900485 May 1991	Duquesne Light Company	Pennsylvania	Office of Consumer Advocate	Purchased power contract and related ratemaking
106.	G900240 P910502 May 1991	Metropolitan Edison Co. Pennsylvania Electric Co.	Pennsylvania	Office of Consumer Advocate	Purchased power contract and related ratemaking
107.	GR901213915 May 1991	Elizabethtown Gas Co.	New Jersey	Rate Counsel	Rate of return
108.	91-5032 August 1991	Nevada Power Co.	Nevada	U.S. Dept. of Energy	Rate of return
109.	EL90-48-000 November 1991	Entergy Services	FERC	Louisiana PSC	Capacity transfer
110.	000662 September 1991	Southwestern Bell Telephone	Oklahoma	Attorney General	Rate of return
111.	U-19236 October 1991	Arkansas Louisiana Gas Company	Louisiana	Louisiana PSC Staff	Rate of return
112.	U-19237 December 1991	Louisiana Gas Service Company	Louisiana	Louisiana PSC Staff	Rate of return
113.	ER91030356J October 1991	Rockland Electric Company	New Jersey	Rate Counsel	Rate of return
114.	GR91071243J February 1992	South Jersey Gas Company	New Jersey	Rate Counsel	Rate of return
115.	GR91081393J March 1992	New Jersey Natural Gas Company	New Jersey	Rate Counsel	Rate of return

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	Docket Number	Utility	Jurisdiction	Client	Subject
116.	P-870235 <u>et al</u> . March 1992	Pennsylvania Electric Company	Pennsylvania	Office of Consumer Advocate	Cogeneration contracts
117.	8413 March 1992	Potomac Electric Power Company	Maryland	Dept. of Natural Resources	IPP purchased power contracts
118.	39236 March 1992	Indianapolis Power & Light Company	Indiana	Utility Consumer Counselor	Least -cost planning Need for power
119.	R-912164 April 1992	Equitable Gas Company	Pennsylvania	Office of Consumer Advocate	Rate of return
120.	ER-91111698J May 1992	Public Service Electric & Gas Company	New Jersey	Rate Counsel	Rate of return
121.	U-19631 June 1992	Trans Louisiana Gas Company	Louisiana	PSC Staff	Rate of return
122.	ER-91121820J July 1992	Jersey Central Power & Light Company	New Jersey	Rate Counsel	Rate of return
123.	R-00922314 August 1992	Metropolitan Edison Company	Pennsylvania	Office of Consumer Advocate	Rate of return
124.	92-049-05 September 1992	US West Communications	Utah	Committee of Consumer Services	Rate of return
125.	92PUE0037 September 1992	Commonwealth Gas Company	Virginia	Attorney General	Rate of return
126.	EC92-21-000 September 1992	Entergy Services, Inc.	FERC	Louisiana PSC	Merger Impacts (Affidavit)
127.	ER92-341-000 December 1992	System Energy Resources	FERC	Louisiana PSC	Rate of return
128.	U-19904 November 1992	Louisiana Power & Light Company	Louisiana	Staff	Merger analysis, competition competition issues
129.	8473 November 1992	Baltimore Gas & Electric Company	Maryland	Dept. of Natural Resources	QF contract evaluation
130.	IPC-E-92-25	Idaho Power Company	Idaho	Federal Executive	Power supply

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	Docket Number	Utility	Jurisdiction	Client	<u>Subject</u>		
	January 1993			Agencies	clause		
131.	E002/GR-92-1185 February 1993	Northern States Power Company	Minnesota	Attorney General	Rate of return		
132.	92-102, Phase II March 1992	Central Maine Power Company	Maine	Staff	QF contracts prudence and procurements practices		
133.	EC92-21-000 March 1993	Entergy Corporation	FERC	Louisiana PSC	Merger issues		
134.	8489 March 1993	Delmarva Power & Light Company	Maryland	Dept. of Natural Resources	Power plant certification		
135.	11735 April 1993	Texas Electric Utilities Company	Texas	Federal Executives Agencies	Rate of return		
136.	2082 May 1993	Providence Gas Company	Rhode Island	Division of Public Utilities	Rate of return		
137.	P-00930715 December 1993	Bell Telephone Co. of Pennsylvania	Pennsylvania	Office of Consumer Advocate	Rate of return, financial projections, Bell/TCI merger		
138.	R-00932670 February 1994	Pennsylvania-American Water Company	Pennsylvania	Office of Consumer Advocate	Rate of return		
139.	8583 February 1994	Conowingo Power Co.	Maryland	Dept. of Natural Resources	Competitive bidding for power supplies		
140.	E-015/GR-94-001 April 1994	Minnesota Power & Light Co.	Minnesota	Attorney General	Rate of return		
141.	CC Docket No. 94-1 May 1994	Generic Telephone	FCC	MCI Comm. Corp.	Rate of return		
142.	92-345, Phase II June 1994	Central Maine Power Co.	Maine	Advocacy Staff	Price Cap Regulation Fuel Costs		
143.	93-11065 April 1994	Nevada Power Co.	Nevada	Federal Executive Agencies	Rate of return		
44.	94-0065 May 1994	Commonwealth Edison Co.	Illinois	Federal Executive Agencies	Rate of return		

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			of Matthew I. Kahal		
	Docket Number	Utility	Jurisdiction	Client	Subject
145.	GR94010002J June 1994	South Jersey Gas Co.	New Jersey	Rate Counsel	Rate of return
146.	WR94030059 July 1994	New Jersey-American Water Co.	New Jersey	Rate Counsel	Rate of return
147.	RP91-203-000 June 1994	Tennessee Gas Pipeline Company	FERC	Customer Group	Environmental Externalities (oral testimony only)
148.	ER94-998-000 July 1994	Ocean State Power	FERC	Boston Edison Co.	Rate of return
149.	R-00942986 July 1994	West Penn Power Co.	Pennsylvania	Office of Consumer Advocate	Rate of return, emission allowances
150.	94-121 August 1994	South Central Bell Telephone Co.	Kentucky	Attorney General	Rate of return
151.	35854- S 2 November 1994	PSI Energy, Inc.	Indiana	Utility Consumer Counsel	Merger savings and allocations
152.	IPC-E-94-5 November 1994	Idaho Power Co.	Idaho	Federal Executive Agencies	Rate of return
153.	November 1994	Edmonton Water	Alberta, Canada	Regional Customer Group	Rate of return (rebuttal only)
154.	90-256 December 1994	South Central Bell Telephone Co.	Kentucky	Attorney General	Incentive Plan True-Ups
155.	U-20925 February 1995	Louisiana Power & Light Company	Louisiana	PSC Staff	Rate of return Industrial contracts Trust fund earnings
156.	R-00943231 February 1995	Pennsylvania-American Water Company	Pennsylvania	Consumer Advocate	Rate of return
157.	8678 March 1995	Generic	Maryland	Dept. Natural Resources	Electric Competition Incentive Regulation (oral only)
158.	R-000943271 April 1995	Pennsylvania Power & Light Company	Pennsylvania	Consumer Advocate	Rate of return Nuclear decommissioning

			Expert Testimony of Matthew I. Kahal	L	
	Docket Number	Utility	Jurisdiction	Client	<u>Subject</u>
					Capacity Issues
159.	U-20925 May 1995	Louisiana Power & Light Company	Louisiana	Commission Staff	Class cost of service issues
160.	2290 June 1995	Narragansett Electric Company	Rhode Island	Division Staff	Rate of return
161.	U-17949E June 1995	South Central Bell Telephone Company	Louisiana	Commission Staff	Rate of return
162.	2304 July 1995	Providence Water Supply Board	Rhode Island	Division Staff	Cost recovery of capital spending program
163.	ER95-625-000 <u>et al</u> . August 1995	PSI Energy, Inc.	FERC	Office of Utility Consumer Counselor	Rate of return
164.	P-00950915 <u>et al</u> . September 1995	Paxton Creek Cogeneration Assoc.	Pennsylvania	Office of Consumer Advocate	Cogeneration contract amendment
165.	8702 September 1995	Potomac Edison Company	Maryland	Dept. of Natural Resources	Allocation of DSM Costs (oral only)
166.	ER95-533-001 September 1995	Ocean State Power	FERC	Boston Edison Co.	Cost of equity
167.	40003 November 1995	PSI Energy, Inc.	Indiana	Utility Consumer Counselor	Rate of return Retail wheeling
168.	P-55, SUB 1013 January 1996	BellSouth	North Carolina	AT&T	Rate of return
169.	P-7, SUB 825 January 1996	Carolina T el.	North Carolina	AT&T	Rate of return
170.	February 1996	Generic Telephone	FCC	MCI	Cost of capital
171.	95A-531EG April 1996	Public Service Company of Colorado	Colorado	Federal Executive Agencies	Merger issues
172.	ER96-399-000 May 1996	Northern Indiana Public Service Company	FERC	Indiana Office of Utility Consumer Counselor	Cost of capital

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173.	8716 June 1996	Delmarva Power & Light Company	Maryland	Dept. of Natural Resources	DSM programs
174.	8725 July 1996	BGE/PEPCO	Maryland	Md. Energy Admin.	Merger Issues
175.	U-20925 August 1996	Entergy Louisiana, Inc.	Louisiana	PSC Staff	Rate of return Allocations Fuel Clause
176.	EC96-10-000 September 1996	BGE/PEPCO	FERC	Md. Energy Admin.	Merger issues competition
177.	EL95-53-000 November 1996	Entergy Services, Inc.	FERC	Louisiana PSC	Nuclear Decommissioning
178.	WR96100768 March 1997	Consumers NJ Water Company	New Jersey	Ratepayer Advocate	Cost of Capital
179.	WR96110818 April 1997	Middlesex Water Co.	New Jersey	Ratepayer Advocate	Cost of Capital
180.	U-11366 April 1997	Ameritech Michigan	Michigan	МСІ	Access charge reform/financial condition
181.	97-074 May 1997	BellSouth	Kentucky	MCI	Rate Rebalancing financial condition
182.	2540 June 1997	New England Power	Rhode Island	PUC Staff	Divestiture Plan
183.	96-336-TP-CSS June 1997	Ameritech Ohio	Ohio	MCI	Access Charge reform Economic impacts
184.	WR97010052 July 1997	Maxim Sewerage Corp.	New Jersey	Ratepayer Advocate	Rate of Return
185.	97-300 August 1997	LG&E/KU	Kentucky	Attorney General	Merger Plan
186.	Case No. 8738 August 1997	Generic (oral testimony only)	Maryland	Dept. of Natural Resources	Electric Restructuring Policy

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187.	Docket No. 2592 September 1997	Eastern Utilities	Rhode Island	PUC Staff	Generation Divestiture
188.	Case No.97-247 September 1997	Cincinnati Bell Telephone	Kentucky	MCI	Financial Condition
189.	Docket No. U-20925 November 1997	Entergy Louisiana	Louisiana	PSC Staff	Rate of Return
190.	Docket No. D97.7.90 November 1997	Montana Power Co.	Montana	Montana Consumers Counsel	Stranded Cost
191.	Docket No. EO97070459 November 1997	Jersey Central Power & Light Co.	New Jersey	Ratepayer Advocate	Stranded Cost
192.	Docket No. R-00974104 November 1997	Duquesne Light Co.	Pennsylvania	Office of Consumer Advocate	Stranded Cost
193.	Docket No. R-00973981 November 1997	West Penn Power Co.	Pennsylvania	Office of Consumer Advocate	Stranded Cost
194.	Docket No. A-1101150F0015 November 1997	Allegheny Power System DQE, Inc.	Pennsylvania	Office of Consumer Advocate	Merger Issues
195.	Docket No. WR97080615 January 1998	Consumers NJ Water Company	New Jersey	Ratepayer Advocate	Rate of Return
196.	Docket No. R-00974149 January 1998	Pennsylvania Power Company	Pennsylvania	Office of Consumer Advocate	Stranded Cost
197.	Case No. 8774 January 1998	Allegheny Power System DQE, Inc.	Maryland	Dept. of Natural Resources MD Energy Administration	Merger Issues
198.	Docket No. U-20925 (SC) March 1998	Entergy Louisiana, Inc.	Louisiana	Commission Staff	Restructuring, Stranded Costs, Market Prices
199.	Docket No. U-22092 (SC) March 1998	Entergy Gulf States, Inc.	Louisiana	Commission Staff	Restructuring, Stranded Costs, Market Prices
200.	Docket Nos. U-22092 (SC) and U-20925(SC) May 1998	Entergy Gulf States and Entergy Louisiana	Louisiana	Commission Staff	Standby Rates

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201.	Docket No. WR98010015 May 1998	NJ American Water Co.	New Jersey	Ratepayer Advocate	Rate of Return
202.	Case No. 8794 December 1998	Baltimore Gas & Electric Co.	Maryland	MD Energy Admin./Dept. Of Natural Resources	Stranded Cost/ Transition Plan
203.	Case No. 8795 December 1998	Delmarva Power & Light Co.	Maryland	MD Energy Admin./Dept. Of Natural Resources	Stranded Cost/ Transition Plan
204.	Case No. 8797 January 1998	Potomac Edison Co.	Maryland	MD Energy Admin./Dept. Of Natural Resources	Stranded Cost/ Transition Plan
205.	Docket No. WR98090795 March 1999	Middlesex Water Co.	New Jersey	Ratepayer Advocate	Rate of Return
206.	Docket No. 99-02-05 April 1999	Connecticut Light & Power	Connecticut	Attorney General	Stranded Costs
207.	Docket No. 99-03-04 May 1999	United Illuminating Company	Connecticut	Attorney General	Stranded Costs
208.	Docket No. U-20925 (FRP) June 1999	Entergy Louisiana, Inc.	Louisiana	Staff	Capital Structure
209.	Docket No. EC-98-40-000 et. al. May 1999	American Electric Power/ Central & Southwest	FERC	Arkansas PSC	Market Power Mitigation

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210.	Docket No. 99-03-35 July 1999	United Illuminating Company	Connecticut	Attorney General	Restructuring	
211.	Docket No. 99-03-36 July 1999	Connecticut Light & Power Co.	Connecticut	Attorney General	Restructuring	
212.	WR99040249 Oct. 1999	Environmental Disposal Corp.	New Jersey	Ratepayer Advocate	Rate of Return	
213.	2930 Nov. 1999	NEES/EUA	Rhode Island	Division Staff	Merger/Cost of Capital	
214.	DE99-099 Nov. 1999	Public Service New Hampshire	New Hampshire	Consumer Advocate	Cost of Capital Issues	
215.	00-01-11 Feb. 2000	Con Ed/NU	Connecticut	Attorney General	Merger Issues	
216.	Case No. 8821 May 2000	Reliant/ODEC	Maryland	Dept. of Natural Resources	Need for Power/Plant Operations	
217.	Case No. 8738 July 2000	Generic	Maryland	Dept. of Natural Resources	DSM Funding	
218.	Case No. U-23356 June 2000	Entergy Louisiana, Inc.	Louisian a	PSC Staff	Fuel Prudence Issues Purchased Power	
219.	Case No. 21453 <u>et. al</u> July 2000	SWEPCO	Louisiana	PSC Staff	Stranded Costs	
220.	Case No. 20925 (B) July 2000	Entergy Louisiana	Louisiana	PSC Staff	Purchase Power Contracts	
221.	Case No. 24889 August 2000	Entergy Louisiana	Louisiana	PSC Staff	Purchase Power Contracts	
222.	Case No. 21453 <u>et. al.</u> February 2001	CLECO	Louisiana	PSC Staff	Stranded Costs	
223.	P-00001860 and P-0000181 March 2001	GPU Companies	Pennsylvania	Office of Consumer Advocate	Rate of Ret urn	
224.	CVOL-0505662-S	ConEd/NU	Connecticut Superior Court	Attorney General	Merger (Affidavit)	
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	March 2001				
225.	U-20925 (SC) March 2001	Entergy Louisiana	Louisiana	PSC Staff	Stranded Costs
226.	U-22092 (SC) March 2001	Entergy Gulf States	Louisiana	PSC Staff	Stranded Costs
227.	U-25533 May 2001	Entergy Louisiana/ Gulf States	Louisiana Interruptible Service	PSC Staff	Purchase Power
228.	P-00011872 May 2001	Pike County Pike	Pennsylvania	Office of Consumer Advocate	Rate of Return
229.	8893 July 2001	Baltimore Gas & Electric Co.	Maryland	MD Energy Administration	Corporate Restructuring
230.	8890 September 2001	Potomac Electric/Conectiv	Maryland	MD Energy Administration	Merger Issues
231.	U-25533 August 2001	Entergy Louisiana / Gulf States	Louisiana	Staff	Purchase Power Contracts
232.	U-25965 November 2001	Generic	Louisiana	Staff	RTO Issues
233.	3401 March 2002	New England Gas Co.	Rhode Island	Division of Public Utilities	Rate of Return
234.	99-833-MJR April 2002	Illinois Power Co.	U.S. District Court	U.S. Department of Justice	New Source Review
235.	U-25533 March 2002	Entergy Louisiana/ Gulf States	Louisiana	PSC Staff	Nuclear Uprates Purchase Power
236.	P-00011872 May 2002	Pike County Power & Light	Pennsylvania	Consumer Advocate	POLR Service Costs
237.	U-26361, Phase I May 2002	Entergy Louisiana/ Gulf States	Louisiana	PSC Staff	Purchase Power Cost Allocations
238.	R-00016849C001 et al. June 2002	Generic	Pennsylvania	Pennsylvania OCA Ra	te of Return
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239.	U-26361, Phase II July 2002	Entergy Louisiana/ Entergy Gulf States	Louisiana	PSC Staff	Purchase Power Contracts				
240.	U-20925(B) August 2002	Entergy Louisiana	Louisiana	PSC Staff	Tax Issues				
241.	U-26531 October 2002	SWEPCO	Louisiana	PSC Staff	Purchase Power Contract				
242.	8936 October 2002	Delmarva Power & Lt.	Maryland	Energy Administration Dept. Natural Resources	Standard Offer Service				
243.	U-25965 November 2002	SWEPCO/AEP	Louisiana	PSC Staff	RTO Cost/Benefit				
244.	8908 Phase I November 2002	Generic	Maryland	Energy Administration Dept. Natural Resources	Standard Offer Service				
245.	028-315EG November 2002	Public Service Co. of Colorado	Colorado	Fed. Executive Agencies	Rate of Return				
246.	EL02-111-000 December 2002	PJM/MISO	FERC	MD PSC	Transmission Ratemaking				
247.	02-0479 February 2003	Commonwealth Edison	Illinois	Dept. of Energy	POLR Service				
248.	PL03-1-000 March 2003	Generic	FERC	NASUCA	Transmission Pricing (Affidavit)				
249.	U-27136 April 2003	Entergy Louisiana	Louisiana	Staff	Purchase Power Contracts				
250.	8908 Phase II July 2003	Generic	Maryland	Energy Admin. Dept. of Natural Resources	Standard Offer Service				
251.	U-27192 June 2003	Entergy Louisiana and Gulf States	Louisiana	LPSC Staff	Purchase Power Contract Recovery				
252.	C2-99-1181 October 2003	Ohio Edison Co.	U.S. District Court	U.S. Department of Justice et. al.	Clean Air Act Compliance Economic Impact (Report)				
253.	RP03-398-000 December 2003	Northern Natural Gas Co.	FERC	Municipal Dist ributors Group/Gas Task Force	Rate of Return				

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254.	8738 December 2003	Generic	Maryland	Energy Admin Department of Natural Resources	Environmental Disclosure (oral only)		
255.	U-27136 December 2003	Entergy Louisiana, Inc.	Louisiana	PSC Staff	Purchase Power Contracts		
256.	U-27192, Phase II October/December 2003	Entergy Louisiana & Entergy Gulf States	Louisiana	PSC Staff	Purchase Power Contracts		
257.	WC Docket 03-173 December 2003	Generic	FCC	MCI	Cost of Capital (TELRIC)		
258.	ER 030 20110 January 2004	Atlantic City Electric	New Jersey	Ratepayer Advocate	Rate of Return		
259.	E-01345A-03-0437 January 2004	Arizona Public Service Co.	Arizona	Federal Executive Agencies	Rate of Return		
260.	03-10001 January 2004	Nevada Power Co.	Nevada	U.S. Dept. of Energy	Rate of Return		
261.	R-00049255 June 2004	PPL Elec. Utility	Pennsylvania	Office of Consumer Advocate	Rate of Return		
262.	U-20925 July 2004	Entergy Louisiana, Inc.	Louisiana	PSC Staff	Rate of Return Capacity Resources		
263.	U-27866 September 2004	Southwest Electric Power Co.	Louisiana	PSC Staff	Purchase Power Contract		
264.	U-27980 September 2004	Cleco Power	Louisiana	PSC Staff	Purchase Power Contract		
265.	U-27865 October 2004	Entergy Louisiana, Inc. Entergy Gulf States	Louisiana	PSC Staff	Purchase Power Contract		
266.	RP04-155 December 2004	Northern Natural Gas Co.	FERC	Municipal Distributors Group/Gas Task Force	Rate of Return		
267.	U-27836 January 2005	Entergy Louisiana/ Gulf States	Louisiana	PSC Staff	Power plant purchase and cost recovery		
268.	U-199040 et al. February 2005	Entergy Gulf States/ Louisiana	Louisiana	PSC Staff	Global Settlement, Multiple rate proceedings		

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	Docket Number	Utility	Jurisdiction	Client	Subject					
269.	EF03070532 March 2005	Public Service Electric and Gas	New Jersey	Ratepayers Advocate	Securitization of Deferred Costs					
270.	05-0159 June 2005	Commonwealth Edison	Illinois	Department of Energy	POLR Service					
271.	U-28804 June 2005	Entergy Louisiana	Louisiana	LPSC Staff	QF Contract					
272.	U-28805 June 2005	Entergy Gulf States	Louisiana	LPSC Staff	QF Contract					
273.	05-0045-EI June 2005	Florida Power & Lt.	Florida	Federal Executive Agencies	Rate of Return					
274.	9037 July 2005	Generic	Maryland	MD. Energy Administration	POLR Service					
275.	U-28155 August 2005	Entergy Louisiana Entergy Gulf States	Louisiana	LPSC Staff	Independent Coordinator of Transmission Plan					